

The City of 
Ashland,
Kentucky

**Annual Budget
for the Fiscal Year
Ending June 30, 2017**



Artwork by Janice LeBrun



GOVERNMENT FINANCE OFFICERS ASSOCIATION

*Distinguished
Budget Presentation
Award*

PRESENTED TO

**City of Ashland
Kentucky**

For the Fiscal Year Beginning

July 1, 2015

Executive Director

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May 26, 2016

To the Honorable Mayor and City Commission:

I am pleased to present the City of Ashland’s budget proposal for the fiscal year ending June 30, 2017. The Department of Finance has worked diligently and cooperatively with each department in order to prepare this comprehensive budget for the City’s operations in the upcoming fiscal year.

The budget has been balanced with estimated expenditures exceeding projected revenues by \$1,899,530, which will be offset with reserves from the Utility Fund. Total budgeted revenues (including other financing sources) for all appropriated funds are \$48,569,334, which is a decrease of \$947,204, or 1.91%, from the current fiscal year’s budget. Total budgeted expenditures (including other financing uses) for all appropriated funds are \$50,468,864, which is an increase of \$679,078, or 1.36%, from the current fiscal year’s budget.

The Government Finance Officers Association of the United States and Canada (GFOA) presented a Distinguished Budget Presentation Award to the City of Ashland, Kentucky for its annual budget for the fiscal year beginning July 1, 2015. In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device.

This award is valid for a period of one year only. We believe our current budget continues to conform to program requirements, and we are submitting it to the GFOA to determine its eligibility for another award.

After your review, I respectfully request your approval of the following appropriation ordinance that reflects the contents of this budget. Thank you.

Warmest regards,



Tony D. Grubb, CGFM
 Finance Director

Mayor
 Chuck Charles

City Manager
 Richard Martin

Corporation Counsel
 John Vincent

Economic Devt. Director
 Chris Pullem

Community Devt. Director
 Michael Miller

Commissioners:
 Larry Brown
 Kevin Gunderson
 Marty Gute
 Amanda Clark

Finance Director
 Tony D. Grubb

City Clerk
 Susan Maddix

Public Works Director
 Marion Russell

Eng. and Utilities Director
 Ryan Eastwood

Asst. Finance Director
 Michelle Veach

HR / Parks Director
 Sean Murray

Chief of Police
 Todd Kelley

Fire Chief
 Scott Penick



ORDINANCE NO. 68, 2016

AN ORDINANCE OF THE CITY OF ASHLAND, KENTUCKY, APPROVING AND ADOPTING THE 2016–2017 BUDGET AND APPROPRIATING REVENUES ON HAND AND TO BE RECEIVED DURING THE YEAR 2016–2017 FOR THE PAYMENT OF EXPENSES OF THE CITY OF ASHLAND FOR THE TWELVE-MONTH PERIOD BEGINNING JULY 1, 2016 AND ENDING JUNE 30, 2017 AND REPEALING ALL ORDINANCES AND PARTS OF ORDINANCES IN CONFLICT HEREWITH.

* * * *

BE IT ORDAINED BY THE CITY OF ASHLAND, KENTUCKY:

SECTION 1. That the annual budget for the fiscal year 2016–2017, as presented by the City Manager to the Board of Commissioners be and the same is hereby approved and adopted.

SECTION 2. That the following appropriations be and the same are hereby made from revenues on hand and to be received during the year 2016–2017 by the City of Ashland, Kentucky:

FROM GENERAL FUND

FOR:

DEPARTMENT OF GENERAL GOVERNMENT	\$5,619,858
DEPARTMENT OF FINANCE	622,896
DEPARTMENT OF PUBLIC WORKS	5,058,865
DEPARTMENT OF PLANNING AND CODE ENFORCEMENT	645,659
DEPARTMENT OF POLICE	5,266,211
DEPARTMENT OF FIRE	5,968,551
DEPARTMENT OF ENGINEERING	150,092
TOTAL FROM GENERAL FUND	<u>\$23,332,132</u>

FROM MUNICIPAL AID ROAD FUND

FOR:

DEPARTMENT OF MUNICIPAL AID PROGRAM	\$440,015
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FROM COMMUNITY DEVELOPMENT FUND

FOR:

DIVISION OF GENERAL CDBG	\$78,127
DIVISION OF CDBG ACTIVITIES	928,723
TOTAL FROM COMMUNITY DEVELOPMENT FUND	<u>\$1,006,850</u>

FROM SECTION 8 VOUCHER PROGRAM FUND

FOR:

DIVISION OF ASSISTED HOUSING	\$2,653,890
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FROM FLOODWALL OPERATING FUND

FOR:

DIVISION OF FLOODWALL MAINTENANCE	\$241,214
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FROM UTILITY FUND

FOR:

DEPARTMENT OF UTILITY ADMINISTRATION	\$6,340,729
DEPARTMENT OF WATER SERVICES	7,593,702
DEPARTMENT OF SEWER SERVICES	5,848,999
TOTAL FROM UTILITY FUND	<u>\$19,783,430</u>

FROM BUS SYSTEM FUND

FOR:

DIVISION OF BUS SYSTEM	\$1,154,123
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FROM RECREATION OPERATING FUND

FOR:

DIVISION OF CENTRAL PARK	\$672,964
DIVISION OF DAWSON POOL	145,466
DIVISION OF SPORTS PARK	94,435
DIVISION OF OTHER PARKS	136,488
TOTAL FROM RECREATION OPERATING FUND	<u>\$1,049,353</u>



FROM CEMETERY FUND

FOR:

DIVISION OF CEMETERY \$186,295

FROM CAPITAL IMPROVEMENT FUND

FOR:

DEPARTMENT OF GENERAL GOVERNMENT \$18,600

DEPARTMENT OF PUBLIC WORKS 696,000

DEPARTMENT OF POLICE 94,962

DEPARTMENT OF FIRE 312,000

TOTAL FROM CAPITAL IMPROVEMENT FUND \$1,121,562

SECTION 3. In the event that the collection of Revenues for the General Fund of the City of Ashland produces, during the fiscal year 2016–2017 any sum in excess of the amount appropriated herein from the General Fund, all monies collected in excess of said sum shall be deposited by the Director of Finance in the General Fund and shall be used and expended for any lawful purpose to be determined by the Board of Commissioners in its lawful discretion.

SECTION 4. The City Manager is authorized to advertise and receive bids on all budget items authorized. All expenditures for services and capital items above the bid minimum established by KRS 424.260, as amended shall require Ashland Board of City Commissioners Approval.

SECTION 5. All ordinances and parts of ordinances in conflict herewith, to the extent of such conflict only, are hereby repealed.

SECTION 6. This ordinance shall be in full force and effect from and after its adoption, readoption and publication, as required by law.

ATTEST: / Susan Maddix / Susan Maddix / Chuck Charles / Chuck Charles
CITY CLERK MAYOR

ADOPTED BY THE BOARD OF COMMISSIONERS: May 26, 2016
READOPTED BY THE BOARD OF COMMISSIONERS: June 1, 2016
PUBLISHED: June 9, 2016

Budget Overview

Vision Statement

“ASHLAND’S VISION is centered on its **people and character** as a caring and involved community. Welcoming to all, the City strives to build **strong, vibrant, and stable neighborhoods**. Ashland aims to connect people to the river and be known for its **recreational opportunities** by reclaiming the riverfront with open space and activity. The City seeks to **transform downtown** into a regional attraction for dining and specialty shopping by capitalizing on our **cultural heritage through music, arts, and entertainment**. Building upon a strong educational foundation, Ashland strives to **create an atmosphere for business development** that **draws younger generations to Ashland**. The City desires to embrace its **industrial past** while incorporating the **medical and technical industries** of tomorrow. Ashland seeks to provide the **infrastructure improvements** that are needed to support our community and expand our businesses. Ashland aspires to be well-connected with **multiple transportation options** – from roads and buses to sidewalks and trails. As we grow, we will ensure our actions speak to who we are as a community and continue to **make Ashland a great place live.”**

Long-Term Goals and Objectives

1. Promote business development.
 - A. Retain existing industry and attract new industry;
 - B. Continue to build Ashland as a regional medical center;
 - C. Attract new technical industries to Ashland;
 - D. Foster an environment that supports small business and entrepreneurial development;
 - E. Grow jobs for current residents and young professionals.

2. Create vibrant neighborhoods.
 - A. Encourage a variety of housing types, including options for seniors and young professionals;
 - B. Encourage a variety of housing opportunities for residents of all socio-economic backgrounds;
 - C. Continue to reinvest in deteriorating housing;
 - D. Allow new housing to be constructed in sustainable areas;
 - E. Foster appropriate land uses mixes, housing types, and transitions within neighborhoods, including single-family, multi-family, and neighborhood commercial;
 - F. Create transitions between neighboring incompatible land uses and place new developments in appropriate locations that do not have land use conflicts;
 - G. Build programs that enhance existing neighborhoods, such as neighborhood watch programs, maintenance programs, or community events;
 - H. Maintain or enhance existing neighborhood facilities, such as parks and other public spaces.

3. Transform downtown into an entertainment destination.
 - A. Create or enhance key partnerships, including public-private partnerships, to aid in redevelopment;
 - B. Promote downtown as a destination for shopping, dining, live music, and the arts for all ages;
 - C. Promote downtown living opportunities with a focus on young professionals and seniors;
 - D. Support building rehabilitation and development of vacant lots;
 - E. Develop a branding and identity program for downtown that ensures Ashland’s history and culture are incorporated into the built environment;



- F. Protect historic or significant buildings or spaces that are unique to Ashland;
 - G. Consider redesigning parking spaces from parallel to angled;
 - H. Evaluate the effectiveness of parking meters and traffic light timing, which may encourage potential visitors to bypass downtown entirely.
4. Provide multiple transportation options.
- A. Plan for multiple types of transportation that serve residents of all socio-economic backgrounds;
 - B. Improve safety and provide alternatives for congestion along major roadways;
 - C. Create opportunities for residents and visitors to easily access Ashland from I-64, including the development of the US-60 connector;
 - D. Coordinate with regional partners to enhance public transportation between communities;
 - E. Develop access management tools for new and existing development that would improve the quality of Ashland's roads;
 - F. Expand the sidewalk and trail network throughout the city for both transportation and recreation;
 - G. Visually define gateways into Ashland.
5. Promote education and learning opportunities.
- A. Continue to provide a strong educational foundation for youth (preschool to grade 12);
 - B. Continue to coordinate programs and resources, such as certification programs or training centers, offered by existing secondary education facilities that meet the needs of existing businesses and the future workforce;
 - C. Coordinate with nearby programs to encourage the expansion of higher education, including additional four-year college or university programs that coordinate with workforce demands.
6. Reclaim and utilize the riverfront.
- A. Redevelop the riverfront with opportunities for open space, recreation, and entertainment for people of all ages;
 - B. Provide for recreational opportunities along the riverfront while still preserving environmentally sensitive areas;
 - C. Allow for the appropriate entertainment opportunities to utilize the riverfront;
 - D. Create physical and visual connections between the riverfront and downtown.
7. Provide infrastructure improvements.
- A. Upgrade the aging water and sewer systems, including elimination of combined sanitary/storm sewers;
 - B. Promote technology improvements that are needed to attract and retain young professionals and businesses;
 - C. Encourage infill development or redevelopment that uses existing infrastructure;
 - D. Coordinate infrastructure improvements to maximize investments and limited funding resources;
 - E. Require new development to have adequate infrastructure.



Selected Priorities for Fiscal Year 2017 (in no particular order)

Appointment of a new City Manager.

After Benjamin Bitter resigned in February 2016, retired Corporation Counsel, Richard Martin, was appointed as Interim City Manager for the remainder of the current fiscal year. He will continue at this position until a suitable replacement can be found. The hiring process should be completed by the end of fiscal year 2017.

Security and software improvements at the Central Garage.

After a review conducted by the Department of Finance, it was determined that the garage facility would need several upgrades in order to prevent further loss of inventory. These upgrades include extending the length and height of the fence to eliminate gaps; installing barbed wire on the top of the fence; repairing the entrance and exit gates so that they can be locked properly during cold weather; installing security cameras inside the facility; upgrading the security system to keep recordings for at least three months; and upgrading the inventory software to provide better tracking of parts. Fiscal year 2017's budget has appropriated \$50,000 for these items.

Conduct reviews of other city facilities and internal operations.

Similarly to the Central Garage, the Department of Finance plans to evaluate all other facilities to determine their degree of compliance with City policies and the effectiveness of their internal controls to prevent and detect fraudulent activity. These reviews require interviews with staff at all levels of operation and several on-site, surprise visits.

Resurface the tennis courts.

Local school systems, recreational clubs, and athletic organizations have either limited or discontinued using the tennis courts due to safety and liability concerns. In addition, the inability to offer competitive playing surfaces to Ashland's community recreational programming partners has rendered the potential for tennis lessons, sanctioned tennis matches, and sanctioned tennis tournaments obsolete. Resurfacing also allows for additional recreational programming opportunities, such as pickleball and other outdoor court activities. Currently, the tennis courts are primarily limited to special event programming (Trick-or-Treat) due to the potential safety concerns associated with the court surfaces.

Prepare for the potential revenue loss resulting from the Boyd County vote on alcohol sales.

Boyd County has been "moist" as of 2007, which means that permitted alcohol sales are available in restaurants that seat over 100 people and earn at least 70% of their income from food sales. A petition has been circulating since March to change the status to "wet," which would allow alcohol sales in gas stations, convenient stores, and bars throughout all of Boyd County. As one of Boyd County's only limited-sale precincts, Ashland collects a 4% regulatory license fee from alcohol sales and collects over \$600,000 in revenues annually. If the vote is successful, these revenues could be redistributed throughout from the city to the county.

Assist Safe Harbor to construct a handicap-accessible transitional unit.

Safe Harbor of Northeastern Kentucky is an emergency shelter and advocacy center that provides free, confidential, caring, and supportive services to all domestic violence and sexual assault victims in Boyd, Greenup, Lawrence, and Elliott counties (<https://www.facebook.com/Safe-Harbor-of-Northeast-Kentucky-Inc-157339450970479/about/>). The Department of Community Development has allocated \$75,000 of CDBG funds for this project.



Assist Shelter of Hope to construct a community center and additional housing for the homeless.

The Shelter of Hope is a nonprofit emergency and transitional shelter established in 1988 in response to the rising need for assistance among homeless families in Ashland. It provides case management, financial counseling, homeless prevention services, rent/utility security deposit assistance, free laundry facilities, emergency food/toiletries, and ten fully furnished emergency and transitional housing units to individuals and families who are homeless or at risk of becoming homeless within Boyd and Greenup counties (www.shelterofhope.org/our-services.html). The Department of Community Development has allocated \$100,000 for this project.

Status Updates for Priorities Continued from Fiscal Year 2016 to Fiscal Year 2017

Continue progress on the Combined Sewer Overflow Long-Term Control Plan (CSO-LTCP).

On December 21, 2007, the United States Environmental Protection Agency (USEPA) issued an administrative order requiring combined sewer communities to develop a plan for controlling CSOs. Implementation of Ashland’s LTCP will result in the elimination or capture for treatment of 91% (above the 85% required by the CSO policy) by volume of the combined sewage collected in the combined sewer system during precipitation events on a system-wide annual basis. These improvements are financed with a surcharge of \$3.50 per 1,000 gallons of water consumption, and the project should be completed by 2026. For fiscal year 2016, \$2.1 million has been budgeted for the 29th Street Separation Project, and another \$200,000 will be dedicated to engineering costs for the Wastewater Treatment Plant upgrades to accommodate the additional sewer inflows.

The 29th Street Separation Project continues into fiscal year 2017 and has been budgeted at \$2,550,000.

Enhance communication, transparency, and overall customer service.

The City’s website will be redesigned to provide easier navigation for citizens and other interested parties. Citizens have often expressed how difficult it can be simply to find the correct phone number for a department, and department pages should be edited and updated monthly so that citizens have a better understanding of each department’s functions. Furthermore, the City should research the cost effectiveness of upgrading the website and the phone system to allow customers easier access to their information without speaking to a customer service representative. For example, the current system does have an online bill pay service, but bill pay is not yet offered through the phone system, nor can customers access accounts with either option. Additionally, the phone system could allow customers to search a directory or to be placed in a call queue, which would help significantly manage and reduce overall call volume and, at the very least, keep customers informed of approximate wait time to speak with a representative. The City should also consider broadcasting commission meetings and increasing utilization of other mainstream social media in departments with frequent community interaction.

The website has been redesigned, but customers are not yet able to access their accounts online or by phone. The City is currently transitioning to a new phone/internet service provider as well as researching new credit card payment providers.

Coordinate interdepartmentally to review and update procurement and inventory procedures.

As a result of the tire misappropriation scandal that was discovered during the fiscal year 2014 audit—which subsequently crossed into 2015—the Finance Department created a presentation to refresh all employees involved with purchasing at any and every level about each step of the process for multiple scenarios with special emphasis on the importance of internal control. These employees were encouraged to ask questions and to provide input regarding how and why results differ between



expected and actual. After training, the City's administration determined that current policies do not yet require change, but compliance will be more carefully monitored and strictly enforced. These procedures are constantly evaluated for compliance and effectiveness, especially after control deficiencies are discovered, and will continue to be re-evaluated as necessary to prevent further loss of taxpayer funds.

The Interim City Manager, Ashland's police department, the state attorney general's office, and an independent, retired FBI agent, conducted investigations about the tire misappropriation. Charges had been filed against the original suspect—the former Mechanic Supervisor, but he passed away on December 5, 2015 before standing trial. In March 2016, Finance staff also performed an evaluation of the Central Garage's facility and internal operations. Recommendations were prepared for the Commission's review, and in August 2016, three other employees were officially disciplined.

Repair building for the division of Water Distribution.

This facility is in dire need of repairs to ensure personnel safety. The roof has several leaks, some of which drip into electrical boxes, and roof particles constantly fall onto personnel and equipment. When City personnel attempted minor repairs, the roof began to collapse under the weight of one man. The current budget has set aside \$500,000 to remedy these safety hazards, but management may need to consider building or purchasing a new facility or relocating this division to another City-owned facility as an alternative.

Minor repairs were completed in fiscal year 2016, but the large-scale remodel has been rebudgeted for fiscal year 2017 at an estimated cost of \$850,000. Additionally, the Construction Specialist position from the Department of Parks and Recreation has been reclassified as Facilities Superintendent and transferred to the Department of General Government. This new position will supervise the remodel of the facility and will personally perform much of the construction himself.

Restore water production efficiency.

Currently, the Water Treatment Plant is operating at 50% capacity, and discrepancies between production and billing reports suggest that approximately 47% of total water produced is unbilled. To correct these deficiencies, the Water Plant will install an air scour and replace filters to improve flow and backwash and restore production capacity from 12 to 24 million gallons per day. Additionally, a team will be appointed to locate the source of these large water leaks, systematically reducing water loss to 20% within five years.

The air scour and filters were installed. Most of the utility lines have been mapped with satellite imaging. Several employees received training for leak detection, and a former employee was rehired to help locate lines that current employees did not know existed.

Completed Goals from Fiscal Year 2016

Restore fund balance of the General Fund to a minimum of three months of operating expenditures.

Per City policy, "Each major fund shall reserve a minimum of three months of its operating expenditures in unrestricted fund balance to finance unforeseen opportunities or requirements and to protect against future uncertainties and emergencies." The General Fund's unrestricted balance has fallen short of this requirement since fiscal year 2010, which coincides with the completion of the new police station, construction of Riverfront Park, and the city building remodel. Fiscal years 2011's and 2012's balances dropped even further largely as a result of health insurance costs escalating to record levels (from \$5.3



million in 2010 to \$7.1 million in 2012) and significant job loss within the city (about 2,000 jobs between 2010 and 2013). Several measures were implemented in order to reverse these deficits. For example, employee benefits were modified to reduce health insurance costs, which dropped to \$5.9 million in 2015. Eighteen vacant positions were eliminated in fiscal year 2012, and positions are currently reassessed as they become vacant to determine necessity. With exception to the CSO-LTCP, capital purchases were reduced to a minimum for 2012 and 2013. These strategies, along with several other adjustments, successfully increased total General Fund balance by \$400,000 in 2013 and by \$2 million in 2014. Unrestricted fund balance in 2014 was \$2.7 million, or 13.15% of total operating expenditures, and the City plans to continue this trending growth in 2015 and 2016 by budgeting fund balance replenishments of \$500,000 for both years.

At the end of fiscal year 2015, the General Fund's unrestricted balance was \$4.2 million, or 18.21% of total operating expenditures. It is expected to achieve at least 25% by the end of fiscal year 2016, so no fund balance replenishment has been budgeted for fiscal year 2017.

Compare current pay scales to a compensation study.

In an effort to retain current valued and experienced employees, as well as attract high-quality applicants for the future, the City should confirm that current pay scales are comparable to similar jobs of other local governments and the private sector through an independent compensation study. Department directors should also update and redefine position descriptions as necessary so that comparisons are as accurate as possible.

The compensation study has been completed by Hanna Resource Group, LLC. Final payment was issued on October 13, 2016.

Continue construction on the Russell Trail project.

In 1978, Charles and Betty Russell donated land to the City as a natural park to promote exercise and physical activity. The City of Ashland and the Foundation for the Tri-State Community received a grant for \$12,500 from the Foundation for a Healthy Kentucky for phase one construction of the hiking trail, which began in April 2015. Phase two will be completed by fiscal year 2017, and it will be reimbursed by the Bon Secours Mission Grant Fund for \$43,000. After completion, the Russell Trail will encompass approximately 2.5 miles built upon 40 acres of land between Forest and Ashland Avenues.

The Russell Trail was completed by R&C Excavating, LLC, and final payment for this project was issued on November 12, 2015.

Prepare for potential revenue loss from AK Steel Corporation.

AK Steel's plant will be temporary idling its blast furnace and related steelmaking operations by December 2015, but it has not yet released exactly how many employees will be affected or how long the furnace will remain idle. Preliminary discussion has suggested that approximately 800 employees may be displaced for a period of six months or more. The City collected close to \$178,000 in payroll taxes and about \$936,000 in water services from the plant last calendar year, so City management must proactively anticipate this potential loss in order to minimize its impact on the local economy.

AK Steel officially idled its blast furnace in December 2015, laying off more than 900 employees. The City has adjusted its revenue projections accordingly. Instead of raising service rates, the City Commission encouraged focus on cost containment.



Personnel

Staffing levels have increased by three part-time employees for the upcoming fiscal year. The Department of Finance is now authorized one part-time Customer Service Representative to help with the increasing call volume. The Police Department is now authorized two part-time Public Service Officers to enforce parking restrictions throughout downtown Ashland, which has eliminated the use of parking meters.

This budget proposes a 0% salary increase for all active employees and a 3% increase for retirees. Two employees, however, were affected by the Fair Labor Standards Act's new overtime regulations, which raised the salary threshold for exempt employees to \$47,476 per year. Employees are eligible for a \$5 longevity bonus after their five-year anniversary, which paid semi-annually at \$2.50 per month of service. Total estimated personnel costs (wages and benefits) are \$25.5 million, or 50.61% of total budgeted expenditures.

As shown on the following table, Kentucky retirement contribution rates have decreased by 1.89% for hazardous positions and increased by 1.62% for nonhazardous positions. The City estimates pension costs at \$4.6 million, or 9.09% of total budgeted expenditures. Although the rates have changed, this projection is only about \$9,000 more than the current fiscal year because due to the 0% cost of living adjustment.

	FY14	FY15	FY16	FY17
Hazardous	35.70%	34.31%	32.95%	31.06%
Nonhazardous	18.89%	17.67%	17.06%	18.68%

Health insurance has been and continues to be a growing concern for the City since costs have been rapidly increasing over the past few years; however, this trend seems to have stabilized for the time being, so the \$5.7 million projection, or 11.23% of total budgeted expenditures, remains largely unchanged from the current fiscal year. In addition to the City's contribution of \$19,875 per participant, each employee also pays a premium based on the chart below:

Single	\$ 22 per pay
Employee and Spouse	\$ 44 per pay
Family	\$ 60 per pay

Major Funds

Any fund whose revenues or expenditures, excluding other financing sources and uses, constitute more than 10% of the revenues or expenditures of the appropriated budget is considered a major fund. The City's two major funds are the General Fund and the Utility Fund.

The **General Fund** is the City's primary fund and is used to account for all financial resources that are not required to be accounted for in another fund. Both budgeted revenues and expenditures are set at \$23,332,132 for a decrease of \$274,370, or 1.16%, in revenues and a decrease of \$209,190, or 0.89% in expenditures. The General Fund's primary revenue sources and largest expenditures are as follows:



Revenue Source	Budget FY17	% of Rev	Division	Budget FY17	% of Exp
Current Property Taxes	2,750,987	11.79%	General Unclassified	4,869,687	20.87%
Insurance Premium Taxes	3,755,500	16.10%	Street Maintenance	3,008,354	12.89%
Net Profit Fees	1,550,000	6.64%	Solid Waste	1,421,928	6.09%
Occupational License Fees	9,405,475	40.31%	Police	5,266,211	22.57%
Garbage Service Charges	2,151,500	9.22%	Fire	5,968,551	25.58%

The General Unclassified division accumulates all expenditures that are not specifically attributable to another division within the General Fund. These costs include pension funding; contributions and dues; debt service payments; general liability, property, and equipment insurance; fund balance replenishment; grants and projects; and transfers to other funds from the General Fund.

The **Utility Fund** is an enterprise fund used to account for water and wastewater services provided to the city and its surrounding communities. Budgeted revenues are set at \$17,383,900 for a decrease of \$311,585, or 1.76%, from the current fiscal year. Budgeted expenditures are set at \$19,283,430 for an increase of \$1,390,398, or 7.77%, from the current fiscal year. The net difference will decrease fund balance by \$1,899,530, or 6.92%, from the current fiscal year. The Utility Fund's primary revenue sources and largest expenditures are as follows:

Revenue Source	Budget FY17	% of Rev	Division	Budget FY17	% of Exp
Residential Meter Sales	4,261,085	24.51%	Utility Unclassified	4,700,120	24.37%
Industrial Meter Sales	3,714,640	21.37%	Water Production	2,506,553	13.00%
Sales to Other Cities	1,663,000	9.57%	Water Distribution	5,077,149	26.33%
Sewer Service Charges	4,979,775	28.65%	Wastewater Treatment	1,626,502	8.43%
CSO Surcharges	2,022,500	11.63%	Wastewater Collection	4,222,497	21.90%

Similarly to the General Unclassified division, the Utility Unclassified division accumulates all expenditures that are not specifically attributable to another division within the Utility Fund. These costs include pension funding; debt service payments; general liability, property, and equipment insurance; depreciation; amortization; fund balance replenishment; and administrative overhead—a percentage of payroll from other departments that is indirectly affiliated with management of the Utility Fund.

Nonmajor Funds

The **Municipal Aid Road Fund** is a special revenue fund used to account for the construction, reconstruction, and maintenance of city streets and sidewalks. It is funded by motor fuel taxes collected by the State and then allocated to the City based on population. Both budgeted revenues and expenditures are set at \$440,015 for a decrease of \$95,015, or 17.76%, from the current fiscal year.

The **Community Development Fund** is a special revenue fund used to account for the HUD's CDBG program, which provides communities with resources to address a wide range of needs, such as providing decent housing, suitable living environments, and economic opportunities for low- and moderate-income families. Both budgeted revenues and expenditures are set at \$1,006,850 for a decrease of \$285,305, or 22.08%, from the current fiscal year. Since HUD determines the revenue entitlement for this fund, this decrease is outside of the City's control.



The **Section 8 Voucher Program Fund** is a special revenue fund used to account for HUD's voucher program, which provides assistance to low-income families in the private rental market. Both budgeted revenues and expenditures are set at \$2,653,890 for a decrease of \$48,845, or 1.81%, from the current fiscal year. Once again, HUD determines the revenue allocation for this fund, which is based on how many families are assisted by the City's program.

The **Floodwall Operating Fund** is a special revenue fund used to account for the maintenance of the city's floodwall and is funded from property taxes levied against citizens who live within the city's flood zone. Both budgeted revenues and expenditures are set at \$241,214 for an increase of \$14,347, or 6.32%, from the current fiscal year. This increase includes a \$5,252 increase in total wages and benefits from the promotion of Maintenance Worker II to Maintenance Worker III. Also, the capital budget has increased \$10,000 for the purchase of a remote-controlled slope mower.

The **Bus System Fund** is an enterprise fund used to account for the city's mass transportation system and is funded by passenger/paratransit fares, the Federal Transit Authority (FTA), and a transfer from the General Fund. Both budgeted revenues and expenses are set at \$1,154,123 for a decrease of \$115,588, or 9.1%, from the current fiscal year. This decrease in expenses includes reductions of \$5,250 in utilities, \$39,190 in equipment repairs, and \$26,500 in fuel, which are adjustments that should more accurately reflect the past years' average actual expenses in those categories. Furthermore, the current year's capital budget includes three buses and one van, but next year's budget will only include one bus, one van, and security cameras, for a net decrease of approximately \$86,000. These reductions are offset by a \$45,000 increase in total wages and benefits as a result of two additional employees accepting the City's health insurance plan.

The **Recreation Operating Fund** is an enterprise fund used to account for operations at the city's central park, swimming pool, sports park, and other miscellaneous parks. It is funded by admission fees, concession sales, miscellaneous rentals, and a transfer from the General Fund. Both budgeted revenues and expenses are set at \$1,049,353 for an increase of \$22,119, or 2.15%, in revenues and a decrease of \$26,509, or 2.46%, in expenses. This decrease in expenses includes a \$72,000 reduction in total wages and benefits after transferring the Construction Specialist position to the Department of General Government. It also includes reductions of \$3,750 in utilities, \$5,400 in building repairs, \$3,250 in chemical supplies, and \$12,500 in fuel, which are adjustments that should more accurately reflect the past years' average actual expenses in those categories. These reductions are offset by a \$64,000 increase in the capital budget to resurface the tennis courts.

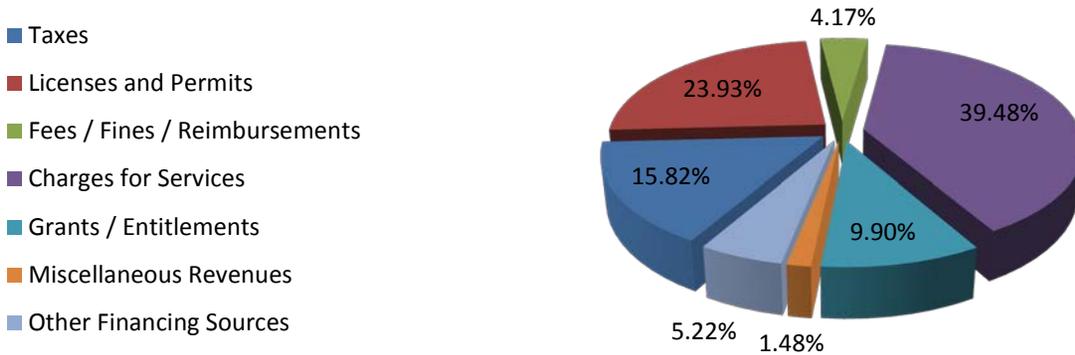
The **Cemetery Fund** is an enterprise fund used to account for the operation and maintenance of the city's cemetery and is funded by miscellaneous fees and a transfer from the General Fund. Both budgeted revenues and expenses are set at \$186,295 for a decrease of \$31,411, or 14.43%, from the current fiscal year. This decrease is due to roof repairs at the mausoleum of \$20,000 in fiscal year 2016. Additionally, 5% of the HR / Parks Director's salary and 15% of the Administrative Clerk's annual wages were reallocated to other funds, further reducing expenses by approximately \$11,000.

The **Capital Improvement Fund** is used to account for the acquisition, construction, and maintenance of capital facilities and assets, except for those assets that are financed by enterprise funds. It is funded entirely by a transfer from the General Fund. Both budgeted revenues and expenditures are set at \$1,121,562 for an increase of \$173,242, or 18.27%, in revenues and an increase of \$86,196, or 8.33%, in expenditures. Unlike the other governmental funds, this fund does not often have a consistent level of activity. Its budget can fluctuate greatly from year to year because it mostly contains specific, nonrecurring items.



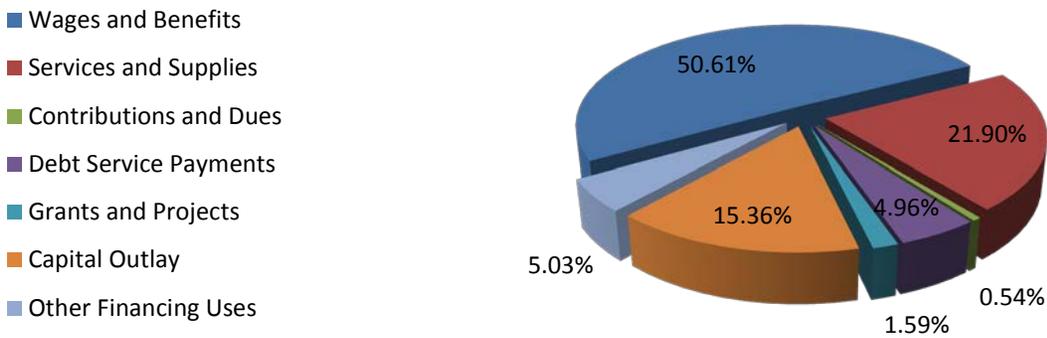
All Appropriated Funds

Total Budgeted Revenues by Type for Fiscal Year 2017



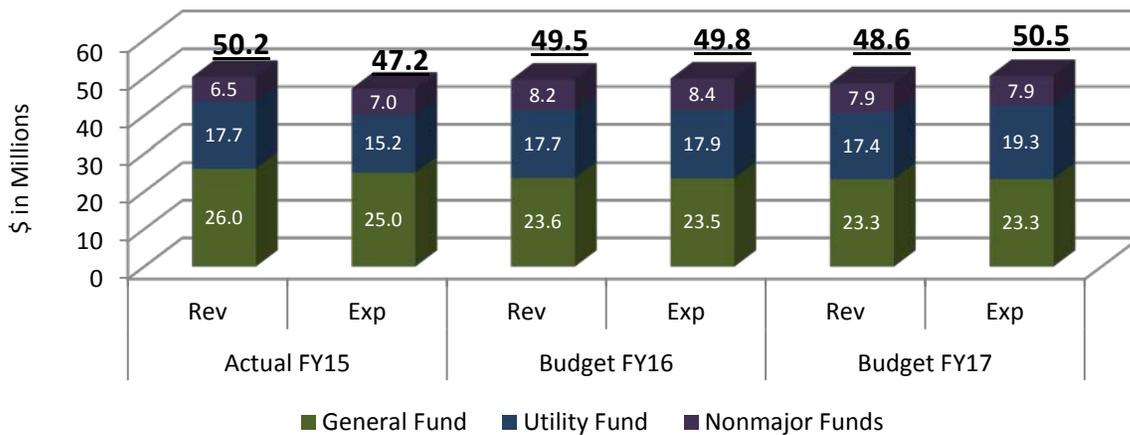
Total Budgeted Revenues = \$48,569,334

Total Budgeted Expenditures by Function for Fiscal Year 2017



Total Budgeted Expenditures = \$50,468,864

Three-Year Comparison of Total Revenues and Expenditures



*** See next page for graph data.



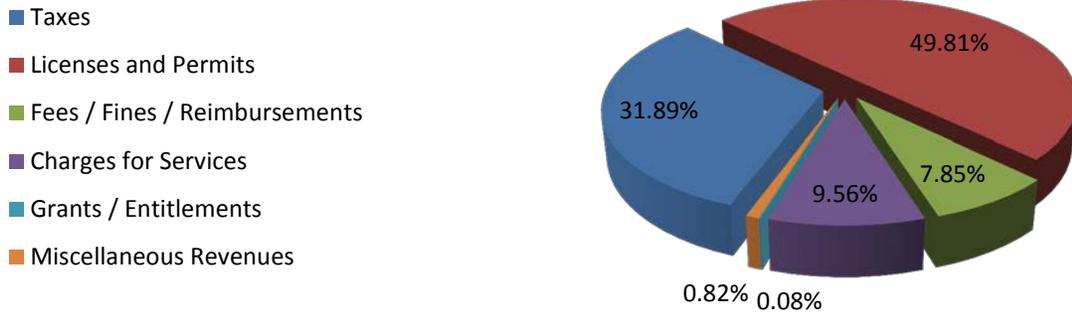
City of Ashland
All Appropriated Funds
Revenues, Expenditures,
and Changes in Fund Balance

Revenues by Type	Actual	Budget	Budget	Change from	Percent
Expenditures by Function and Department	2014–2015	2015–2016	2016–2017	Prior Year	Change
Taxes	7,386,200	7,752,274	7,682,056	(70,218)	(0.91%)
Licenses and Permits	12,043,205	11,480,625	11,621,425	140,800	1.23%
Fees / Fines / Reimbursements	4,597,236	2,055,370	2,024,190	(31,180)	(1.52%)
Charges for Services	19,257,821	19,490,023	19,175,000	(315,023)	(1.62%)
Grants / Entitlements	4,213,237	5,549,144	4,808,277	(740,867)	(13.35%)
Miscellaneous Revenues	974,313	713,212	720,735	7,523	1.05%
Other Financing Sources	1,744,729	2,475,890	2,537,651	61,761	2.49%
Total Revenues	50,216,741	49,516,538	48,569,334	(947,204)	(1.91%)
Wages and Benefits	24,400,199	25,251,463	25,541,705	290,242	1.15%
Services and Supplies	14,965,179	11,910,077	11,054,708	(855,369)	(7.18%)
Contributions and Dues	299,723	272,644	274,951	2,307	0.85%
Debt Service Payments	3,792,043	2,956,956	2,503,322	(453,634)	(15.34%)
Grants and Projects	420,939	879,700	802,500	(77,200)	(8.78%)
Capital Outlay	1,514,104	6,123,539	7,754,027	1,630,488	26.63%
Other Financing Uses	1,744,729	2,395,407	2,537,651	142,244	5.94%
Total Expenditures by Function	47,136,916	49,789,786	50,468,864	679,078	1.36%
General Government	12,329,320	10,589,632	10,338,578	(251,054)	(2.37%)
Finance	4,028,541	4,151,866	4,171,054	19,188	0.46%
Public Works	6,606,222	7,388,973	7,590,217	201,244	2.72%
Community Development	1,109,973	1,949,729	1,652,509	(297,220)	(15.24%)
Police and Fire	11,876,577	11,856,955	11,641,724	(215,231)	(1.82%)
Engineering and Utilities	9,846,966	12,559,063	13,839,134	1,280,071	10.19%
Parks and Recreation	1,339,317	1,293,568	1,235,648	(57,920)	(4.48%)
Total Expenditures by Department	47,136,916	49,789,786	50,468,864	679,078	1.36%
Beginning General Fund Balance	3,663,366	4,726,299	4,791,479	65,180	1.38%
Net Increase (Decrease) in General Fund	1,062,933	65,180	-	(65,180)	(100.00%)
Ending General Fund Balance	4,726,299	4,791,479	4,791,479	-	0.00%
Beginning Utility Fund Balance	25,132,076	27,659,002	27,461,455	(197,547)	(0.71%)
Net Increase (Decrease) in Utility Fund	2,526,926	(197,547)	(1,899,530)	(1,701,983)	861.56%
Ending Utility Fund Balance	27,659,002	27,461,455	25,561,925	(1,899,530)	(6.92%)
Beginning Nonmajor Fund Balance	5,083,801	4,573,767	4,432,886	(140,881)	(3.08%)
Net Increase (Decrease) in Nonmajor Funds	(510,034)	(140,881)	-	140,881	(100.00%)
Ending Nonmajor Fund Balance	4,573,767	4,432,886	4,432,886	-	0.00%



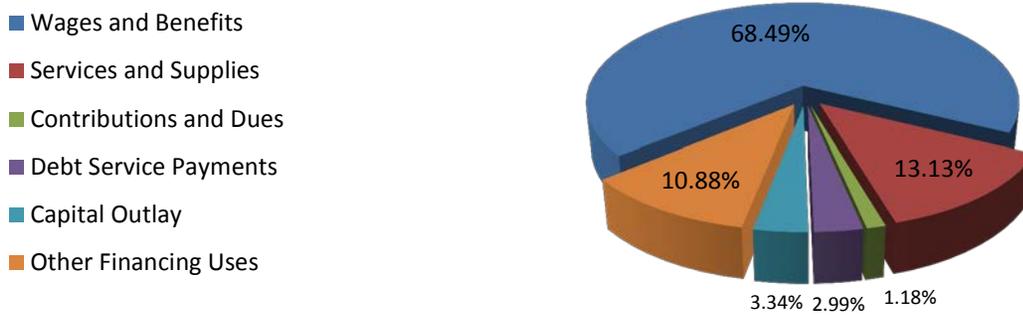
General Fund

Total Budgeted Revenues by Type for Fiscal Year 2017



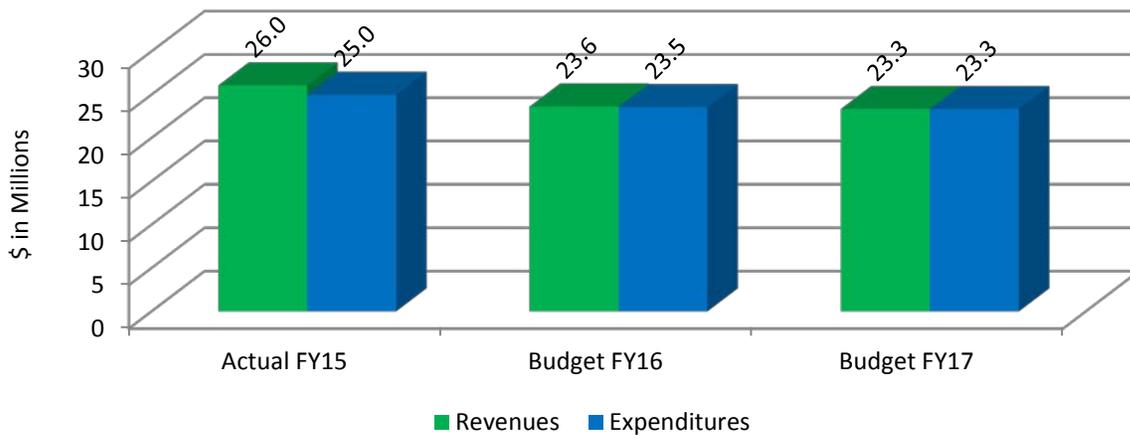
Total Budgeted Revenues = \$23,332,132

Total Budgeted Expenditures by Function for Fiscal Year 2017



Total Budgeted Expenditures = \$23,332,132

Three-Year Comparison of Total Revenues and Expenditures



*** See next page for graph data.



**City of Ashland
General Fund
Revenues, Expenditures,
and Changes in Fund Balance**

Revenues by Type Expenditures by Function and Division	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Taxes	7,169,423	7,525,432	7,440,867	(84,565)	(1.12%)
Licenses and Permits	12,043,205	11,480,625	11,621,425	140,800	1.23%
Fees / Fines / Reimbursements	4,401,865	1,897,770	1,831,040	(66,730)	(3.52%)
Charges for Services	2,184,730	2,189,338	2,230,500	41,162	1.88%
Grants / Entitlements	31,363	323,003	17,500	(305,503)	(94.58%)
Miscellaneous Revenues	219,039	190,334	190,800	466	0.24%
Total Revenues	26,049,625	23,606,502	23,332,132	(274,370)	(1.16%)
Wages and Benefits	16,017,558	15,861,737	15,979,076	117,339	0.74%
Services and Supplies	3,297,727	3,608,506	3,062,433	(546,073)	(15.13%)
Contributions and Dues	299,723	272,644	274,951	2,307	0.85%
Debt Service Payments	3,346,868	724,543	698,021	(26,522)	(3.66%)
Capital Outlay	280,087	678,485	780,000	101,515	14.96%
Other Financing Uses	1,744,729	2,395,407	2,537,651	142,244	5.94%
Total Expenditures by Function	24,986,692	23,541,322	23,332,132	(209,190)	(0.89%)
Mayor and Commissioners	124,200	128,361	120,170	(8,191)	(6.38%)
City Manager	137,182	175,696	112,040	(63,656)	(36.23%)
Legal / City Clerk	175,859	189,472	191,208	1,736	0.92%
Economic Development	148,016	126,668	124,885	(1,783)	(1.41%)
Human Resources / Risk Management	174,409	165,546	201,868	36,322	21.94%
General Unclassified	6,847,270	5,121,519	4,869,687	(251,832)	(4.92%)
Director of Finance	569,024	569,026	586,074	17,048	3.00%
Data Processing	34,027	36,481	36,822	341	0.93%
Public Works Administration	238,821	245,184	189,708	(55,476)	(22.63%)
Street Maintenance	2,431,620	2,863,153	3,008,354	145,201	5.07%
Solid Waste	1,402,736	1,450,082	1,421,928	(28,154)	(1.94%)
Central Garage	355,941	365,659	361,084	(4,575)	(1.25%)
Animal Control	69,747	75,679	77,791	2,112	2.79%
Planning and Code Enforcement	597,783	631,902	645,659	13,757	2.18%
Police—Technical Services	1,523,528	1,547,308	1,617,478	70,170	4.53%
Police—Field Operations	3,712,012	3,635,743	3,648,733	12,990	0.36%
Fire	6,264,132	6,029,015	5,968,551	(60,464)	(1.00%)
Engineering	180,385	184,828	150,092	(34,736)	(18.79%)
Total Expenditures by Division	24,986,692	23,541,322	23,332,132	(209,190)	(0.89%)
Net Increase (Decrease)	1,062,933	65,180	-	(65,180)	(100.00%)
Beginning Fund Balance	3,663,366	4,726,299	4,791,479	65,180	1.38%
Ending Fund Balance	4,726,299	4,791,479	4,791,479	-	0.00%



Revenues by Type / Source	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Current Property Tax	2,635,215	2,750,982	2,750,987	5	0.00%
Penalty and Interest	21,740	21,935	28,630	6,695	30.52%
Delinquent Property Tax	178,449	196,750	200,000	3,250	1.65%
Vehicle Property Tax	436,334	415,000	449,425	34,425	8.30%
PSC Property Tax	149,400	154,125	165,400	11,275	7.32%
Bank Franchise Tax	88,142	88,140	90,925	2,785	3.16%
Insurance Premium Tax	3,660,143	3,898,500	3,755,500	(143,000)	(3.67%)
Total Taxes	7,169,423	7,525,432	7,440,867	(84,565)	(1.12%)
Business License / Net Profit Fees	1,648,703	1,420,000	1,550,000	130,000	9.15%
Occupational License Fees	9,712,811	9,405,475	9,405,475	-	0.00%
Alcohol Beverage License Fees	636,312	610,000	610,000	-	0.00%
Construction Permit Fees	44,134	44,000	55,000	11,000	25.00%
Other Licenses and Permits	1,245	1,150	950	(200)	(17.39%)
Total Licenses and Permits	12,043,205	11,480,625	11,621,425	140,800	1.23%
Parking Fees / Fines	15,851	20,000	18,000	(2,000)	(10.00%)
Tax Collection Fees	128,707	130,000	140,000	10,000	7.69%
District Court Rebate	28,019	28,300	28,300	-	0.00%
Electric Franchise	953,558	1,055,250	956,400	(98,850)	(9.37%)
Telecommunication Franchise	272,102	273,600	272,100	(1,500)	(0.55%)
Natural Gas Franchise	267,774	260,000	264,500	4,500	1.73%
Police and Fire Incentive Pension Reimb.	99,634	101,120	124,240	23,120	22.86%
Bond Proceeds	2,609,008	-	-	-	0.00%
Code Enforcement Fees / Fines	27,212	29,500	27,500	(2,000)	(6.78%)
Total Fees / Fines / Reimbursements	4,401,865	1,897,770	1,831,040	(66,730)	(3.52%)
Garbage Service Charges	2,113,711	2,114,488	2,151,500	37,012	1.75%
Greyhound Ticket Sales	16,534	19,500	16,500	(3,000)	(15.38%)
Rental Revenue	54,485	55,350	62,500	7,150	12.92%
Total Charges for Services	2,184,730	2,189,338	2,230,500	41,162	1.88%
Homeless Shelter Grant	-	-	-	-	0.00%
Police Grants	16,767	19,620	17,500	(2,120)	(10.81%)
Miscellaneous Grants	14,596	303,383	-	(303,383)	(100.00%)
Total Grants / Entitlements	31,363	323,003	17,500	(305,503)	(94.58%)
Coal Severance (LGEA)	23,114	23,000	24,300	1,300	5.65%
Concrete Cost Share Revenue	4,249	5,000	7,500	2,500	50.00%
Interest Income	3,412	2,100	2,100	-	0.00%
AHA - Pilot Payment	41,911	43,400	41,900	(1,500)	(3.46%)
Miscellaneous Revenues	146,353	116,834	115,000	(1,834)	(1.57%)
Total Miscellaneous Revenues	219,039	190,334	190,800	466	0.24%
Total Revenues	26,049,625	23,606,502	23,332,132	(274,370)	(1.16%)



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	35,281	37,699	37,572	(127)	(0.34%)
FICA / Medicare	3,302	3,525	3,522	(3)	(0.09%)
Kentucky Retirement	7,096	6,979	7,624	645	9.24%
Health / Life Insurance	52,907	49,690	49,690	-	0.00%
Workers Compensation	32	30	36	6	20.00%
Unemployment Insurance	16	18	11	(7)	(38.89%)
Auto Allowance	9,450	10,500	10,500	-	0.00%
Total Wages and Benefits	108,084	108,441	108,955	514	0.47%
Postage / Freight	40	100	150	50	50.00%
Travel / Training	-	500	1,500	1,000	200.00%
Advertising	100	350	150	(200)	(57.14%)
Printing / Reproduction	131	150	150	-	0.00%
Telephone	3,847	3,550	3,950	400	11.27%
Equipment Repairs	-	-	-	-	0.00%
Rental / Maintenance Agreements	180	200	965	765	382.50%
Dues / Publications	600	800	600	(200)	(25.00%)
General Supplies	1,343	4,020	1,500	(2,520)	(62.69%)
Office Supplies	1,151	750	750	-	0.00%
Miscellaneous Expenses	8,724	9,500	1,500	(8,000)	(84.21%)
Total Services and Supplies	16,116	19,920	11,215	(8,705)	(43.70%)
Total Expenditures	124,200	128,361	120,170	(8,191)	(6.38%)



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	80,764	113,879	75,960	(37,919)	(33.30%)
FICA / Medicare	5,937	8,655	5,686	(2,969)	(34.30%)
Kentucky Retirement	18,989	15,260	14,190	(1,070)	(7.01%)
Health / Life Insurance	20,008	19,876	10,838	(9,038)	(45.47%)
Workers Compensation	81	77	93	16	20.78%
Unemployment Insurance	93	134	73	(61)	(45.52%)
Auto Allowance	3,000	3,000	-	(3,000)	(100.00%)
Total Wages and Benefits	128,872	160,881	106,840	(54,041)	(33.59%)
Postage / Freight	376	450	450	-	0.00%
Travel / Training	2,258	2,970	-	(2,970)	(100.00%)
Printing / Reproduction	118	150	150	-	0.00%
Telephone	1,441	1,425	1,450	25	1.75%
Equipment Repairs	329	500	350	(150)	(30.00%)
Rental / Maintenance Agreements	196	190	500	310	163.16%
Dues / Publications	3,174	3,600	1,500	(2,100)	(58.33%)
General Supplies	-	930	300	(630)	(67.74%)
Office Supplies	296	400	400	-	0.00%
Fuel	34	200	-	(200)	(100.00%)
Miscellaneous Expenses	88	4,000	100	(3,900)	(97.50%)
Total Services and Supplies	8,310	14,815	5,200	(9,615)	(64.90%)
Total Expenditures	137,182	175,696	112,040	(63,656)	(36.23%)



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	80,056	81,403	81,433	30	0.04%
FICA / Medicare	5,645	5,880	5,918	38	0.65%
Kentucky Retirement	13,858	13,888	15,212	1,324	9.53%
Health / Life Insurance	16,568	19,876	19,876	-	0.00%
Workers Compensation	121	115	139	24	20.87%
Unemployment Insurance	88	100	58	(42)	(42.00%)
Total Wages and Benefits	116,336	121,262	122,636	1,374	1.13%
Professional Services	35,215	47,500	49,000	1,500	3.16%
Postage / Freight	322	350	350	-	0.00%
Travel / Training	1,543	1,500	1,972	472	31.47%
Printing / Reproduction	399	350	350	-	0.00%
Telephone	484	550	550	-	0.00%
Rental / Maintenance Agreements	1,240	1,200	1,600	400	33.33%
Dues / Publications	16,730	14,000	12,000	(2,000)	(14.29%)
General Supplies	2,701	1,760	1,750	(10)	(0.57%)
Office Supplies	889	1,000	1,000	-	0.00%
Total Services and Supplies	59,523	68,210	68,572	362	0.53%
Total Expenditures	175,859	189,472	191,208	1,736	0.92%



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	86,988	75,393	75,454	61	0.08%
FICA / Medicare	6,103	5,479	5,484	5	0.09%
Kentucky Retirement	15,519	12,862	14,095	1,233	9.59%
Health / Life Insurance	27,660	19,875	19,875	-	0.00%
Workers Compensation	58	55	67	12	21.82%
Unemployment Insurance	98	104	60	(44)	(42.31%)
Auto Allowance	-	-	-	-	0.00%
Total Wages and Benefits	136,426	113,768	115,035	1,267	1.11%
Professional Services	-	1,000	-	(1,000)	(100.00%)
Postage / Freight	-	300	150	(150)	(50.00%)
Travel / Training	8,686	6,000	6,000	-	0.00%
Advertising	207	1,000	350	(650)	(65.00%)
Printing / Reproduction	-	100	100	-	0.00%
Telephone	1,743	1,750	1,775	25	1.43%
Rental / Maintenance Agreements	564	375	500	125	33.33%
Dues / Publications	150	175	175	-	0.00%
General Supplies	112	500	300	(200)	(40.00%)
Office Supplies	128	500	300	(200)	(40.00%)
Fuel	-	1,000	-	(1,000)	(100.00%)
Miscellaneous Expenses	-	200	200	-	0.00%
Total Services and Supplies	11,590	12,900	9,850	(3,050)	(23.64%)
Total Expenditures	148,016	126,668	124,885	(1,783)	(1.41%)



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	98,539	91,392	104,414	13,022	14.25%
Overtime Pay	306	-	-	-	0.00%
Standby / Seasonal Pay	-	1,000	2,000	1,000	100.00%
FICA / Medicare	7,045	6,696	7,715	1,019	15.22%
Kentucky Retirement	17,218	15,593	19,505	3,912	25.09%
Health / Life Insurance	29,933	28,820	30,808	1,988	6.90%
Workers Compensation	676	644	779	135	20.96%
Unemployment Insurance	111	131	72	(59)	(45.04%)
Total Wages and Benefits	153,828	144,276	165,293	21,017	14.57%
Professional Services	707	750	850	100	13.33%
Postage / Freight	808	700	700	-	0.00%
Travel / Training	2,669	5,320	4,350	(970)	(18.23%)
Printing / Reproduction	227	300	300	-	0.00%
Hiring Costs	-	-	20,000	20,000	0.00%
Telephone	2,744	2,675	2,850	175	6.54%
Equipment Repairs	144	800	250	(550)	(68.75%)
Rental / Maintenance Agreements	1,102	800	1,750	950	118.75%
Dues / Publications	616	1,250	1,350	100	8.00%
General Supplies	1,322	5,400	1,000	(4,400)	(81.48%)
Office Supplies	3,040	2,500	2,500	-	0.00%
Protective Apparel	202	175	175	-	0.00%
Miscellaneous Expenses	7,000	600	500	(100)	(16.67%)
Total Services and Supplies	20,581	21,270	36,575	15,305	71.96%
Total Expenditures	174,409	165,546	201,868	36,322	21.94%



Expenditures by Function / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
General Administrative Overhead	-	-	55,891	55,891	0.00%
Police and Fire Retirement	411,220	419,610	419,610	-	0.00%
Medicare Supplement	99,822	89,112	81,456	(7,656)	(8.59%)
Total Wages and Benefits	511,042	508,722	556,957	48,235	9.48%
Professional Services	218,058	187,050	170,950	(16,100)	(8.61%)
Judgments / Claims	23,074	15,000	15,000	-	0.00%
Postage / Freight	3,607	4,000	3,100	(900)	(22.50%)
Advertising	22,173	21,000	22,500	1,500	7.14%
Utilities	51,461	55,100	52,000	(3,100)	(5.63%)
Telephone	1,080	1,100	1,100	-	0.00%
Building Repairs	14,205	38,179	40,000	1,821	4.77%
Rental / Maintenance Agreements	79,353	58,000	70,000	12,000	20.69%
Human Rights Commission	2,533	5,000	5,000	-	0.00%
Property / Equipment Insurance	33,923	36,194	35,422	(772)	(2.13%)
General Liability Insurance	191,659	226,178	218,923	(7,255)	(3.21%)
General Supplies	25,542	14,273	22,801	8,528	59.75%
Tax Collection Expense	14,173	16,850	13,000	(3,850)	(22.85%)
Contingency	-	174,300	42,311	(131,989)	(75.73%)
Miscellaneous Projects	9,470	10,000	10,000	-	0.00%
Miscellaneous Expenses	254,597	357,979	80,000	(277,979)	(77.65%)
Total Services and Supplies	944,908	1,220,203	802,107	(418,096)	(34.26%)
Ashland Alliance	15,000	15,000	15,000	-	0.00%
Ashland in Motion	32,500	32,500	32,500	-	0.00%
Ashland Regional Airport	5,000	5,000	5,000	-	0.00%
Ashland School Safety Patrol	3,000	2,700	2,700	-	0.00%
Ashland Senior Center	4,480	-	3,000	3,000	0.00%
Booker T. Washington Festival	-	-	-	-	0.00%
Boyd County Dept. of Emergency Services	85,770	83,193	80,000	(3,193)	(3.84%)
Boyd County Old Timers	-	-	-	-	0.00%
FIVCO	7,589	7,589	7,589	-	0.00%
Highlands Museum and Discovery Center	20,000	14,400	14,400	-	0.00%
Hope's Place	1,300	-	-	-	0.00%
Jesse Stuart Foundation	-	1,800	1,800	-	0.00%
KYOVA	7,589	7,589	7,589	-	0.00%
Kentucky League of Cities	6,241	6,241	6,241	-	0.00%
NAACP Freedom Fund	1,500	-	-	-	0.00%
Northeast Kentucky Care Center	-	-	-	-	0.00%
Paramount Arts Center	10,000	13,500	13,500	-	0.00%
Poage Landing Days	24,677	26,709	26,709	-	0.00%
Shelter of Hope	5,000	-	2,500	2,500	0.00%
Summer Motion	59,211	45,563	45,563	-	0.00%
Tri-State Airport	5,000	5,000	5,000	-	0.00%
Winter Wonderland of Lights	5,391	5,860	5,860	-	0.00%
Miscellaneous Contributions and Dues	475	-	-	-	0.00%
Total Contributions and Dues	299,723	272,644	274,951	2,307	0.85%
Melody Mountain GO Bonds (TAS 205055)	2,727,380	-	-	-	0.00%
2015 GO Bonds (ASHKYGO15)	2,940	201,850	199,900	(1,950)	(0.97%)
Police Station Pool Bonds	312,043	311,881	311,712	(169)	(0.05%)
KBC Revenue Bonds	158,377	92,940	-	(92,940)	(100.00%)
Melody Mountain Phase II	146,128	117,872	116,409	(1,463)	(1.24%)
HRA Allocation	-	-	70,000	70,000	0.00%
Total Debt Service Payments	3,346,868	724,543	698,021	(26,522)	(3.66%)
Transfer to Floodwall Fund	-	-	-	-	0.00%
Transfer to Bus System Fund	346,289	430,512	410,291	(20,221)	(4.70%)
Transfer to Recreation Fund	1,009,120	937,136	982,803	45,667	4.87%
Transfer to Capital Fund	262,286	943,113	1,121,562	178,449	18.92%
Transfer to Cemetery Fund	127,034	84,646	22,995	(61,651)	(72.83%)
Other Financing Uses	1,744,729	2,395,407	2,537,651	142,244	5.94%
Total Expenditures	6,847,270	5,121,519	4,869,687	(251,832)	(4.92%)



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	303,934	312,030	321,263	9,233	2.96%
Overtime Pay	1,893	3,600	3,600	-	0.00%
Standby / Seasonal Pay	-	-	-	-	0.00%
FICA / Medicare	21,184	22,895	23,563	668	2.92%
Kentucky Retirement	53,971	53,847	60,683	6,836	12.70%
Health / Life Insurance	120,429	115,376	115,376	-	0.00%
Workers Compensation	315	300	363	63	21.00%
Unemployment Insurance	345	403	226	(177)	(43.92%)
Total Wages and Benefits	502,071	508,451	525,074	16,623	3.27%
Professional Services	62	175	-	(175)	(100.00%)
Postage / Freight	18,081	14,000	14,000	-	0.00%
Travel / Training	2,759	3,000	3,000	-	0.00%
Advertising	256	750	500	(250)	(33.33%)
Printing / Reproduction	1,889	2,750	2,750	-	0.00%
Telephone	7,861	7,500	8,000	500	6.67%
Equipment Repairs	464	200	300	100	50.00%
Rental / Maintenance Agreements	3,469	3,250	4,750	1,500	46.15%
Dues / Publications	4,652	5,700	5,700	-	0.00%
General Supplies	12,482	10,750	10,000	(750)	(6.98%)
Office Supplies	13,918	11,500	11,000	(500)	(4.35%)
Miscellaneous Expenses	1,060	1,000	1,000	-	0.00%
Total Services and Supplies	66,953	60,575	61,000	425	0.70%
Total Expenditures	569,024	569,026	586,074	17,048	3.00%



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	17,687	18,049	18,079	30	0.17%
Overtime Pay	-	125	125	-	0.00%
FICA / Medicare	1,277	1,321	1,323	2	0.15%
Kentucky Retirement	3,116	3,101	3,401	300	9.67%
Health / Life Insurance	9,997	9,938	9,938	-	0.00%
Workers Compensation	14	14	17	3	21.43%
Unemployment Insurance	20	23	14	(9)	(39.13%)
Total Wages and Benefits	32,111	32,571	32,897	326	1.00%
Postage / Freight	-	10	-	(10)	(100.00%)
Travel / Training	-	1,500	1,675	175	11.67%
Telephone	360	375	375	-	0.00%
Rental / Maintenance Agreements	720	725	725	-	0.00%
General Supplies	836	1,000	1,000	-	0.00%
Office Supplies	-	300	150	(150)	(50.00%)
Total Services and Supplies	1,916	3,910	3,925	15	0.38%
Total Expenditures	34,027	36,481	36,822	341	0.93%



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	140,702	143,661	114,387	(29,274)	(20.38%)
Overtime Pay	14	500	-	(500)	(100.00%)
FICA / Medicare	10,265	10,901	8,737	(2,164)	(19.85%)
Kentucky Retirement	25,935	25,617	22,489	(3,128)	(12.21%)
Health / Life Insurance	49,633	49,688	29,813	(19,875)	(40.00%)
Workers Compensation	1,755	1,673	2,025	352	21.04%
Unemployment Insurance	165	194	107	(87)	(44.85%)
Auto Allowance	6,000	6,000	6,000	-	0.00%
Total Wages and Benefits	234,469	238,234	183,558	(54,676)	(22.95%)
Professional Services	22	100	-	(100)	(100.00%)
Postage / Freight	312	350	350	-	0.00%
Travel / Training	-	1,000	1,000	-	0.00%
Printing / Reproduction	214	350	275	(75)	(21.43%)
Telephone	1,683	1,600	1,750	150	9.38%
Equipment Repairs	-	150	-	(150)	(100.00%)
Rental / Maintenance Agreements	637	725	725	-	0.00%
Dues / Publications	217	200	275	75	37.50%
General Supplies	379	1,500	750	(750)	(50.00%)
Office Supplies	729	625	775	150	24.00%
Miscellaneous Expenses	159	350	250	(100)	(28.57%)
Total Services and Supplies	4,352	6,950	6,150	(800)	(11.51%)
Total Expenditures	238,821	245,184	189,708	(55,476)	(22.63%)



Expenditures by Function / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Regular Pay	761,901	785,739	789,837	4,098	0.52%
Overtime Pay	31,231	30,000	30,000	-	0.00%
Standby / Seasonal Pay	3,871	8,385	24,960	16,575	197.67%
FICA / Medicare	55,257	61,110	61,407	297	0.49%
Kentucky Retirement	139,720	139,166	153,147	13,981	10.05%
Health / Life Insurance	415,574	417,375	417,375	-	0.00%
Workers Compensation	26,190	24,963	30,216	5,253	21.04%
Unemployment Insurance	893	1,125	587	(538)	(47.82%)
Total Wages and Benefits	1,434,637	1,467,863	1,507,529	39,666	2.70%
Professional Services	9,080	11,000	11,000	-	0.00%
Postage / Freight	7	130	100	(30)	(23.08%)
Travel / Training	2,533	2,000	2,000	-	0.00%
Advertising	2,596	1,000	2,000	1,000	100.00%
Printing / Reproduction	-	375	375	-	0.00%
Utilities	410,431	435,950	436,000	50	0.01%
Telephone	1,844	1,850	1,875	25	1.35%
Building Repairs	244	750	650	(100)	(13.33%)
Equipment Repairs	80,895	80,000	78,500	(1,500)	(1.88%)
Rental / Maintenance Agreements	21,640	15,750	12,500	(3,250)	(20.63%)
Tree Trimming / Removal	32,616	30,000	30,000	-	0.00%
Dues / Publications	30	100	50	(50)	(50.00%)
General Supplies	41,510	55,000	30,000	(25,000)	(45.45%)
Office Supplies	245	600	350	(250)	(41.67%)
Chemical Supplies	45,827	30,000	50,000	20,000	66.67%
Fuel	57,453	43,500	55,000	11,500	26.44%
Protective Apparel	3,068	4,000	4,750	750	18.75%
Tools / Equipment	6,772	4,500	5,500	1,000	22.22%
Miscellaneous Expenses	105	300	175	(125)	(41.67%)
Total Services and Supplies	716,896	716,805	720,825	4,020	0.56%
Street Repairs / Improvements	201,729	299,345	500,000	200,655	67.03%
Sidewalk Repairs / Improvements	61,363	324,140	250,000	(74,140)	(22.87%)
Concrete Cost Share	16,995	55,000	30,000	(25,000)	(45.45%)
Total Capital Outlay	280,087	678,485	780,000	101,515	14.96%
Total Expenditures	2,431,620	2,863,153	3,008,354	145,201	5.07%



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	542,540	535,480	526,859	(8,621)	(1.61%)
Overtime Pay	37,698	28,000	28,000	-	0.00%
Standby / Seasonal Pay	-	11,825	11,825	-	0.00%
FICA / Medicare	38,078	40,792	41,023	231	0.57%
Kentucky Retirement	100,737	96,129	103,650	7,521	7.82%
Health / Life Insurance	327,519	347,813	347,813	-	0.00%
Workers Compensation	23,128	22,045	26,684	4,639	21.04%
Unemployment Insurance	617	748	374	(374)	(50.00%)
Total Wages and Benefits	1,070,317	1,082,832	1,086,228	3,396	0.31%
Professional Services	3,386	10,000	3,500	(6,500)	(65.00%)
Postage / Freight	-	75	25	(50)	(66.67%)
Travel / Training	-	-	500	500	0.00%
Advertising	2,545	4,000	2,750	(1,250)	(31.25%)
Printing / Reproduction	-	400	25	(375)	(93.75%)
Telephone	1,498	1,300	1,500	200	15.38%
Building Repairs	419	1,350	500	(850)	(62.96%)
Equipment Repairs	49,257	65,000	50,000	(15,000)	(23.08%)
Rental / Maintenance Agreements	5,506	12,750	6,000	(6,750)	(52.94%)
Dues / Publications	120	125	-	(125)	(100.00%)
Recycling	13,120	13,000	12,750	(250)	(1.92%)
Landfill	175,761	180,000	180,000	-	0.00%
General Supplies	10,355	25,000	30,000	5,000	20.00%
Office Supplies	347	700	350	(350)	(50.00%)
Fuel	63,422	46,000	40,000	(6,000)	(13.04%)
Protective Apparel	6,492	7,000	7,000	-	0.00%
Tools / Equipment	73	300	300	-	0.00%
Miscellaneous Expenses	118	250	500	250	100.00%
Total Services and Supplies	332,419	367,250	335,700	(31,550)	(8.59%)
Total Expenditures	1,402,736	1,450,082	1,421,928	(28,154)	(1.94%)



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	145,423	146,254	150,141	3,887	2.66%
Overtime Pay	6,362	5,000	5,000	-	0.00%
FICA / Medicare	10,681	10,984	11,263	279	2.54%
Kentucky Retirement	27,005	25,805	28,981	3,176	12.31%
Health / Life Insurance	75,450	76,519	76,519	-	0.00%
Workers Compensation	3,137	2,990	3,619	629	21.04%
Unemployment Insurance	169	237	116	(121)	(51.05%)
Total Wages and Benefits	268,227	267,789	275,639	7,850	2.93%
Professional Services	1,284	500	1,200	700	140.00%
Postage / Freight	-	35	20	(15)	(42.86%)
Travel / Training	135	500	500	-	0.00%
Advertising	-	375	-	(375)	(100.00%)
Printing / Reproduction	-	50	-	(50)	(100.00%)
Utilities	37,321	42,750	35,000	(7,750)	(18.13%)
Telephone	1,007	1,100	1,100	-	0.00%
Building Repairs	3,291	4,000	5,000	1,000	25.00%
Equipment Repairs	6,180	5,560	6,000	440	7.91%
Rental / Maintenance Agreements	14,398	14,500	13,000	(1,500)	(10.34%)
Dues / Publications	290	150	150	-	0.00%
General Supplies	12,905	13,750	10,000	(3,750)	(27.27%)
Office Supplies	1,338	1,450	1,450	-	0.00%
Fuel	4,039	5,000	3,750	(1,250)	(25.00%)
Protective Apparel	1,149	2,000	2,000	-	0.00%
Tools / Equipment	4,301	6,000	6,000	-	0.00%
Miscellaneous Expenses	76	150	275	125	83.33%
Total Services and Supplies	87,714	97,870	85,445	(12,425)	(12.70%)
Total Expenditures	355,941	365,659	361,084	(4,575)	(1.25%)



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	32,552	33,988	37,421	3,433	10.10%
Overtime Pay	1,387	2,160	2,160	-	0.00%
FICA / Medicare	2,514	2,627	2,877	250	9.52%
Kentucky Retirement	6,113	6,167	7,394	1,227	19.90%
Health / Life Insurance	19,994	19,875	19,875	-	0.00%
Workers Compensation	302	288	349	61	21.18%
Unemployment Insurance	39	49	25	(24)	(48.98%)
Total Wages and Benefits	62,901	65,154	70,101	4,947	7.59%
Professional Services	154	125	175	50	40.00%
Postage / Freight	-	25	-	(25)	(100.00%)
Travel / Training	-	-	-	-	0.00%
Advertising	-	-	-	-	0.00%
Printing / Reproduction	-	100	-	(100)	(100.00%)
Telephone	922	900	940	40	4.44%
Building Repairs	219	500	350	(150)	(30.00%)
Equipment Repairs	600	2,250	1,000	(1,250)	(55.56%)
Rental / Maintenance Agreements	1,121	1,200	1,150	(50)	(4.17%)
Dues / Publications	125	125	125	-	0.00%
General Supplies	970	1,300	750	(550)	(42.31%)
Office Supplies	20	350	300	(50)	(14.29%)
Chemical Supplies	51	450	250	(200)	(44.44%)
Fuel	1,995	2,500	2,000	(500)	(20.00%)
Protective Apparel	100	200	150	(50)	(25.00%)
Tools / Equipment	569	500	500	-	0.00%
Total Services and Supplies	6,846	10,525	7,690	(2,835)	(26.94%)
Total Expenditures	69,747	75,679	77,791	2,112	2.79%



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	309,078	319,547	320,381	834	0.26%
Overtime Pay	4,486	6,900	6,900	-	0.00%
Standby / Seasonal Pay	-	-	-	-	0.00%
FICA / Medicare	21,609	23,724	23,786	62	0.26%
Kentucky Retirement	55,448	55,692	61,135	5,443	9.77%
Health / Life Insurance	127,374	126,042	126,207	165	0.13%
Workers Compensation	3,066	2,922	3,537	615	21.05%
Unemployment Insurance	351	450	238	(212)	(47.11%)
Total Wages and Benefits	521,412	535,277	542,184	6,907	1.29%
Professional Services	24,221	53,000	65,000	12,000	22.64%
Postage / Freight	3,484	3,600	3,500	(100)	(2.78%)
Travel / Training	4,228	4,400	3,900	(500)	(11.36%)
Advertising	8,717	7,500	4,500	(3,000)	(40.00%)
Printing / Reproduction	1,029	450	250	(200)	(44.44%)
Telephone	4,025	4,875	4,000	(875)	(17.95%)
Equipment Repairs	1,275	1,500	1,000	(500)	(33.33%)
Rental / Maintenance Agreements	19,781	11,000	13,500	2,500	22.73%
Dues / Publications	969	950	1,000	50	5.26%
General Supplies	3,066	2,200	1,500	(700)	(31.82%)
Office Supplies	3,083	4,000	3,000	(1,000)	(25.00%)
Fuel	2,493	3,000	2,200	(800)	(26.67%)
Miscellaneous Expenses	-	150	125	(25)	(16.67%)
Total Services and Supplies	76,371	96,625	103,475	6,850	7.09%
Total Expenditures	597,783	631,902	645,659	13,757	2.18%



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	663,417	694,373	688,155	(6,218)	(0.90%)
Overtime Pay	43,995	52,500	52,500	-	0.00%
Standby / Seasonal Pay	-	11,903	24,520	12,617	106.00%
Educational Incentives	3,850	6,500	5,442	(1,058)	(16.28%)
Separation Pay	-	-	94,426	94,426	0.00%
FICA / Medicare	11,847	14,852	17,238	2,386	16.07%
Kentucky Retirement	250,805	244,213	233,084	(11,129)	(4.56%)
Health / Life Insurance	241,456	258,375	238,500	(19,875)	(7.69%)
Workers Compensation	10,410	9,922	12,010	2,088	21.04%
Unemployment Insurance	841	1,095	549	(546)	(49.86%)
Clothing Allowance	9,217	10,750	10,750	-	0.00%
Meal Allowance	548	700	700	-	0.00%
Total Wages and Benefits	1,236,386	1,305,183	1,377,874	72,691	5.57%
Professional Services	5,729	3,999	-	(3,999)	(100.00%)
Postage / Freight	745	1,000	850	(150)	(15.00%)
Travel / Training	12,445	13,000	13,000	-	0.00%
Advertising	-	1,000	300	(700)	(70.00%)
Printing / Reproduction	35	500	2,100	1,600	320.00%
Utilities	43,810	51,150	45,000	(6,150)	(12.02%)
Telephone	18,257	21,808	21,808	-	0.00%
Building Repairs	1,632	4,000	4,000	-	0.00%
Equipment Repairs	17,649	11,000	11,000	-	0.00%
Rental / Maintenance Agreements	30,445	45,000	67,859	22,859	50.80%
Dues / Publications	2,503	3,212	3,287	75	2.33%
General Supplies	26,758	22,791	14,000	(8,791)	(38.57%)
Office Supplies	3,748	5,500	5,500	-	0.00%
DARE / Neighborhood Watch	4,174	5,290	5,000	(290)	(5.48%)
Fuel	11,963	10,500	10,000	(500)	(4.76%)
Protective Apparel	811	1,000	1,000	-	0.00%
Tools / Equipment	98,819	27,000	13,050	(13,950)	(51.67%)
Evidence Purchases	6,000	12,120	20,000	7,880	65.02%
Miscellaneous Expenses	1,619	2,255	1,850	(405)	(17.96%)
Total Services and Supplies	287,142	242,125	239,604	(2,521)	(1.04%)
Total Expenditures	1,523,528	1,547,308	1,617,478	70,170	4.53%



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	1,623,165	1,585,094	1,601,298	16,204	1.02%
Overtime Pay	320,825	333,632	336,033	2,401	0.72%
Educational Incentives	8,450	16,900	21,000	4,100	24.26%
Separation Pay	-	-	-	-	0.00%
FICA / Medicare	28,392	29,544	30,345	801	2.71%
Kentucky Retirement	694,079	669,478	650,970	(18,508)	(2.76%)
Health / Life Insurance	728,518	745,312	745,313	1	0.00%
Workers Compensation	24,074	22,946	27,774	4,828	21.04%
Unemployment Insurance	2,322	2,898	1,500	(1,398)	(48.24%)
Clothing Allowance	26,001	31,450	33,150	1,700	5.41%
Meal Allowance	1,388	2,500	2,500	-	0.00%
Total Wages and Benefits	3,457,214	3,439,754	3,449,883	10,129	0.29%
Professional Services	2,973	1,200	-	(1,200)	(100.00%)
Postage / Freight	362	475	375	(100)	(21.05%)
Travel / Training	21,972	19,605	19,605	-	0.00%
Advertising	-	1,000	250	(750)	(75.00%)
Printing / Reproduction	198	250	250	-	0.00%
Telephone	6,720	5,850	5,850	-	0.00%
Building Repairs	2	500	300	(200)	(40.00%)
Equipment Repairs	52,082	52,934	45,000	(7,934)	(14.99%)
Rental / Maintenance Agreements	2,767	5,000	5,935	935	18.70%
Dues / Publications	1,302	1,925	1,925	-	0.00%
General Supplies	36,513	19,000	19,000	-	0.00%
Office Supplies	3,318	3,750	3,600	(150)	(4.00%)
Fuel	89,609	60,000	67,500	7,500	12.50%
Protective Apparel	15,942	7,000	7,000	-	0.00%
Tools / Equipment	18,517	16,500	15,260	(1,240)	(7.52%)
Evidence Purchases	2,000	-	6,000	6,000	0.00%
Miscellaneous Expenses	521	1,000	1,000	-	0.00%
Total Services and Supplies	254,798	195,989	198,850	2,861	1.46%
Total Expenditures	3,712,012	3,635,743	3,648,733	12,990	0.36%



Expenditures by Function / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Regular Pay	2,316,608	2,272,102	2,268,479	(3,623)	(0.16%)
Overtime Pay	1,077,009	1,065,985	1,072,095	6,110	0.57%
Separation Pay	-	6,087	-	(6,087)	(100.00%)
FICA / Medicare	50,030	51,107	51,203	96	0.19%
Kentucky Retirement	1,387,102	1,139,411	1,135,078	(4,333)	(0.38%)
Health / Life Insurance	1,027,252	1,053,375	1,043,438	(9,937)	(0.94%)
Workers Compensation	45,061	42,950	51,987	9,037	21.04%
Unemployment Insurance	3,989	5,132	2,521	(2,611)	(50.88%)
Total Wages and Benefits	5,907,051	5,636,149	5,624,801	(11,348)	(0.20%)
Professional Services	1,296	5,000	-	(5,000)	(100.00%)
Postage / Freight	523	750	750	-	0.00%
Travel / Training	14,859	22,000	22,000	-	0.00%
Advertising	-	1,500	250	(1,250)	(83.33%)
Printing / Reproduction	479	550	500	(50)	(9.09%)
Utilities	67,336	72,750	70,000	(2,750)	(3.78%)
Telephone	8,861	8,500	10,000	1,500	17.65%
Building Repairs	14,766	13,500	15,000	1,500	11.11%
Equipment Repairs	77,503	59,500	60,000	500	0.84%
Rental / Maintenance Agreements	38,380	35,055	37,000	1,945	5.55%
Dues / Publications	3,308	4,000	3,500	(500)	(12.50%)
General Supplies	30,300	39,600	32,500	(7,100)	(17.93%)
Office Supplies	4,075	3,750	4,250	500	13.33%
Fuel	29,550	34,000	22,500	(11,500)	(33.82%)
Protective Apparel	31,492	59,300	25,000	(34,300)	(57.84%)
Tools / Equipment	33,862	32,361	40,000	7,639	23.61%
Miscellaneous Expenses	491	750	500	(250)	(33.33%)
Total Services and Supplies	357,081	392,866	343,750	(49,116)	(12.50%)
Total Expenditures	6,264,132	6,029,015	5,968,551	(60,464)	(1.00%)

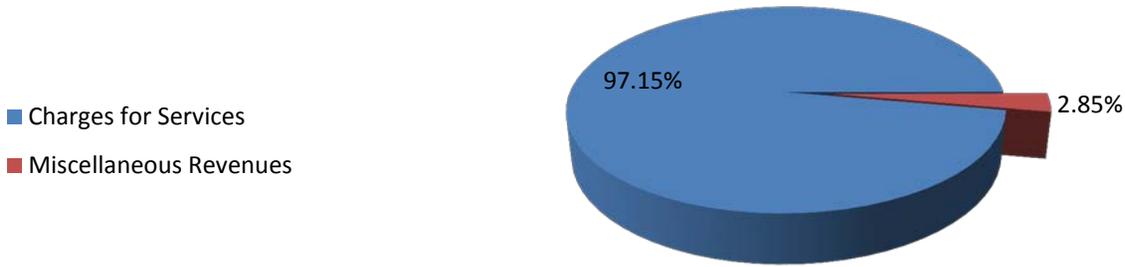


Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	80,526	69,029	65,663	(3,366)	(4.88%)
Overtime Pay	1,475	4,000	4,000	-	0.00%
Standby / Seasonal Pay	-	3,000	8,000	5,000	166.67%
Separation Pay	-	-	-	-	0.00%
FICA / Medicare	5,694	5,539	5,662	123	2.22%
Kentucky Retirement	12,946	12,458	13,014	556	4.46%
Health / Life Insurance	34,242	29,814	29,814	-	0.00%
Workers Compensation	1,199	1,143	1,384	241	21.08%
Unemployment Insurance	92	147	55	(92)	(62.59%)
Total Wages and Benefits	136,174	125,130	127,592	2,462	1.97%
Professional Services	3,202	36,998	500	(36,498)	(98.65%)
Postage / Freight	83	125	150	25	20.00%
Travel / Training	504	1,500	4,800	3,300	220.00%
Printing / Reproduction	68	150	100	(50)	(33.33%)
Telephone	1,843	1,750	1,900	150	8.57%
Equipment Repairs	10,719	3,000	4,500	1,500	50.00%
Rental / Maintenance Agreements	12,358	4,375	3,500	(875)	(20.00%)
Dues / Publications	150	150	150	-	0.00%
General Supplies	9,478	5,500	1,750	(3,750)	(68.18%)
Office Supplies	1,838	1,750	2,000	250	14.29%
Fuel	3,268	3,350	2,250	(1,100)	(32.84%)
Protective Apparel	401	550	500	(50)	(9.09%)
Tools / Equipment	299	500	400	(100)	(20.00%)
Total Services and Supplies	44,211	59,698	22,500	(37,198)	(62.31%)
Total Expenditures	180,385	184,828	150,092	(34,736)	(18.79%)



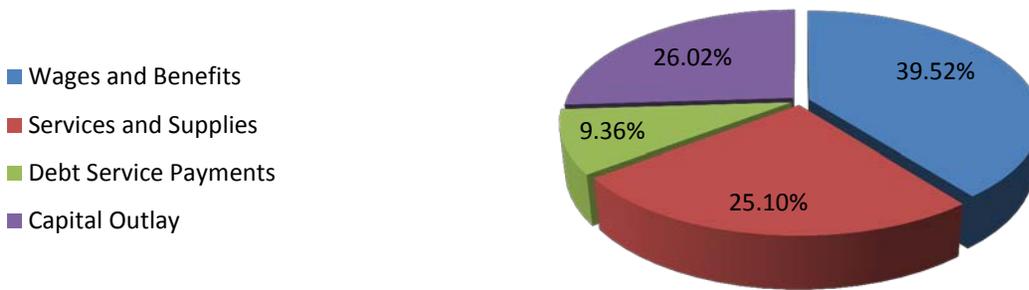
Utility Fund

Total Budgeted Revenues by Type for Fiscal Year 2017



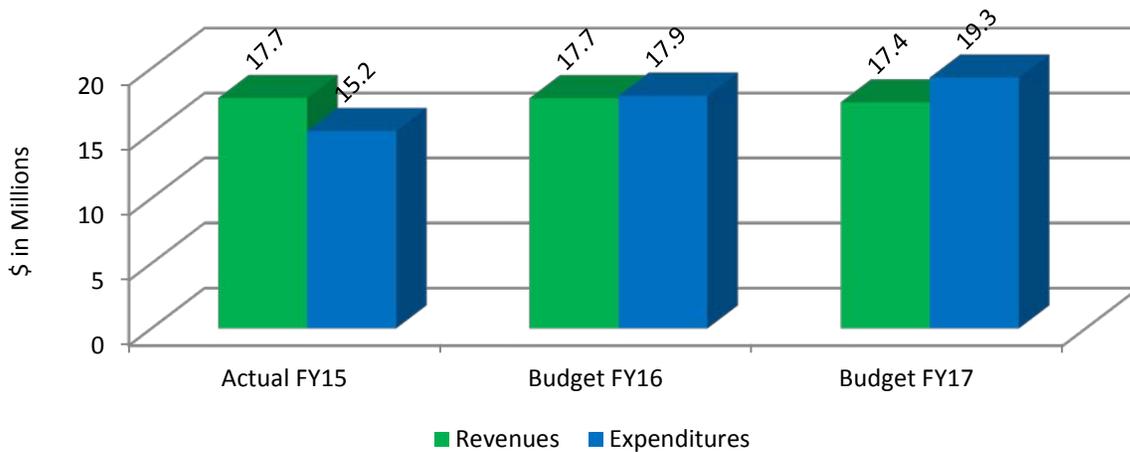
Total Budgeted Revenues = \$17,383,900

Total Budgeted Expenditures by Function for Fiscal Year 2017



Total Budgeted Expenditures = \$19,283,430

Three-Year Comparison of Total Revenues and Expenditures



*** See next page for graph data.



**City of Ashland
Utility Fund
Revenues, Expenditures,
and Changes in Fund Balance**

Revenues by Type Expenditures by Function and Division	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Charges for Services	17,016,290	17,240,985	16,888,900	(352,085)	(2.04%)
Miscellaneous Revenues	694,126	454,500	495,000	40,500	8.91%
Total Revenues	17,710,416	17,695,485	17,383,900	(311,585)	(1.76%)
Wages and Benefits	6,584,181	7,437,727	7,620,512	182,785	2.46%
Services and Supplies	8,154,134	4,776,270	4,840,817	64,547	1.35%
Debt Service Payments	445,175	2,232,413	1,805,301	(427,112)	(19.13%)
Capital Outlay	-	3,446,622	5,016,800	1,570,178	45.56%
Total Expenditures by Function	15,183,490	17,893,032	19,283,430	1,390,398	7.77%
Utility Director	132,530	204,120	256,341	52,221	25.58%
Utility Cashier	814,533	843,624	894,268	50,644	6.00%
Utility Unclassified	4,722,175	4,675,173	4,700,120	24,947	0.53%
Water Production	2,174,457	3,686,619	2,506,553	(1,180,066)	(32.01%)
Water Distribution	4,432,597	4,706,462	5,077,149	370,687	7.88%
Wastewater Treatment	1,561,935	1,599,849	1,626,502	26,653	1.67%
Wastewater Collection	1,345,263	2,177,185	4,222,497	2,045,312	93.94%
Total Expenditures by Division	15,183,490	17,893,032	19,283,430	1,390,398	7.77%
Net Increase (Decrease)	2,526,926	(197,547)	(1,899,530)	(1,701,983)	861.56%
Beginning Fund Balance	25,132,076	27,659,002	27,461,455	(197,547)	(0.71%)
Ending Fund Balance	27,659,002	27,461,455	25,561,925	(1,899,530)	(6.92%)



Revenues by Type / Source	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Res and Com Meter Sales - City	2,003,041	2,012,800	2,056,050	43,250	2.15%
Res and Com Meter Sales - Noncity	1,674,640	1,740,000	1,732,035	(7,965)	(0.46%)
Res and Com Meter Sales - Catlettsburg	461,812	477,000	473,000	(4,000)	(0.84%)
Industrial Meter Sales - Industrial Park	26,766	30,350	21,590	(8,760)	(28.86%)
Industrial Meter Sales - City	1,382,255	1,380,000	1,418,835	38,835	2.81%
Industrial Meter Sales - Noncity	1,679,440	1,865,000	1,599,555	(265,445)	(14.23%)
Industrial Meter Sales - Catlettsburg	707,181	687,500	674,660	(12,840)	(1.87%)
Sales to Russell	14,289	13,500	8,500	(5,000)	(37.04%)
Sales to Big Sandy Water	72,004	21,780	195,500	173,720	797.61%
Sales to Cannonsburg	1,167,248	1,149,300	1,215,000	65,700	5.72%
Sales to Flatwoods	200,924	190,000	244,000	54,000	28.42%
Water Tap Fees	63,860	68,380	38,400	(29,980)	(43.84%)
Fire Protection Sprinkler Service	103,294	102,500	103,250	750	0.73%
Turn Fees	117,176	123,300	99,750	(23,550)	(19.10%)
Sewer Service Charges - City	2,720,012	2,884,000	2,740,915	(143,085)	(4.96%)
Sewer Service Charges - Noncity	60,404	71,300	61,540	(9,760)	(13.69%)
Boyd County Sewer	1,955,614	1,675,000	1,801,245	126,245	7.54%
United Wastewater Sewer	802,103	600,000	341,885	(258,115)	(43.02%)
Industrial Pretreatment	38,339	35,000	34,190	(810)	(2.31%)
CSO Surcharge	1,759,341	2,110,000	2,022,500	(87,500)	(4.15%)
Sewer Tap Fees	6,547	4,275	6,500	2,225	52.05%
CSO / Bond Proceeds	-	-	-	-	0.00%
Total Charges for Services	17,016,290	17,240,985	16,888,900	(352,085)	(2.04%)
Interest Income	14,938	15,000	15,000	-	0.00%
Billing Charges	17,086	17,000	17,000	-	0.00%
Late Payment Charges	378,121	335,000	380,000	45,000	13.43%
Returned Check Charges	4,722	5,000	5,000	-	0.00%
Laboratory Test Fees	7,200	14,500	7,000	(7,500)	(51.72%)
Fines	43,397	28,000	26,000	(2,000)	(7.14%)
Miscellaneous Revenues	228,662	40,000	45,000	5,000	12.50%
Total Miscellaneous Revenues	694,126	454,500	495,000	40,500	8.91%
Total Revenues	17,710,416	17,695,485	17,383,900	(311,585)	(1.76%)



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	82,315	121,587	153,207	31,620	26.01%
FICA / Medicare	5,685	9,175	11,449	2,274	24.78%
Kentucky Retirement	9,970	21,766	29,740	7,974	36.64%
Health / Life Insurance	23,082	29,813	49,688	19,875	66.67%
Workers Compensation	1,518	1,446	1,750	304	21.02%
Unemployment Insurance	98	168	87	(81)	(48.21%)
Auto Allowance	3,969	6,000	6,000	-	0.00%
Total Wages and Benefits	126,637	189,955	251,921	61,966	32.62%
Postage / Freight	782	550	175	(375)	(68.18%)
Travel / Training	14	250	1,200	950	380.00%
Telephone	1,104	1,250	1,525	275	22.00%
Equipment Repairs	200	200	200	-	0.00%
Rental / Maintenance Agreements	245	4,640	250	(4,390)	(94.61%)
Dues / Publications	102	275	120	(155)	(56.36%)
General Supplies	3,390	5,500	500	(5,000)	(90.91%)
Office Supplies	56	1,000	450	(550)	(55.00%)
Tools / Equipment	-	500	-	(500)	(100.00%)
Miscellaneous Expenses	-	-	-	-	0.00%
Total Services and Supplies	5,893	14,165	4,420	(9,745)	(68.80%)
Total Expenditures	132,530	204,120	256,341	52,221	25.58%



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	393,459	398,230	402,976	4,746	1.19%
Overtime Pay	2,661	2,500	2,500	-	0.00%
Standby / Seasonal Pay	25,532	25,560	42,459	16,899	66.12%
FICA / Medicare	27,673	31,030	32,647	1,617	5.21%
Kentucky Retirement	47,576	68,367	75,741	7,374	10.79%
Health / Life Insurance	198,662	193,684	213,559	19,875	10.26%
Workers Compensation	241	230	278	48	20.87%
Unemployment Insurance	447	558	558	-	0.00%
Total Wages and Benefits	696,251	720,159	770,718	50,559	7.02%
Professional Services	411	415	400	(15)	(3.61%)
Postage / Freight	88,485	91,500	90,500	(1,000)	(1.09%)
Travel / Training	1,147	2,500	2,500	-	0.00%
Printing / Reproduction	472	1,000	750	(250)	(25.00%)
Telephone	2,089	2,225	2,200	(25)	(1.12%)
Equipment Repairs	149	200	200	-	0.00%
Rental / Maintenance Agreements	2,260	2,400	2,900	500	20.83%
Dues / Publications	984	500	750	250	50.00%
General Supplies	11,983	14,050	13,000	(1,050)	(7.47%)
Office Supplies	10,228	8,500	10,250	1,750	20.59%
Miscellaneous Expenses	74	175	100	(75)	(42.86%)
Total Services and Supplies	118,282	123,465	123,550	85	0.07%
Total Expenditures	814,533	843,624	894,268	50,644	6.00%



Expenditures by Function / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Utility Administrative Overhead	1,050,531	1,114,823	1,245,082	130,259	11.68%
Utility Retirement	479,645	782,736	737,240	(45,496)	(5.81%)
Medicare Supplement	42,065	38,904	40,200	1,296	3.33%
Total Wages and Benefits	1,572,241	1,936,463	2,022,522	86,059	4.44%
Professional Services	279,222	200,000	200,000	-	0.00%
Judgments / Claims	23,572	25,000	25,000	-	0.00%
Advertising	-	-	15,000	15,000	0.00%
Rental / Maintenance Agreements	42,644	30,000	30,000	-	0.00%
Property / Equipment Insurance	66,920	84,847	88,088	3,241	3.82%
General Liability Insurance	69,043	81,834	79,209	(2,625)	(3.21%)
General Supplies	4,179	9,500	7,500	(2,000)	(21.05%)
Bad Debt Expense	107,924	-	120,000	120,000	0.00%
Depreciation	2,089,532	-	-	-	0.00%
Amortization	2,967	-	-	-	0.00%
Contingency	-	-	-	-	0.00%
Miscellaneous Expenses	18,756	56,404	35,000	(21,404)	(37.95%)
Total Services and Supplies	2,704,759	487,585	599,797	112,212	23.01%
KIA Loan 1 (F01-01)	41,700	160,066	159,763	(303)	(0.19%)
KIA Loan 2 (F03-01)	72,762	273,032	272,527	(505)	(0.18%)
2013 Series Bonds (TAS 556427)	103,358	478,205	485,130	6,925	1.45%
2015 Water and Sewer Bonds (ASHKYWS15)	33,407	271,938	289,725	17,787	6.54%
Meter Radio Lease	59,228	152,091	151,641	(450)	(0.30%)
HRA Allocation	-	30,000	30,000	-	0.00%
General Fund Repayment	-	450,000	-	(450,000)	(100.00%)
CSO Debt Service Payments	134,720	417,081	416,515	(566)	(0.14%)
Total Debt Service Payments	445,175	2,232,413	1,805,301	(427,112)	(19.13%)
Land	-	-	-	-	0.00%
Building Improvements	-	-	42,000	42,000	0.00%
Automotive Equipment	-	-	-	-	0.00%
Operating Equipment	-	-	-	-	0.00%
Office Equipment	-	18,712	220,500	201,788	1,078.39%
Capital Improvements	-	-	10,000	10,000	0.00%
Total Capital Outlay	-	18,712	272,500	253,788	1,356.28%
Total Expenditures	4,722,175	4,675,173	4,700,120	24,947	0.53%



Expenditures by Function / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Regular Pay	496,619	521,591	508,058	(13,533)	(2.59%)
Overtime Pay	26,391	22,000	22,000	-	0.00%
Standby / Seasonal Pay	-	-	4,000	4,000	0.00%
FICA / Medicare	36,844	39,428	38,729	(699)	(1.77%)
Kentucky Retirement	63,040	92,735	99,016	6,281	6.77%
Health / Life Insurance	227,069	238,500	238,500	-	0.00%
Workers Compensation	6,481	6,177	7,477	1,300	21.05%
Unemployment Insurance	587	784	398	(386)	(49.23%)
Total Wages and Benefits	857,031	921,215	918,178	(3,037)	(0.33%)
Professional Services	18,558	17,500	17,500	-	0.00%
Postage / Freight	1,569	250	500	250	100.00%
Travel / Training	289	4,800	4,800	-	0.00%
Advertising	794	300	300	-	0.00%
Printing / Reproduction	4,064	1,300	1,300	-	0.00%
Utilities	834,600	922,500	922,500	-	0.00%
Telephone	1,421	1,400	1,450	50	3.57%
Building Repairs	2,013	4,750	35,000	30,250	636.84%
Equipment Repairs	26,991	15,000	20,000	5,000	33.33%
Rental / Maintenance Agreements	19,970	20,100	18,500	(1,600)	(7.96%)
Dues / Publications	631	500	375	(125)	(25.00%)
General Supplies	34,169	20,000	20,000	-	0.00%
Office Supplies	1,248	1,200	1,250	50	4.17%
Chemical Supplies	353,948	464,780	450,000	(14,780)	(3.18%)
Fuel	8,123	3,000	2,000	(1,000)	(33.33%)
Protective Apparel	1,130	900	900	-	0.00%
Pipes / Fittings	5,533	2,000	1,000	(1,000)	(50.00%)
Tools / Equipment	2,375	2,500	1,000	(1,500)	(60.00%)
Miscellaneous Expenses	-	500	-	(500)	(100.00%)
Total Services and Supplies	1,317,426	1,483,280	1,498,375	15,095	1.02%
Building Improvements	-	-	-	-	0.00%
Utility Plant	-	1,260,000	90,000	(1,170,000)	(92.86%)
Utility Plant - Noncity	-	-	-	-	0.00%
Automotive Equipment	-	-	-	-	0.00%
Operating Equipment	-	12,124	-	(12,124)	(100.00%)
Office Equipment	-	-	-	-	0.00%
Capital Improvements	-	10,000	-	(10,000)	(100.00%)
Total Capital Outlay	-	1,282,124	90,000	(1,192,124)	(92.98%)
Total Expenditures	2,174,457	3,686,619	2,506,553	(1,180,066)	(32.01%)



Expenditures by Function / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Regular Pay	887,891	973,805	957,964	(15,841)	(1.63%)
Overtime Pay	156,066	120,000	120,000	-	0.00%
Standby / Seasonal Pay	-	6,000	4,000	(2,000)	(33.33%)
Separation Pay	-	-	-	-	0.00%
FICA / Medicare	72,072	79,726	78,407	(1,319)	(1.65%)
Kentucky Retirement	125,043	205,418	201,365	(4,053)	(1.97%)
Health / Life Insurance	517,810	533,313	536,625	3,312	0.62%
Workers Compensation	16,776	15,376	18,611	3,235	21.04%
Unemployment Insurance	1,162	1,503	752	(751)	(49.97%)
Total Wages and Benefits	1,776,820	1,935,141	1,917,724	(17,417)	(0.90%)
Professional Services	3,035	1,600	6,500	4,900	306.25%
Postage / Freight	274	325	300	(25)	(7.69%)
Travel / Training	11,566	10,000	10,000	-	0.00%
Advertising	2,048	500	4,000	3,500	700.00%
Printing / Reproduction	1,029	950	950	-	0.00%
Utilities	218,079	252,750	260,000	7,250	2.87%
Telephone	5,281	4,700	5,325	625	13.30%
Building Repairs	4,615	7,500	2,500	(5,000)	(66.67%)
Equipment Repairs	154,824	100,000	85,000	(15,000)	(15.00%)
Rental / Maintenance Agreements	55,016	41,000	35,000	(6,000)	(14.63%)
Dues / Publications	952	900	900	-	0.00%
Street Repairs / Improvements	332,200	360,000	360,000	-	0.00%
General Supplies	36,254	35,000	35,000	-	0.00%
Office Supplies	3,817	2,750	3,550	800	29.09%
Chemical Supplies	3,637	5,100	3,500	(1,600)	(31.37%)
Concrete / Aggregate / Asphalt	87,278	70,000	75,000	5,000	7.14%
Fuel	86,787	54,000	48,500	(5,500)	(10.19%)
Protective Apparel	6,347	5,750	6,000	250	4.35%
Pipes / Fittings	276,954	220,000	275,000	55,000	25.00%
Tools / Equipment	22,703	26,250	20,750	(5,500)	(20.95%)
Water Meters	1,342,089	103,500	76,500	(27,000)	(26.09%)
Miscellaneous Expenses	992	850	850	-	0.00%
Total Services and Supplies	2,655,777	1,303,425	1,315,125	11,700	0.90%
Building Improvements	-	350,000	850,000	500,000	142.86%
Utility Plant	-	58,944	354,300	295,356	501.08%
Utility Plant - Noncity	-	675,718	640,000	(35,718)	(5.29%)
Automotive Equipment	-	323,843	-	(323,843)	(100.00%)
Operating Equipment	-	54,391	-	(54,391)	(100.00%)
Office Equipment	-	-	-	-	0.00%
Capital Improvements	-	5,000	-	(5,000)	(100.00%)
Total Capital Outlay	-	1,467,896	1,844,300	376,404	25.64%
Total Expenditures	4,432,597	4,706,462	5,077,149	370,687	7.88%



Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Regular Pay	483,405	499,930	505,350	5,420	1.08%
Overtime Pay	3,093	2,500	4,000	1,500	60.00%
Standby / Seasonal Pay	-	-	4,000	4,000	0.00%
FICA / Medicare	35,833	36,426	37,233	807	2.22%
Kentucky Retirement	59,309	85,715	95,147	9,432	11.00%
Health / Life Insurance	230,059	228,563	228,563	-	0.00%
Workers Compensation	7,926	7,555	9,145	1,590	21.05%
Unemployment Insurance	584	720	364	(356)	(49.44%)
Total Wages and Benefits	820,209	861,409	883,802	22,393	2.60%
Professional Services	18,171	8,000	12,500	4,500	56.25%
Postage / Freight	295	525	475	(50)	(9.52%)
Travel / Training	4,046	5,200	5,200	-	0.00%
Advertising	1,182	450	750	300	66.67%
Printing / Reproduction	-	175	25	(150)	(85.71%)
Utilities	272,259	323,500	295,000	(28,500)	(8.81%)
Telephone	3,105	3,125	3,125	-	0.00%
Building Repairs	2,875	5,000	5,000	-	0.00%
Equipment Repairs	57,819	55,000	62,500	7,500	13.64%
Rental / Maintenance Agreements	15,775	15,750	15,750	-	0.00%
Dues / Publications	1,015	450	1,100	650	144.44%
Landfill	237,540	170,000	220,000	50,000	29.41%
General Supplies	13,865	11,000	10,000	(1,000)	(9.09%)
Office Supplies	1,579	2,500	1,750	(750)	(30.00%)
Chemical Supplies	77,616	50,000	52,000	2,000	4.00%
Concrete / Aggregate / Asphalt	15	500	250	(250)	(50.00%)
Fuel	17,796	21,500	11,500	(10,000)	(46.51%)
Protective Apparel	4,557	3,000	3,000	-	0.00%
Pipes / Fittings	158	1,000	500	(500)	(50.00%)
Tools / Equipment	6,799	2,275	2,275	-	0.00%
Miscellaneous Expenses	5,259	-	-	-	0.00%
Total Services and Supplies	741,726	678,950	702,700	23,750	3.50%
Building Improvements	-	-	-	-	0.00%
Sewer Plant	-	14,000	20,000	6,000	42.86%
CSO Construction in Progress	-	-	-	-	0.00%
Automotive Equipment	-	-	-	-	0.00%
Operating Equipment	-	45,490	-	(45,490)	(100.00%)
Office Equipment	-	-	-	-	0.00%
Capital Improvements	-	-	20,000	20,000	0.00%
Total Capital Outlay	-	59,490	40,000	(19,490)	(32.76%)
Total Expenditures	1,561,935	1,599,849	1,626,502	26,653	1.67%

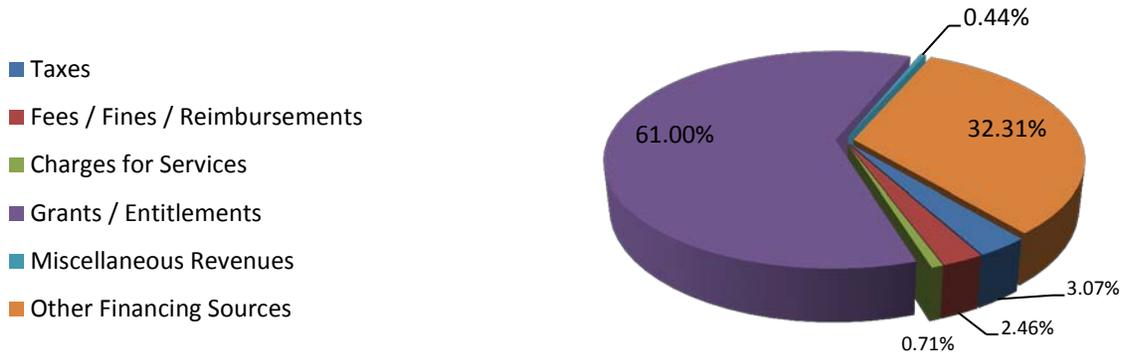


Expenditures by Function / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Regular Pay	399,873	449,085	442,670	(6,415)	(1.43%)
Overtime Pay	43,142	45,000	45,000	-	0.00%
Standby / Seasonal Pay	-	3,000	4,000	1,000	33.33%
FICA / Medicare	30,907	35,994	35,614	(380)	(1.06%)
Kentucky Retirement	55,229	84,292	91,095	6,803	8.07%
Health / Life Insurance	198,106	248,438	228,563	(19,875)	(8.00%)
Workers Compensation	7,236	6,897	8,348	1,451	21.04%
Unemployment Insurance	499	679	357	(322)	(47.42%)
Total Wages and Benefits	734,992	873,385	855,647	(17,738)	(2.03%)
Professional Services	16,462	15,000	3,000	(12,000)	(80.00%)
CSO Administrative / Support	100,632	80,000	80,000	-	0.00%
Postage / Freight	83	275	500	225	81.82%
Travel / Training	6,375	4,800	9,000	4,200	87.50%
Advertising	1,871	1,250	1,250	-	0.00%
Utilities	268,794	295,000	283,000	(12,000)	(4.07%)
Telephone	3,003	2,500	3,350	850	34.00%
Building Repairs	2,022	5,000	5,000	-	0.00%
Equipment Repairs	70,716	90,000	77,500	(12,500)	(13.89%)
Rental / Maintenance Agreements	13,062	13,000	12,000	(1,000)	(7.69%)
Tree Trimming / Removal	295	2,200	750	(1,450)	(65.91%)
Dues / Publications	335	500	400	(100)	(20.00%)
Street Repairs / Improvements	36,582	62,800	37,500	(25,300)	(40.29%)
General Supplies	11,504	16,500	9,500	(7,000)	(42.42%)
Office Supplies	1,024	1,500	1,100	(400)	(26.67%)
Chemical Supplies	1,256	1,000	1,000	-	0.00%
Concrete / Aggregate / Asphalt	8,499	12,000	12,000	-	0.00%
Fuel	34,295	42,000	21,500	(20,500)	(48.81%)
Protective Apparel	6,469	7,500	8,500	1,000	13.33%
Pipes / Fittings	20,351	23,075	20,350	(2,725)	(11.81%)
Tools / Equipment	6,116	8,500	9,000	500	5.88%
Miscellaneous Expenses	525	1,000	650	(350)	(35.00%)
Total Services and Supplies	610,271	685,400	596,850	(88,550)	(12.92%)
Building Improvements	-	-	-	-	0.00%
Sewer Plant	-	57,927	220,000	162,073	279.79%
CSO Construction in Progress	-	310,300	2,550,000	2,239,700	721.79%
Automotive Equipment	-	105,000	-	(105,000)	(100.00%)
Operating Equipment	-	145,173	-	(145,173)	(100.00%)
Office Equipment	-	-	-	-	0.00%
Capital Improvements	-	-	-	-	0.00%
Total Capital Outlay	-	618,400	2,770,000	2,151,600	347.93%
Total Expenditures	1,345,263	2,177,185	4,222,497	2,045,312	93.94%



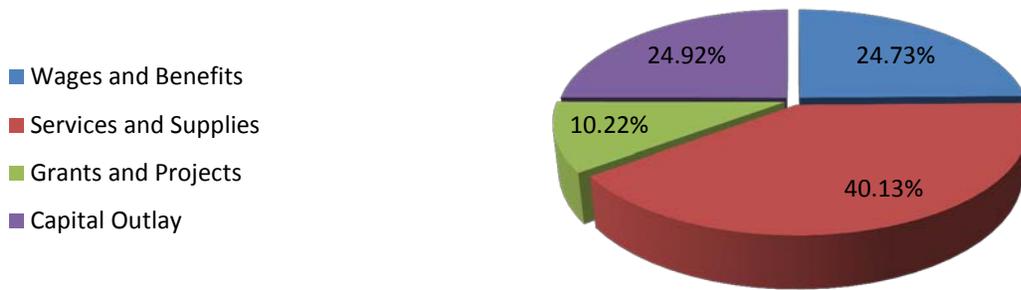
Nonmajor Funds in the Aggregate

Total Budgeted Revenues by Type for Fiscal Year 2017



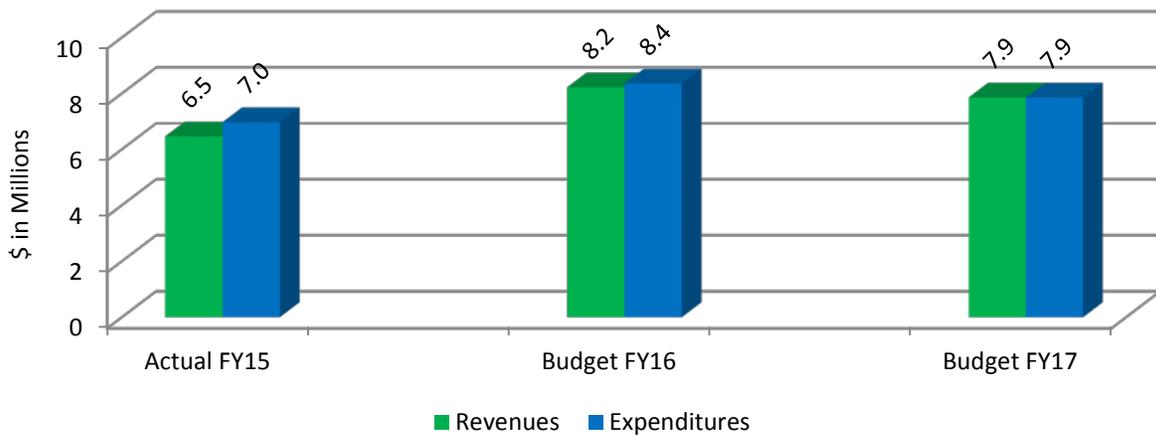
Total Budgeted Revenues = \$7,853,302

Total Budgeted Expenditures by Function for Fiscal Year 2017



Total Budgeted Expenditures = \$7,853,302

Three-Year Comparison of Total Revenues and Expenditures



*** See next page for graph data.



City of Ashland
Nonmajor Funds in the Aggregate
Revenues, Expenditures,
and Changes in Fund Balance

Revenues by Fund and Type Expenditures by Fund and Function	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Taxes	216,777	226,842	241,189	14,347	6.32%
Fees / Fines / Reimbursements	195,371	157,600	193,150	35,550	22.56%
Charges for Services	56,801	59,700	55,600	(4,100)	(6.87%)
Grants / Entitlements	4,181,874	5,226,141	4,790,777	(435,364)	(8.33%)
Miscellaneous Revenues	61,148	68,378	34,935	(33,443)	(48.91%)
Other Financing Sources	1,744,729	2,475,890	2,537,651	61,761	2.49%
Total Revenues by Type	6,456,700	8,214,551	7,853,302	(361,249)	(4.40%)
Wages and Benefits	1,798,460	1,951,999	1,942,117	(9,882)	(0.51%)
Services and Supplies	3,513,318	3,525,301	3,151,458	(373,843)	(10.60%)
Grants and Projects	420,939	879,700	802,500	(77,200)	(8.78%)
Capital Outlay	1,234,017	1,998,432	1,957,227	(41,205)	(2.06%)
Total Expenditures by Function	6,966,734	8,355,432	7,853,302	(502,130)	(6.01%)
Municipal Aid Road Fund	732,773	535,030	440,015	(95,015)	(17.76%)
Community Development Fund	512,190	1,292,155	1,006,850	(285,305)	(22.08%)
Section 8 Voucher Program Fund	2,610,957	2,702,735	2,653,890	(48,845)	(1.81%)
Floodwall Operating Fund	190,176	226,867	241,214	14,347	6.32%
Bus System Fund	1,042,285	1,269,711	1,154,123	(115,588)	(9.10%)
Recreation Operating Fund	1,049,693	1,075,862	1,049,353	(26,509)	(2.46%)
Cemetery Fund	289,624	217,706	186,295	(31,411)	(14.43%)
Capital Improvement Fund	539,036	1,035,366	1,121,562	86,196	8.33%
Total Expenditures by Fund	6,966,734	8,355,432	7,853,302	(502,130)	(6.01%)
Net Increase (Decrease)	(510,034)	(140,881)	-	140,881	(100.00%)
Beginning Fund Balance	5,083,801	4,573,767	4,432,886	(140,881)	(3.08%)
Ending Fund Balance	4,573,767	4,432,886	4,432,886	-	0.00%

*** As of June 30, 2015, the Recreation Operating Fund had a negative net position of \$162,215. This deficit resulted from the adoption of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, and the recording of the fund's proportionate share of net pension liability. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.



Revenues by Type / Source Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
Municipal Aid Revenue	513,194	535,000	440,000	(95,000)	(17.76%)
Intergovernmental Grant	-	-	-	-	0.00%
Total Grants / Entitlements	513,194	535,000	440,000	(95,000)	(17.76%)
75/25 Sidewalk Payments	1,958	-	-	-	0.00%
Interest Income	30	30	15	(15)	(50.00%)
Total Miscellaneous Revenues	1,988	30	15	(15)	(50.00%)
Total Revenues	515,182	535,030	440,015	(95,015)	(17.76%)
Professional Services	498	500	750	250	50.00%
Concrete / Aggregate / Asphalt	14,632	-	-	-	0.00%
Street Materials	18,704	-	-	-	0.00%
Pipes / Fittings	3,749	-	-	-	0.00%
Miscellaneous Expenses	-	-	-	-	0.00%
Total Services and Supplies	37,583	500	750	250	50.00%
Street Repairs / Improvements	648,144	534,530	439,265	(95,265)	(17.82%)
Sidewalk Repairs / Improvements	39,914	-	-	-	0.00%
75/25 Sidewalk Projects	7,132	-	-	-	0.00%
Total Capital Outlay	695,190	534,530	439,265	(95,265)	(17.82%)
Total Expenditures	732,773	535,030	440,015	(95,015)	(17.76%)
Net Increase (Decrease)	(217,591)	-	-	-	0.00%
Beginning Fund Balance	307,054	89,463	89,463	-	0.00%
Ending Fund Balance	89,463	89,463	89,463	-	0.00%



Revenues by Type / Source Expenditures by Function / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
CDBG Funds	512,190	1,292,155	1,006,850	(285,305)	(22.08%)
Total Grants / Entitlements	512,190	1,292,155	1,006,850	(285,305)	(22.08%)
Total Revenues	512,190	1,292,155	1,006,850	(285,305)	(22.08%)
Regular Pay	34,236	54,970	54,604	(366)	(0.67%)
Overtime Pay	-	-	-	-	0.00%
FICA / Medicare	2,501	3,996	3,968	(28)	(0.70%)
Kentucky Retirement	6,239	9,378	10,201	823	8.78%
Health / Life Insurance	16,980	26,997	26,832	(165)	(0.61%)
Workers Compensation	444	423	512	89	21.04%
Unemployment Insurance	40	63	25	(38)	(60.32%)
Total Wages and Benefits	60,440	95,827	96,142	315	0.33%
Professional Services	4,783	650	750	100	15.38%
Postage / Freight	156	500	200	(300)	(60.00%)
Travel / Training	1,779	3,000	3,000	-	0.00%
Advertising	6,403	7,000	6,150	(850)	(12.14%)
Printing / Reproduction	9,021	650	500	(150)	(23.08%)
Telephone	360	1,750	400	(1,350)	(77.14%)
Property / Equipment Insurance	280	329	328	(1)	(0.30%)
General Liability Insurance	1,951	2,273	2,200	(73)	(3.21%)
General Supplies	4,295	2,048	2,500	452	22.07%
Office Supplies	1,715	2,000	2,100	100	5.00%
Contingency	-	296,428	90,080	(206,348)	(69.61%)
Miscellaneous Expenses	68	-	-	-	0.00%
Total Services and Supplies	30,811	316,628	108,208	(208,420)	(65.82%)
Project - Human Rights	-	1,500	1,500	-	0.00%
Project - Spot Rehab	186,965	325,000	150,000	(175,000)	(53.85%)
Project - Barrier Removal	147,817	150,000	-	(150,000)	(100.00%)
Project - Safe Harbor	-	-	85,000	85,000	0.00%
Project - Acquisition	2,100	-	-	-	0.00%
Project - ACTC Foundation	-	-	40,000	40,000	0.00%
10-Year Implementation	15,000	9,600	-	(9,600)	(100.00%)
Project - Senior Center	13,000	17,500	12,000	(5,500)	(31.43%)
Project - ACDC Utility	3,000	7,100	10,000	2,900	40.85%
Project - Rehab Delivery	7,230	22,000	15,000	(7,000)	(31.82%)
Project - Handicap Improvements	-	40,000	-	(40,000)	(100.00%)
Project - CARES Case Managers	32,827	30,000	42,000	12,000	40.00%
Project - Shelter of Hope	-	15,000	110,000	95,000	633.33%
Project - Community Kitchen	13,000	12,000	12,000	-	0.00%
Project - EC Target Infrastructure	-	250,000	250,000	-	0.00%
Project - Minority Business Loan	-	-	75,000	75,000	0.00%
Total Grants and Projects	420,939	879,700	802,500	(77,200)	(8.78%)
Total Expenditures	512,190	1,292,155	1,006,850	(285,305)	(22.08%)
Net Increase (Decrease)	-	-	-	-	0.00%
Beginning Fund Balance	65,437	65,437	65,437	-	0.00%
Ending Fund Balance	65,437	65,437	65,437	-	0.00%



Revenues by Type / Source Expenditures by Function / Object	Actual 2014–2015	Budget 2015–2016	Budget 2016–2017	Change from Prior Year	Percent Change
PHA Housing Funds	2,363,776	2,453,042	2,397,996	(55,046)	(2.24%)
Administrative Fee Revenue	243,104	249,458	255,744	6,286	2.52%
Total Grants / Entitlements	2,606,880	2,702,500	2,653,740	(48,760)	(1.80%)
Interest Income	231	235	150	(85)	(36.17%)
Application Fee Income	-	-	-	-	0.00%
Miscellaneous Revenues	300	-	-	-	0.00%
Total Miscellaneous Revenues	531	235	150	(85)	(36.17%)
Total Revenues	2,607,411	2,702,735	2,653,890	(48,845)	(1.81%)
Regular Pay	98,539	109,456	111,532	2,076	1.90%
Overtime Pay	4,495	5,971	2,971	(3,000)	(50.24%)
Standby / Seasonal Pay	-	-	18,101	18,101	0.00%
FICA / Medicare	7,163	8,148	9,684	1,536	18.85%
Kentucky Retirement	18,185	19,180	21,390	2,210	11.52%
Health / Life Insurance	29,942	38,758	38,758	-	0.00%
Workers Compensation	391	373	452	79	21.18%
Unemployment Insurance	126	153	83	(70)	(45.75%)
Total Wages and Benefits	158,841	182,039	202,971	20,932	11.50%
Professional Services	6,690	8,426	7,000	(1,426)	(16.92%)
Postage / Freight	4,544	5,425	5,425	-	0.00%
Travel / Training	3,430	7,950	2,900	(5,050)	(63.52%)
Advertising	559	2,034	1,200	(834)	(41.00%)
Printing / Reproduction	32	750	675	(75)	(10.00%)
Telephone	1,658	1,900	1,750	(150)	(7.89%)
Equipment Repairs	710	515	750	235	45.63%
Rental / Maintenance Agreements	11,103	21,811	15,000	(6,811)	(31.23%)
Dues / Publications	3,255	1,160	1,600	440	37.93%
Property / Equipment Insurance	166	195	175	(20)	(10.26%)
General Liability Insurance	1,951	2,273	2,200	(73)	(3.21%)
General Supplies	5,874	13,315	2,500	(10,815)	(81.22%)
Office Supplies	3,251	1,500	1,500	-	0.00%
Fuel	803	350	750	400	114.29%
Housing Assistance Payments	2,408,045	2,453,042	2,397,996	(55,046)	(2.24%)
Contingency	-	-	9,473	9,473	0.00%
Miscellaneous Expenses	45	50	25	(25)	(50.00%)
Total Services and Supplies	2,452,116	2,520,696	2,450,919	(69,777)	(2.77%)
Total Expenditures	2,610,957	2,702,735	2,653,890	(48,845)	(1.81%)
Net Increase (Decrease)	(3,546)	-	-	-	0.00%
Beginning Fund Balance	75,264	71,718	71,718	-	0.00%
Ending Fund Balance	71,718	71,718	71,718	-	0.00%



Revenues by Type / Source Expenditures by Function / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Current Property Tax	161,456	173,537	198,639	25,102	14.46%
Penalty and Interest	1,537	1,340	2,400	1,060	79.10%
Delinquent Property Tax	19,013	7,800	20,000	12,200	156.41%
Vehicle Property Tax	158	8,665	150	(8,515)	(98.27%)
PSC Property Tax	34,613	35,500	20,000	(15,500)	(43.66%)
Total Taxes	216,777	226,842	241,189	14,347	6.32%
Transfer from General Fund	-	-	-	-	0.00%
Total Other Financing Sources	-	-	-	-	0.00%
Interest Income	31	25	25	-	0.00%
Total Miscellaneous Revenues	31	25	25	-	0.00%
Total Revenues	216,808	226,867	241,214	14,347	6.32%
Regular Pay	65,212	69,936	72,749	2,813	4.02%
Overtime Pay	22,988	12,000	12,000	-	0.00%
FICA / Medicare	6,025	5,955	6,159	204	3.43%
Kentucky Retirement	15,651	13,978	15,831	1,853	13.26%
Health / Life Insurance	31,706	29,813	29,813	-	0.00%
Workers Compensation	2,128	2,028	2,455	427	21.06%
Unemployment Insurance	99	99	54	(45)	(45.45%)
Total Wages and Benefits	143,809	133,809	139,061	5,252	3.92%
Professional Services	284	1,000	1,000	-	0.00%
Postage / Freight	807	25	25	-	0.00%
Travel / Training	-	600	-	(600)	(100.00%)
Advertising	-	200	-	(200)	(100.00%)
Printing / Reproduction	53	125	75	(50)	(40.00%)
Utilities	27,304	29,500	27,147	(2,353)	(7.98%)
Telephone	922	800	935	135	16.88%
Building Repairs	256	500	500	-	0.00%
Equipment Repairs	3,271	3,500	3,475	(25)	(0.71%)
Rental / Maintenance Agreements	1,621	1,750	2,450	700	40.00%
Property / Equipment Insurance	146	178	178	-	0.00%
General Liability Insurance	1,951	2,273	2,200	(73)	(3.21%)
General Supplies	3,195	2,818	9,818	7,000	248.40%
Office Supplies	296	225	225	-	0.00%
Fuel	3,949	4,575	2,000	(2,575)	(56.28%)
Protective Apparel	545	750	625	(125)	(16.67%)
Tools / Equipment	1,767	1,500	1,250	(250)	(16.67%)
Miscellaneous Expenses	-	2,739	250	(2,489)	(90.87%)
Total Services and Supplies	46,367	53,058	52,153	(905)	(1.71%)
Automotive Equipment	-	40,000	-	(40,000)	(100.00%)
Operating Equipment	-	-	50,000	50,000	0.00%
Total Capital Outlay	-	40,000	50,000	10,000	25.00%
Total Expenditures	190,176	226,867	241,214	14,347	6.32%
Net Increase (Decrease)	26,632	-	-	-	0.00%
Beginning Fund Balance	-	26,632	26,632	-	0.00%
Ending Fund Balance	26,632	26,632	26,632	-	0.00%



Revenues by Type / Source Expenditures by Function / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Passenger Fares	40,231	42,100	40,100	(2,000)	(4.75%)
Paratransit Fares	14,968	15,600	13,500	(2,100)	(13.46%)
Total Charges for Services	55,199	57,700	53,600	(4,100)	(7.11%)
Transfer from General Fund	346,289	510,995	410,291	(100,704)	(19.71%)
Total Other Financing Sources	346,289	510,995	410,291	(100,704)	(19.71%)
FTA Operating Grant	320,873	217,882	260,406	42,524	19.52%
FTA Capital Grant	203,322	436,259	390,710	(45,549)	(10.44%)
KDOT Capital Grant	25,415	42,345	39,071	(3,274)	(7.73%)
Total Grants / Entitlements	549,610	696,486	690,187	(6,299)	(0.90%)
Sale of Surplus Property	-	4,500	-	(4,500)	(100.00%)
Interest Income	70	30	45	15	50.00%
Miscellaneous Revenues	-	-	-	-	0.00%
Total Miscellaneous Revenues	70	4,530	45	(4,485)	(99.01%)
Total Revenues	951,168	1,269,711	1,154,123	(115,588)	(9.10%)
Regular Pay	252,546	251,209	249,082	(2,127)	(0.85%)
Overtime Pay	22,210	8,945	8,945	-	0.00%
Maintenance Pay	46,555	37,815	39,462	1,647	4.36%
Standby / Seasonal Pay	85,197	117,572	112,539	(5,033)	(4.28%)
FICA / Medicare	27,864	30,257	29,760	(497)	(1.64%)
Kentucky Retirement	48,634	64,150	74,304	10,154	15.83%
Health / Life Insurance	156,511	168,940	208,690	39,750	23.53%
Workers Compensation	8,700	8,293	10,038	1,745	21.04%
Unemployment Insurance	448	672	321	(351)	(52.23%)
Total Wages and Benefits	648,665	687,853	733,141	45,288	6.58%
Professional Services	6,529	5,000	4,250	(750)	(15.00%)
Postage / Freight	140	450	225	(225)	(50.00%)
Travel / Training	1,755	1,000	2,200	1,200	120.00%
Advertising	1,396	2,000	1,575	(425)	(21.25%)
Printing / Reproduction	193	1,000	225	(775)	(77.50%)
Utilities	27,408	27,750	22,500	(5,250)	(18.92%)
Telephone	785	1,200	1,875	675	56.25%
Building Repairs	10,301	3,591	7,000	3,409	94.93%
Equipment Repairs	81,288	114,190	75,000	(39,190)	(34.32%)
Rental / Maintenance Agreements	29,543	26,000	23,250	(2,750)	(10.58%)
Dues / Publications	405	2,000	575	(1,425)	(71.25%)
Property / Equipment Insurance	1,951	2,292	2,306	14	0.61%
General Liability Insurance	10,730	14,775	14,301	(474)	(3.21%)
General Supplies	13,974	10,000	10,000	-	0.00%
Office Supplies	1,420	2,000	1,700	(300)	(15.00%)
Fuel	68,495	72,500	46,000	(26,500)	(36.55%)
Tools / Equipment	-	500	250	(250)	(50.00%)
Depreciation	134,605	-	-	-	0.00%
Miscellaneous Expenses	2,702	2,750	750	(2,000)	(72.73%)
Total Services and Supplies	393,620	288,998	213,982	(75,016)	(25.96%)
Automotive Equipment	-	292,860	135,000	(157,860)	(53.90%)
Capital Improvements	-	-	72,000	72,000	0.00%
Total Capital Outlay	-	292,860	207,000	(85,860)	(29.32%)
Total Expenditures	1,042,285	1,269,711	1,154,123	(115,588)	(9.10%)
Net Increase (Decrease)	(91,117)	-	-	-	0.00%
Beginning Fund Balance	328,723	237,606	237,606	-	0.00%
Ending Fund Balance	237,606	237,606	237,606	-	0.00%



Revenues by Type / Source Expenditures by Function / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Admission Fees - Dawson Pool	24,521	21,000	24,500	3,500	16.67%
Admission Fees - Parties	5,100	4,100	5,650	1,550	37.80%
Total Fees / Fines / Reimbursements	29,621	25,100	30,150	5,050	20.12%
Miscellaneous Rentals	1,602	2,000	2,000	-	0.00%
Total Charges for Services	1,602	2,000	2,000	-	0.00%
Transfer from General Fund	1,009,120	937,136	982,803	45,667	4.87%
Total Other Financing Sources	1,009,120	937,136	982,803	45,667	4.87%
Interest Income	300	300	300	-	0.00%
Brick Donation Program	-	100	-	(100)	(100.00%)
Concession Sales - Sports Park	1,763	-	1,600	1,600	0.00%
Concession Sales - Central Park	11,369	12,500	11,000	(1,500)	(12.00%)
Concession Sales - Dawson Pool	14,092	12,800	14,000	1,200	9.38%
Miscellaneous Revenues	30,164	37,298	7,500	(29,798)	(79.89%)
Total Miscellaneous Revenues	57,688	62,998	34,400	(28,598)	(45.40%)
Total Revenues	1,098,031	1,027,234	1,049,353	22,119	2.15%
Regular Pay	344,757	337,084	290,172	(46,912)	(13.92%)
Overtime Pay	15,938	17,000	17,000	-	0.00%
Standby / Seasonal Pay	29,747	36,545	37,545	1,000	2.74%
FICA / Medicare	27,166	28,429	25,097	(3,332)	(11.72%)
Kentucky Retirement	42,418	60,409	57,380	(3,029)	(5.01%)
Health / Life Insurance	200,562	212,664	191,795	(20,869)	(9.81%)
Workers Compensation	8,466	8,070	9,768	1,698	21.04%
Unemployment Insurance	437	553	249	(304)	(54.97%)
Total Wages and Benefits	669,491	700,754	629,006	(71,748)	(10.24%)
Professional Services	2,806	2,100	2,100	-	0.00%
Postage / Freight	298	275	500	225	81.82%
Travel / Training	737	1,620	420	(1,200)	(74.07%)
Advertising	1,340	950	1,200	250	26.32%
Printing / Reproduction	753	100	100	-	0.00%
Utilities	93,011	94,250	90,500	(3,750)	(3.98%)
Telephone	2,952	2,725	3,375	650	23.85%
Building Repairs	8,728	8,650	3,250	(5,400)	(62.43%)
Equipment Repairs	34,105	15,650	18,450	2,800	17.89%
Rental / Maintenance Agreements	11,658	11,200	12,150	950	8.48%
Tree Trimming / Removal	33,436	17,500	17,500	-	0.00%
Dues / Publications	204	175	210	35	20.00%
Central Park Lighting Exp.	21,130	22,150	23,910	1,760	7.95%
Tree Purchases	1,665	2,500	2,000	(500)	(20.00%)
Property / Equipment Insurance	705	829	962	133	16.04%
General Liability Insurance	9,755	10,229	9,900	(329)	(3.22%)
Kentucky Sales Tax	1,603	2,116	1,620	(496)	(23.44%)
Programs / Events	12,459	10,400	11,000	600	5.77%
General Supplies	43,917	26,938	26,750	(188)	(0.70%)
Office Supplies	664	625	800	175	28.00%
Chemical Supplies	10,681	16,500	13,250	(3,250)	(19.70%)
Concrete / Aggregate / Asphalt	5,036	2,000	4,000	2,000	100.00%
Fuel	17,327	20,500	8,000	(12,500)	(60.98%)
Protective Apparel	1,784	1,750	1,750	-	0.00%
Tools / Equipment	1,197	2,300	1,800	(500)	(21.74%)
Purchases for Resale	29,556	24,000	24,000	-	0.00%
Depreciation	32,104	-	-	-	0.00%
Miscellaneous Expenses	591	1,150	850	(300)	(26.09%)
Total Services and Supplies	380,202	299,182	280,347	(18,835)	(6.30%)
Automotive Equipment	-	28,631	-	(28,631)	(100.00%)
Operating Equipment	-	-	-	-	0.00%
Capital Improvements	-	47,295	140,000	92,705	196.01%
Total Capital Outlay	-	75,926	140,000	64,074	84.39%
Total Expenditures	1,049,693	1,075,862	1,049,353	(26,509)	(2.46%)
Net Increase (Decrease)	48,338	(48,628)	-	48,628	(100.00%)
Beginning Fund Balance	(210,553)	(162,215)	(210,843)	(48,628)	29.98%
Ending Fund Balance	(162,215)	(210,843)	(210,843)	-	0.00%



Revenues by Type / Source Expenditures by Function / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Opening / Closing Fees	100,080	83,000	100,000	17,000	20.48%
Lots / Niche / Mausoleum	51,827	40,000	51,000	11,000	27.50%
Foundation Fees	13,843	9,500	12,000	2,500	26.32%
Total Fees / Fines / Reimbursements	165,750	132,500	163,000	30,500	23.02%
Transfer from General Fund	127,034	84,646	22,995	(61,651)	(72.83%)
Total Other Financing Sources	127,034	84,646	22,995	(61,651)	(72.83%)
Interest Income	71	60	50	(10)	(16.67%)
Miscellaneous Revenues	769	500	250	(250)	(50.00%)
Total Miscellaneous Revenues	840	560	300	(260)	(46.43%)
Total Revenues	293,624	217,706	186,295	(31,411)	(14.43%)
Regular Pay	68,189	85,034	76,713	(8,321)	(9.79%)
Overtime Pay	4,628	5,800	5,800	-	0.00%
Standby / Seasonal Pay	3,422	4,000	4,000	-	0.00%
FICA / Medicare	5,356	6,844	6,242	(602)	(8.80%)
Kentucky Retirement	8,611	15,496	15,414	(82)	(0.53%)
Health / Life Insurance	26,239	33,788	32,794	(994)	(2.94%)
Workers Compensation	683	651	788	137	21.04%
Unemployment Insurance	86	104	45	(59)	(56.73%)
Total Wages and Benefits	117,214	151,717	141,796	(9,921)	(6.54%)
Professional Services	341	550	550	-	0.00%
Postage / Freight	-	25	-	(25)	(100.00%)
Travel / Training	225	-	-	-	0.00%
Advertising	2,078	500	500	-	0.00%
Printing / Reproduction	68	150	125	(25)	(16.67%)
Utilities	11,027	12,250	11,250	(1,000)	(8.16%)
Telephone	1,966	2,000	2,250	250	12.50%
Building Repairs	1,663	2,000	2,000	-	0.00%
Equipment Repairs	3,377	3,000	3,000	-	0.00%
Rental / Maintenance Agreements	2,329	2,600	2,600	-	0.00%
Tree Trimming / Removal	533	2,330	2,330	-	0.00%
Dues / Publications	314	400	325	(75)	(18.75%)
Property / Equipment Insurance	1,851	2,174	2,169	(5)	(0.23%)
General Liability Insurance	2,926	3,410	3,300	(110)	(3.23%)
General Supplies	10,607	7,500	7,500	-	0.00%
Office Supplies	505	500	500	-	0.00%
Concrete / Aggregate / Asphalt	1,093	1,200	1,200	-	0.00%
Fuel	2,958	2,900	2,900	-	0.00%
Protective Apparel	248	750	400	(350)	(46.67%)
Tools / Equipment	3,945	1,500	1,500	-	0.00%
Purchases for Resale	72,300	-	-	-	0.00%
Depreciation	52,038	-	-	-	0.00%
Miscellaneous Expenses	18	250	100	(150)	(60.00%)
Total Services and Supplies	172,410	45,989	44,499	(1,490)	(3.24%)
Building Improvements	-	20,000	-	(20,000)	(100.00%)
Total Capital Outlay	-	20,000	-	(20,000)	(100.00%)
Total Expenditures	289,624	217,706	186,295	(31,411)	(14.43%)
Net Increase (Decrease)	4,000	-	-	-	0.00%
Beginning Fund Balance	4,321,651	4,325,651	4,325,651	-	0.00%
Ending Fund Balance	4,325,651	4,325,651	4,325,651	-	0.00%



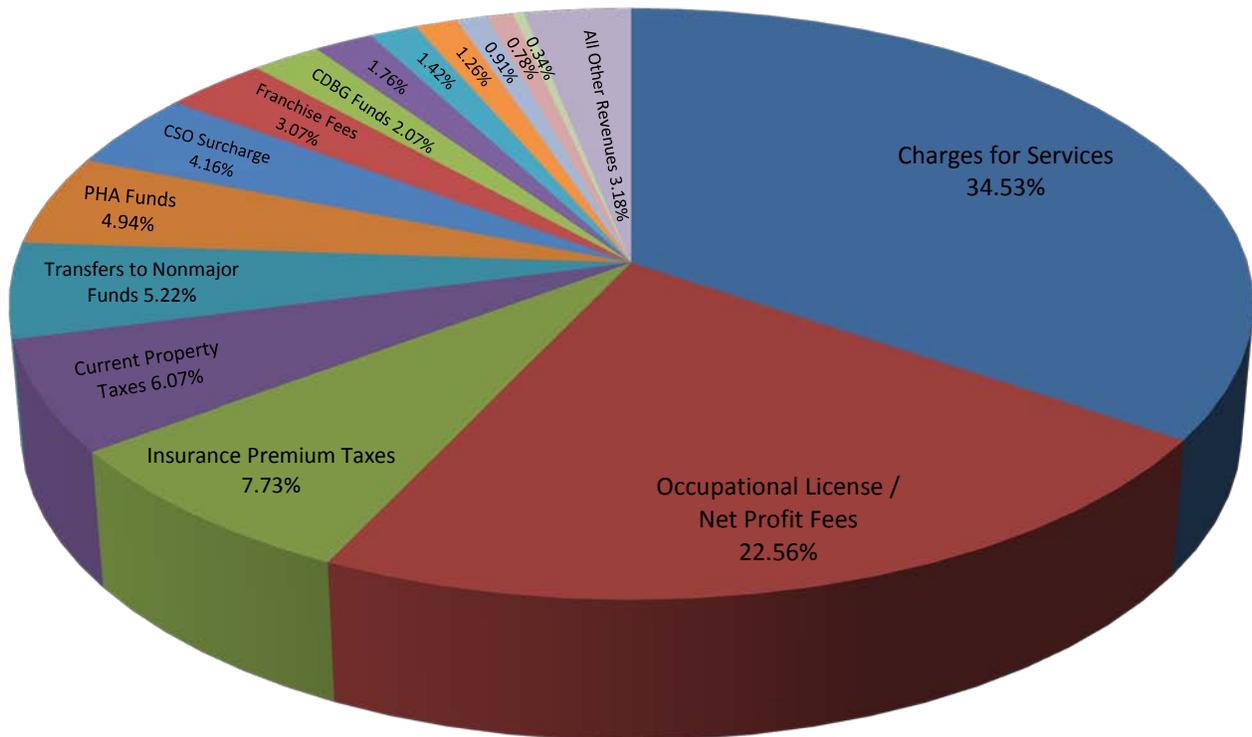
Revenues by Type / Source Expenditures by Division / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Transfer from General Fund	262,286	943,113	1,121,562	178,449	18.92%
Total Other Financing Sources	262,286	943,113	1,121,562	178,449	18.92%
Miscellaneous Revenues	191,018	5,207	-	(5,207)	(100.00%)
Total Miscellaneous Revenues	191,018	5,207	-	(5,207)	(100.00%)
Total Revenues	453,304	948,320	1,121,562	173,242	18.27%
Office Equipment	-	6,947	-	(6,947)	(100.00%)
Total Legal / City Clerk	-	6,947	-	(6,947)	(100.00%)
Professional Services	209	250	600	350	140.00%
Building Improvements	-	-	18,000	18,000	0.00%
Total General Unclassified	209	250	18,600	18,350	7,340.00%
Building Improvements	-	43,000	-	(43,000)	(100.00%)
Total Public Works Administration	-	43,000	-	(43,000)	(100.00%)
Building Improvements	-	-	30,000	30,000	0.00%
Automotive Equipment	-	25,608	-	(25,608)	(100.00%)
Operating Equipment	-	12,000	-	(12,000)	(100.00%)
Capital Improvements	-	125,000	575,000	450,000	360.00%
Total Street Maintenance	-	162,608	605,000	442,392	272.06%
Operating Equipment	142,123	152,000	-	(152,000)	(100.00%)
Total Solid Waste	142,123	152,000	-	(152,000)	(100.00%)
Operating Equipment	-	-	16,000	16,000	0.00%
Capital Improvements	-	-	50,000	50,000	0.00%
Total Central Garage	-	-	66,000	66,000	0.00%
Building Improvements	-	-	25,000	25,000	0.00%
Total Animal Control	-	-	25,000	25,000	0.00%
Automotive Equipment	-	25,672	-	(25,672)	(100.00%)
Total Planning and Code Enforcement	-	25,672	-	(25,672)	(100.00%)
Automotive Equipment	124,951	160,298	73,388	(86,910)	(54.22%)
Operating Equipment	15,735	16,041	21,574	5,533	34.49%
Total Police	140,686	176,339	94,962	(81,377)	(46.15%)
Buildings	191,018	18,374	-	(18,374)	(100.00%)
Building Improvements	5,328	-	42,000	42,000	0.00%
Automotive Equipment	-	440,110	250,000	(190,110)	(43.20%)
Operating Equipment	39,873	10,066	20,000	9,934	98.69%
Total Fire	236,219	468,550	312,000	(156,550)	(33.41%)
Office Equipment	9,799	-	-	-	0.00%
Capital Improvements	10,000	-	-	-	0.00%
Total Engineering	19,799	-	-	-	0.00%
Total Expenditures	539,036	1,035,366	1,121,562	86,196	8.33%
Net Increase (Decrease)	(85,732)	(87,046)	-	87,046	(100.00%)
Beginning Fund Balance	196,225	110,493	23,447	(87,046)	(78.78%)
Ending Fund Balance	110,493	23,447	23,447	-	0.00%



Major Revenues

Total projected revenues for fiscal year 2017 (including interfund transfers) are \$48,569,334. The revenue sources highlighted on the table below supply 82.06% of the City's funding. See pages 61–65 for more details about these revenue sources.

Revenue Source	Budget FY17	% of Rev	Revenue Source	Budget FY17	% of Rev
Charges for Services	16,770,000	34.53%	Franchise Fees	1,493,000	3.07%
Occupational License / Net Profit Fees	10,955,475	22.56%	Delq. / Vehicle / PSC Prop. Tax	854,975	1.76%
Insurance Premium Taxes	3,755,500	7.73%	FTA and KDOT Grants	690,187	1.42%
Current Property Taxes	2,949,626	6.07%	Alcohol Beverage License Fees	610,000	1.26%
PHA Funds	2,397,996	4.94%	Municipal Aid Revenue	440,000	0.91%
CSO Surcharge	2,022,500	4.16%	Late Payment Charges	380,000	0.78%
CDBG Funds	1,006,850	2.07%	Cemetery Fees	163,000	0.34%
Transfers to Nonmajor Funds	2,537,651	5.22%	All Other Revenues	1,542,574	3.18%



Total Revenues = \$48,569,334



Charges for Services

<p>Source:</p> <p>All service users, such as citizens, businesses, and residents of other surrounding communities</p>	<p style="text-align: center;">Percentage of Total Budgeted Revenues</p> <p style="text-align: center;">Total Revenues = \$48,569,334</p>																																			
<p>Definition:</p> <p>Fees for providing the essential services of water production and distribution, sewer collection and treatment, and garbage collection</p>	<p style="text-align: center;">5-Year Trend Analysis</p> <table border="1" style="margin-left: auto; margin-right: auto;"> <thead> <tr> <th>Fiscal Year</th> <th>Actual (Millions)</th> <th>Deficit (Millions)</th> <th>Surplus (Millions)</th> <th>Budget (Millions)</th> </tr> </thead> <tbody> <tr> <td>FY17</td> <td>16.8</td> <td>0.0</td> <td>0.0</td> <td>16.8</td> </tr> <tr> <td>FY16</td> <td>16.8</td> <td>0.2</td> <td>0.0</td> <td>16.8</td> </tr> <tr> <td>FY15</td> <td>15.8</td> <td>0.0</td> <td>1.3</td> <td>15.8</td> </tr> <tr> <td>FY14</td> <td>15.2</td> <td>0.0</td> <td>0.8</td> <td>15.2</td> </tr> <tr> <td>FY13</td> <td>14.7</td> <td>0.0</td> <td>0.6</td> <td>14.7</td> </tr> <tr> <td>FY12</td> <td>14.5</td> <td>0.1</td> <td>0.0</td> <td>14.5</td> </tr> </tbody> </table>	Fiscal Year	Actual (Millions)	Deficit (Millions)	Surplus (Millions)	Budget (Millions)	FY17	16.8	0.0	0.0	16.8	FY16	16.8	0.2	0.0	16.8	FY15	15.8	0.0	1.3	15.8	FY14	15.2	0.0	0.8	15.2	FY13	14.7	0.0	0.6	14.7	FY12	14.5	0.1	0.0	14.5
Fiscal Year	Actual (Millions)	Deficit (Millions)	Surplus (Millions)	Budget (Millions)																																
FY17	16.8	0.0	0.0	16.8																																
FY16	16.8	0.2	0.0	16.8																																
FY15	15.8	0.0	1.3	15.8																																
FY14	15.2	0.0	0.8	15.2																																
FY13	14.7	0.0	0.6	14.7																																
FY12	14.5	0.1	0.0	14.5																																
<p>Estimation:</p> <p>Trend analysis—the most recent month’s usage levels are multiplied by 12, then by the applicable rates</p>																																				
<p>Fiscal Year 2017 Budget:</p> <p>These revenues are set at \$16,770,000 for a decrease of \$177,018, or 1.04% from the current fiscal year.</p>																																				
<p>Collection Rates:</p>																																				



Occupational License and Net Profit Fees

<p>Source:</p> <p>Local business operating within city limits</p>	<p style="text-align: center;">Percentage of Total Budgeted Revenues</p> <p style="text-align: center;">Total Revenues = \$48,569,334</p>																																			
<p>Definition:</p> <p>Occupational license fees are city income taxes withheld from employee paychecks, which are remitted monthly or quarterly, depending on the size of the entity. Net profit fees are based on a business' net income and are filed annually with federal tax returns. Both rates are set at 2%.</p>	<p style="text-align: center;">5-Year Trend Analysis</p> <table border="1"> <thead> <tr> <th>Fiscal Year</th> <th>Actual (Millions)</th> <th>Deficit (Millions)</th> <th>Surplus (Millions)</th> <th>Budget (Millions)</th> </tr> </thead> <tbody> <tr> <td>FY17</td> <td>-</td> <td>-</td> <td>-</td> <td>11.0</td> </tr> <tr> <td>FY16</td> <td>10.8</td> <td>-</td> <td>0.5</td> <td>-</td> </tr> <tr> <td>FY15</td> <td>10.7</td> <td>-</td> <td>0.7</td> <td>-</td> </tr> <tr> <td>FY14</td> <td>10.7</td> <td>0.4</td> <td>-</td> <td>-</td> </tr> <tr> <td>FY13</td> <td>9.0</td> <td>0.1</td> <td>-</td> <td>-</td> </tr> <tr> <td>FY12</td> <td>9.1</td> <td>0.01</td> <td>-</td> <td>-</td> </tr> </tbody> </table>	Fiscal Year	Actual (Millions)	Deficit (Millions)	Surplus (Millions)	Budget (Millions)	FY17	-	-	-	11.0	FY16	10.8	-	0.5	-	FY15	10.7	-	0.7	-	FY14	10.7	0.4	-	-	FY13	9.0	0.1	-	-	FY12	9.1	0.01	-	-
Fiscal Year	Actual (Millions)	Deficit (Millions)	Surplus (Millions)	Budget (Millions)																																
FY17	-	-	-	11.0																																
FY16	10.8	-	0.5	-																																
FY15	10.7	-	0.7	-																																
FY14	10.7	0.4	-	-																																
FY13	9.0	0.1	-	-																																
FY12	9.1	0.01	-	-																																
<p>Estimation:</p> <p>Trend analysis—gross payroll and net income totals for the 12 most recent months are multiplied by the applicable rates.</p>																																				
<p>Fiscal Year 2017 Budget:</p> <p>These revenues are set at \$10,955,475 for an increase of \$172,400, or 1.20% from the current fiscal year.</p>																																				
<p>Collection Rates:</p> <table border="1"> <thead> <tr> <th>Year</th> <th>Collection Rate (%)</th> </tr> </thead> <tbody> <tr> <td>12</td> <td>100%</td> </tr> <tr> <td>13</td> <td>99%</td> </tr> <tr> <td>14</td> <td>96%</td> </tr> <tr> <td>15</td> <td>106%</td> </tr> <tr> <td>16</td> <td>104%</td> </tr> </tbody> </table>	Year	Collection Rate (%)	12	100%	13	99%	14	96%	15	106%	16	104%																								
Year	Collection Rate (%)																																			
12	100%																																			
13	99%																																			
14	96%																																			
15	106%																																			
16	104%																																			



Insurance Premium Tax

Source:

Insurance policies for property held within city limits

Definition:

A license fee upon insurance companies for the privilege of engaging in the business of insurance within the corporate limits of the city, set at 10% for first-year premiums of life insurance policies and 10% of premiums for all other types of insurance policies

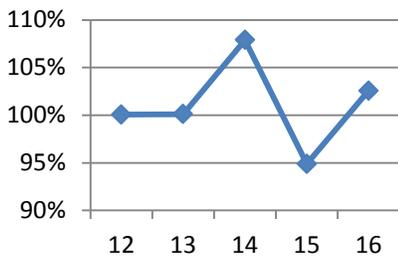
Estimation:

Trend analysis—policy collection totals for the 12 most recent months are multiplied by the applicable tax rate.

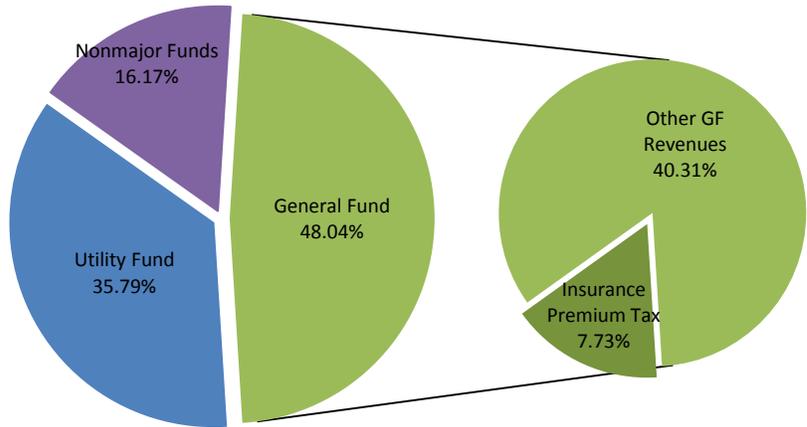
Fiscal Year 2017 Budget:

These revenues are set at \$3,755,500 for a decrease of \$143,000, or 3.67% from the current fiscal year.

Collection Rates:

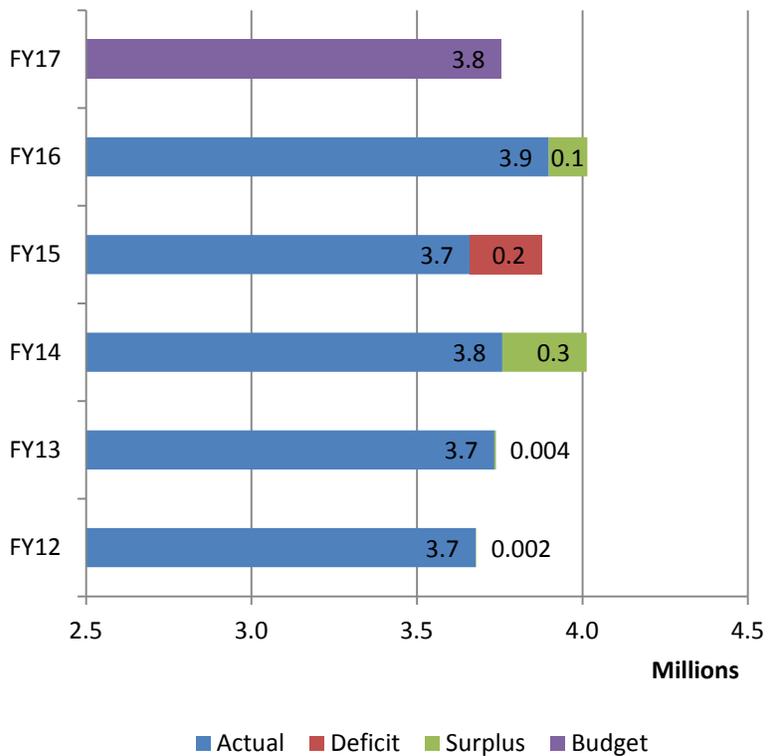


Percentage of Total Budgeted Revenues



Total Revenues = \$48,569,334

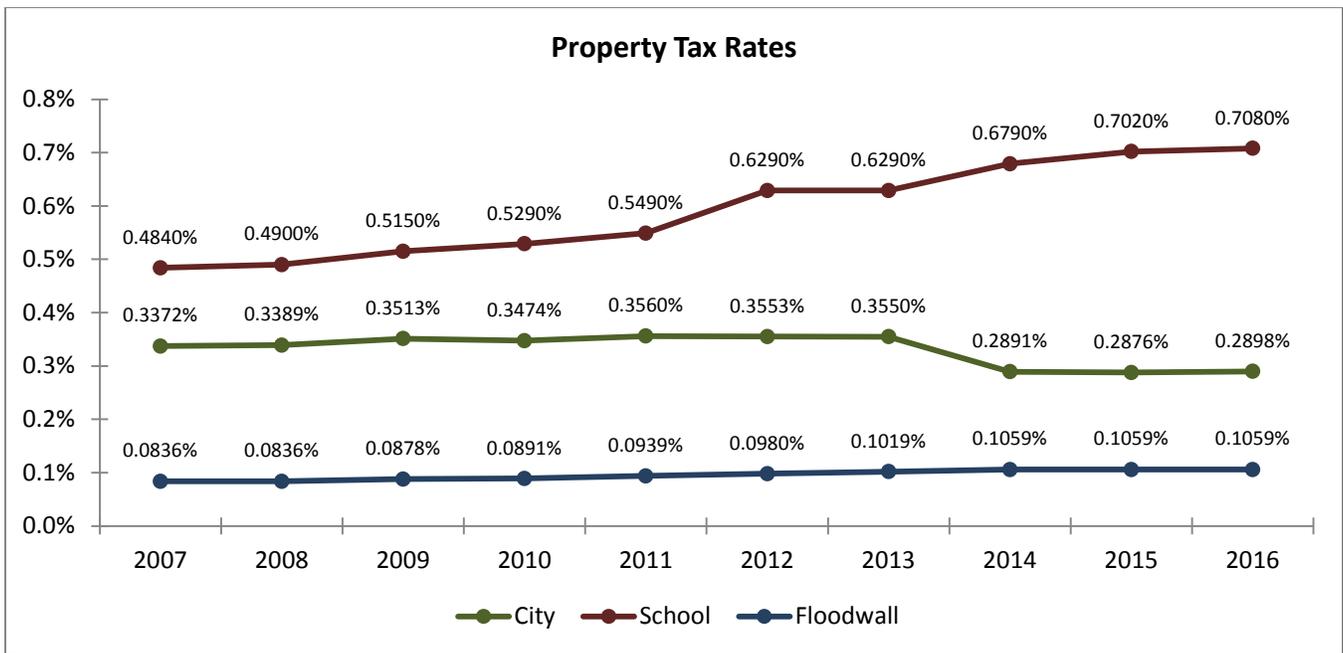
5-Year Trend Analysis



Current Property Tax

<p>Source:</p> <p>Real estate, personal property, and franchises within city limits</p>	<p style="text-align: center;">Percentage of Total Budgeted Revenues</p> <p style="text-align: center;">Total Revenues = \$48,569,334</p>
<p>Definition:</p> <p>An ad valorem tax levied on property owners that is based on the estimated value of property as assessed by the Boyd County Property Valuation Administrator</p> <p>Current Rates are as follows: Regular = 0.2898 cents per \$100 Floodwall = 0.1059 cents per \$100</p>	<p style="text-align: center;">5-Year Trend Analysis</p>
<p>Estimation:</p> <p>The assessment is multiplied by the applicable tax rate set by the Board of Commissioners and then by the collection rate from the prior year.</p>	
<p>Fiscal Year 2017 Budget:</p> <p>These revenues are set at \$2,949,626 for an increase of \$25,107, or 0.86% from the current fiscal year.</p>	
<p>Collection Rates:</p>	





Public Housing Agency (PHA) Funds are intergovernmental revenues received from HUD to provide assistance to low-income families in the private rental market. These revenues are estimated by multiplying the actual amount received for the most recent month by twelve. For fiscal year 2017, these revenues are budgeted at \$2,397,996 for a decrease of \$55,046, or 2.24%, from the current fiscal year.

Combined Sewer Overflow (CSO) Surcharge provides funding for sewer system improvements to reduce the frequency, duration, and volume of CSOs, which occur when waste and storm waters overflow into local bodies of water, such as the Ohio River. This surcharge is estimated with trend analysis by multiplying the average monthly collection from the current fiscal year by twelve. For fiscal year 2017, these revenues are budgeted at \$2,022,500 for a decrease of \$87,500, or 4.15%, from the current fiscal year.

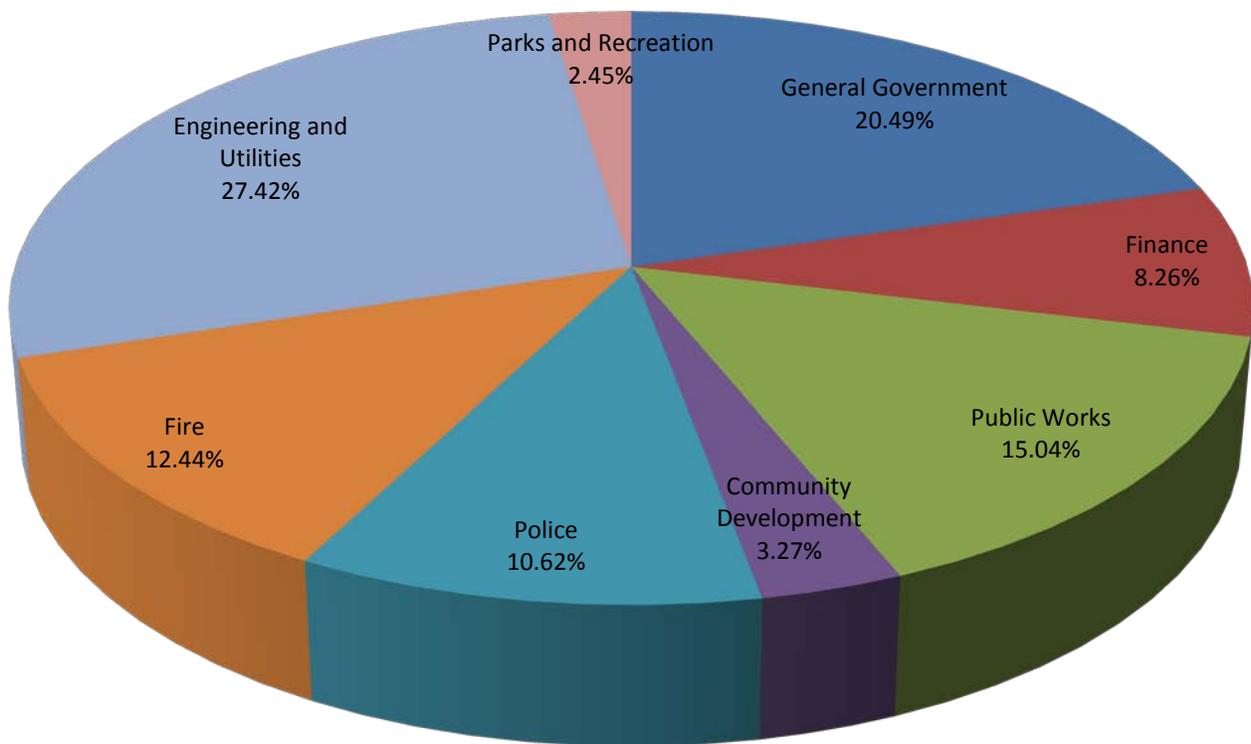
Community Development Block Grant (CDBG) Funds are intergovernmental revenues received from the Department of Housing and Urban Development (HUD) to provide communities with resources to address a wide range of needs, such as providing decent housing, suitable living environments, and economic opportunities for low- and moderate-income families. These revenues are estimated simply by adding the current year entitlement to any carryover funds from the previous year. For fiscal year 2017, these revenues are budgeted at \$1,006,850 for a decrease of \$285,305, or 22.08%, from the current fiscal year.



Departmental Expenditures

Total estimated expenditures for fiscal year 2017 (including interfund transfers) are \$50,468,864. The chart below illustrates how expenditures are divided between each department, and the matrix on the following page demonstrates how those departments interact with each fund.

Department	Budget FY17	% of Exp	Department	Budget FY17	% of Exp
General Government	10,338,578	20.49%	Police	5,361,173	10.62%
Finance	4,171,054	8.26%	Fire	6,280,551	12.44%
Public Works	7,590,217	15.04%	Engineering and Utilities	13,839,134	27.42%
Community Development	1,652,509	3.27%	Parks and Recreation	1,235,648	2.45%



Total Expenditures = \$50,468,864

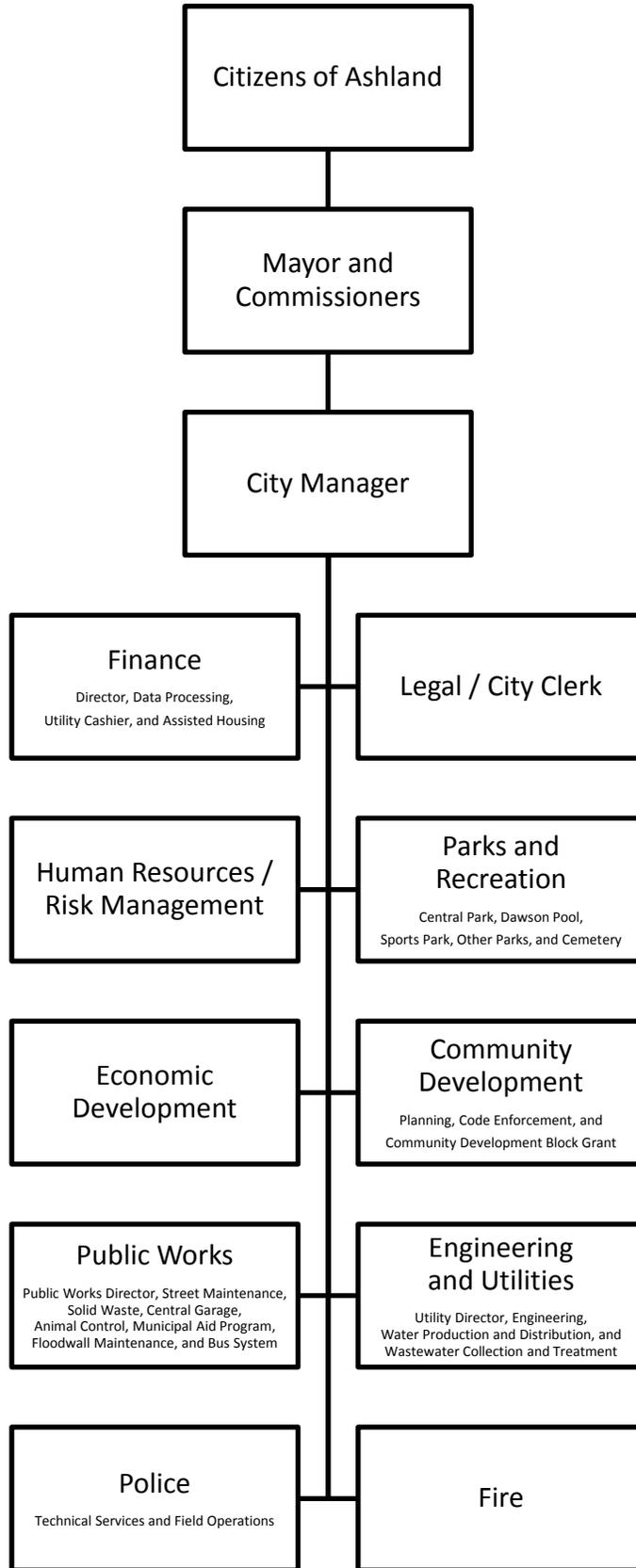


Department / Fund Relationship Matrix

Department / Division	General Fund	Utility Fund	Municipal Aid Road Fund	Community Devt. Fund	Sec. 8 Voucher Program Fund	Floodwall Fund	Bus System Fund	Recreation Fund	Cemetery Fund	Capital Fund	Total
General Government:											
Mayor and Commissioners	0.1								0.0		0.1
City Manager	0.1								0.0		0.1
Legal / City Clerk	0.2								0.0		0.2
Economic Development	0.1								0.0		0.1
Human Resources / Risk Mgt.	0.2								0.0		0.2
General Unclassified	4.9								0.0		4.9
Utility Unclassified		4.7									4.7
Finance:											
Finance Director	0.6								0.0		0.6
Data Processing	0.0								0.0		0.0
Utility Cashier		0.9									0.9
Assisted Housing				2.7							2.7
Public Works:											
Public Works Administration	0.2								0.0		0.2
Street Maintenance	3.0								0.6		3.6
Solid Waste	1.4								0.0		1.4
Central Garage	0.4								0.1		0.5
Animal Control	0.1								0.0		0.1
Municipal Aid Program			0.4								0.4
Floodwall Maintenance					0.2						0.2
Bus System						1.2					1.2
Community Development:											
Planning and Code Enft.	0.6								0.0		0.6
General CDBG				0.1							0.1
CDBG Activities				0.9							0.9
Police and Fire:											
Technical Services	1.6								0.0		1.6
Field Operations	3.6								0.1		3.7
Fire	6.0								0.3		6.3
Engineering and Utilities:											
Engineering	0.2								0.0		0.2
Utility Director		0.3									0.3
Water Production		2.5									2.5
Water Distribution		5.1									5.1
Wastewater Treatment		1.6									1.6
Wastewater Collection		4.2									4.2
Parks and Recreation:											
Central Park							0.7				0.7
Dawson Pool							0.1				0.1
Sports Park							0.1				0.1
Other Parks							0.1				0.1
Cemetery								0.2			0.2
Total Expenditures in Millions	23.3	19.3	0.4	1.0	2.7	0.2	1.2	1.0	0.2	1.1	50.4



Organizational Chart



**City of Ashland
Authorized Positions
Summarized by Department**

Department	Fiscal Year 2014–2015	Fiscal Year 2015–2016	Fiscal Year 2016–2017
General Government (1, 2, 3)	10.0	10.0	11.5
Department of Finance (4)	23.0	23.0	24.0
Public Works (2)	70.5	70.5	69.5
Community Development (3)	7.5	7.5	8.0
Police and Fire (5)	105.0	105.0	107.0
Engineering and Utilities	71.5	71.5	71.5
Parks and Recreation (1)	13.5	13.5	12.5
Total Authorized Positions	<u><u>301.0</u></u>	<u><u>301.0</u></u>	<u><u>304.0</u></u>

- 1 The Construction Specialist position was transferred from Parks and Recreation to General Government and reclassified as Facilities Superintendent.
- 2 The Building Custodian position was transferred from Public Works to General Government.
- 3 One Secretary III position was previously divided between General Government (50%) and Community Development (50%). The position is now redistributed 100% to Community Development.
- 4 The Department of Finance has one additional part-time Customer Service Representative.
- 5 The Police Department has 2 additional part-time Public Service Officers.



Department of General Government

The Board of Commissioners is voted into office by non-partisan elections and consists of a mayor, who is elected for a term of four years, and four commissioners, who serve two years each. The Board serves as the legislative branch for the city and is responsible for passing ordinances, adopting the budget, designating committees, and employee appointment and termination.

The City Manager, who is appointed by the Board of Commissioners, serves as the executive branch of the city and is responsible for enforcing city ordinances and overseeing daily operations.

Legal/City Clerk provides legal assistance to all departments within the city, represents the city in court cases as needed, and maintains official records.

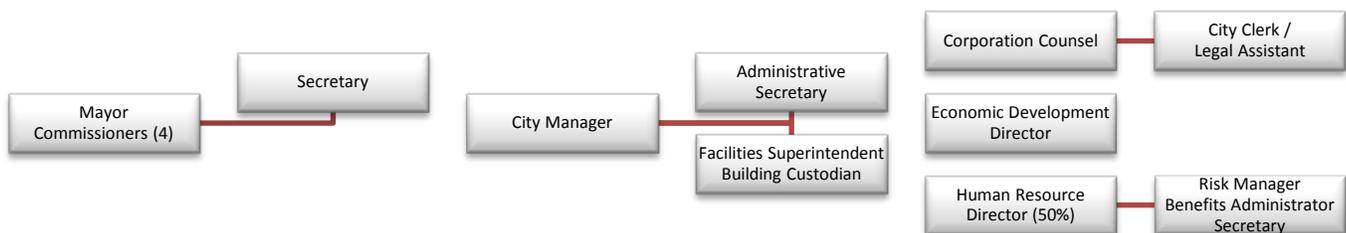
Economic Development oversees the business development review process and guides companies through zoning laws, building code regulations, and licensing requirements.

Human Resources conducts and monitors the employment process, maintains all personnel records on current and former employees, manages employee benefits, and administrates the alcohol beverage control program.

Risk Management coordinates city-wide safety training, loss control, workers compensation, general liability insurance, property/equipment insurance, and other insurance programs to promote a safe and healthy work environment. Furthermore, this division conducts and reviews hazard assessments, analyzes injury statistics, develops safety policies and procedures, and ensures that the city remains within OSHA rules and regulations.

The General and Utility Unclassified divisions accumulate all expenditures that are not specifically attributable to another division within these two major funds. These costs include pension funding; contributions and dues; debt service payments; general liability, property, and equipment insurance; depreciation; amortization; fund balance replenishment; grants and projects; interfund transfers; and administrative overhead—a percentage of payroll from other departments that is indirectly affiliated with management of the General and Utility Funds.

Operating Indicators	2011	2012	2013	2014	2015
Commission Meetings	22	22	22	29	25
Ordinances	122	129	87	118	98
Resolutions	33	29	32	29	31
Active Legal Cases	260	269	315	336	327
Neighborhood Watch Meetings	12	12	11	12	0
Job Applicants	525	162	434	506	420
Positions Filled	21	17	17	19	26
Liability Claims Investigated	154	147	111	89	44
CPR Classes Held	3	0	4	0	0



*** Elected officials are not included in the total position count.



Department of General Government (Continued)

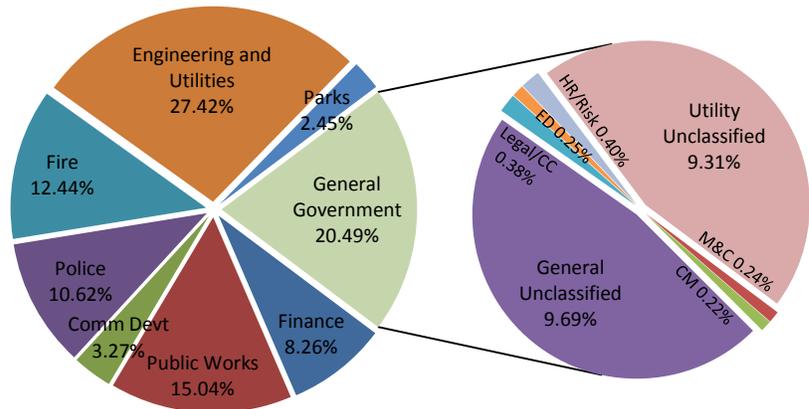
Goals:

- Establish insurance savings, strategies, wellness initiatives, and employee assistance programs;
- Identify and implement employee appreciation efforts;
- Provide staff with resources and opportunities for career development;
- Promote City programs and highlight accomplishments through public relations outreach;
- Provide communications support to departments in emergency or urgent situations;
- Maintain social media presence and monitor content;
- Appointment of a new City Manager;
- Prepare for the potential revenue loss from the Boyd County vote on alcohol sales;
- Pressure-wash City Building exterior and replace awning.

Fiscal Year 2017 Budget:

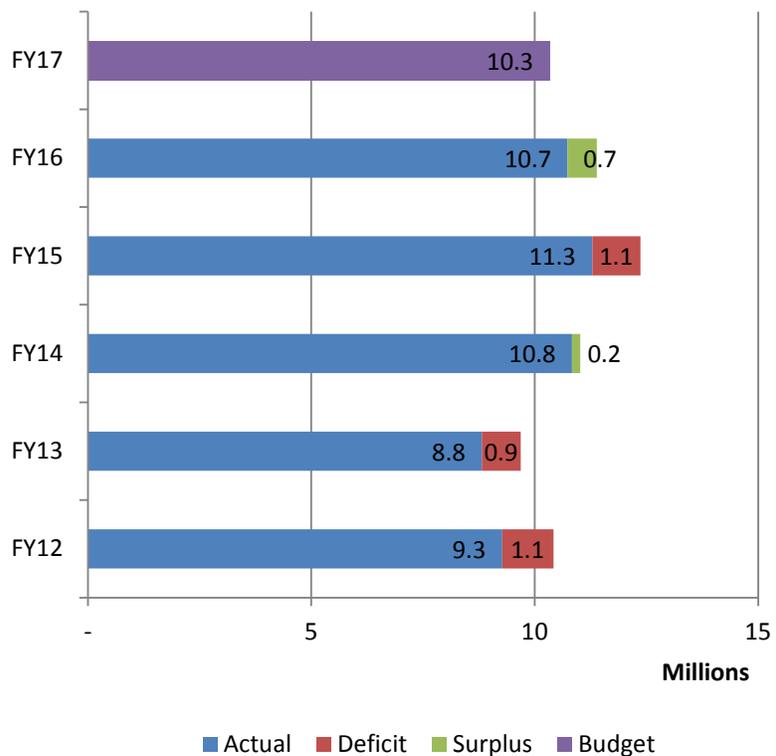
Wages and Benefits	1,175,716
Services and Supplies	934,119
Contributions and Dues	274,951
Debt Service Payments	698,021
Other Financing Uses	2,537,651
Capital Outlay	18,000
Total from Gen / Cap Funds	5,638,458
Wages and Benefits	2,022,522
Services and Supplies	599,797
Debt Service Payments	1,805,301
Capital Outlay	272,500
Total from Utility Fund	4,700,120

Percentage of Total Budgeted Expenditures



Total Expenditures = \$50,468,864

5-Year Trend Analysis



Department of Finance

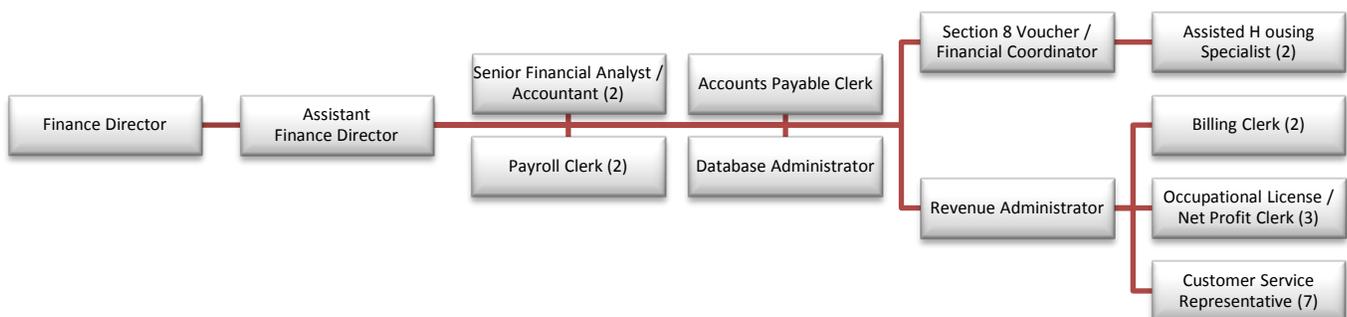
Finance Director is the supervising division for the entire department, and its subdivisions consist of Finance Administration, Accounting, Accounts Payable, and Payroll. This division's responsibilities include maintaining the accounting system in accordance with GAAP, processing bi-weekly payroll checks and semi-monthly accounts payable checks, debt management, pension fund administration, coordination of the annual financial audit, compilation of the budget, and preparation of various financial reports for city management.

Data Processing provides mainframe support for the entire department and is the central processing location for mass printing of various documents, such as utility and tax bills, delinquent notices, payroll and accounts payable checks, W-2s, 1099s, and billing reports for neighboring sewer and sanitation districts.

Utility Cashier focuses on billing and collection of all revenues, and its subdivisions include Billing, Customer Service, and Occupational License/Net Profit, which is responsible for registration of all entities conducting business within city limits as well as collecting and auditing employee withholding taxes and net profit returns.

Assisted Housing, which is funded by HUD, assists low-income families in the private rental market throughout Boyd County.

Operating Indicators	2011	2012	2013	2014	2015
Utility Bills Processed	169,077	170,535	169,552	169,056	168,205
Tax Bills Mailed	20,334	20,989	20,741	20,985	19,892
Active Business Licenses	2,606	2,583	2,537	2,754	2,535
Vendors Paid	732	704	706	670	662



Department of Finance (Continued)

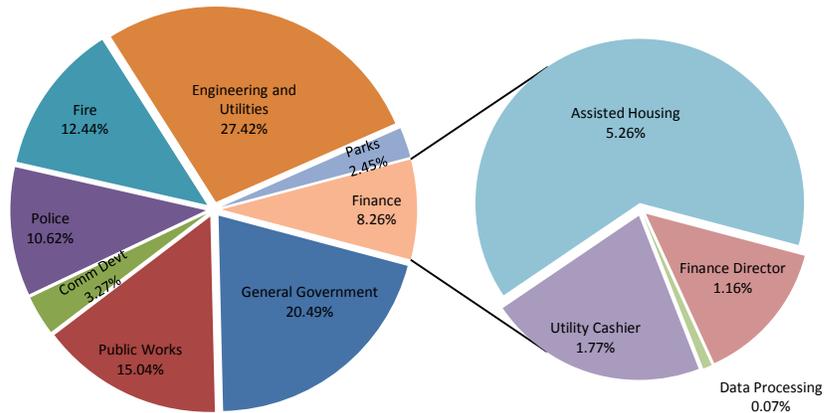
Goals:

- Provide customer service training and upgrade telephone system to improve customer relations;
- Replace documatch and postage machine;
- Continuously refresh procurement and internal control education at all levels;
- Conduct reviews of all City facilities to determine the level of compliance with City policies and the effectiveness of internal controls;
- Prepare for the potential revenue loss from the Boyd County vote on alcohol sales;
- Participate and achieve the GFOA awards for the CAFR, PAFR, and budget documents.

Fiscal Year 2017 Budget:

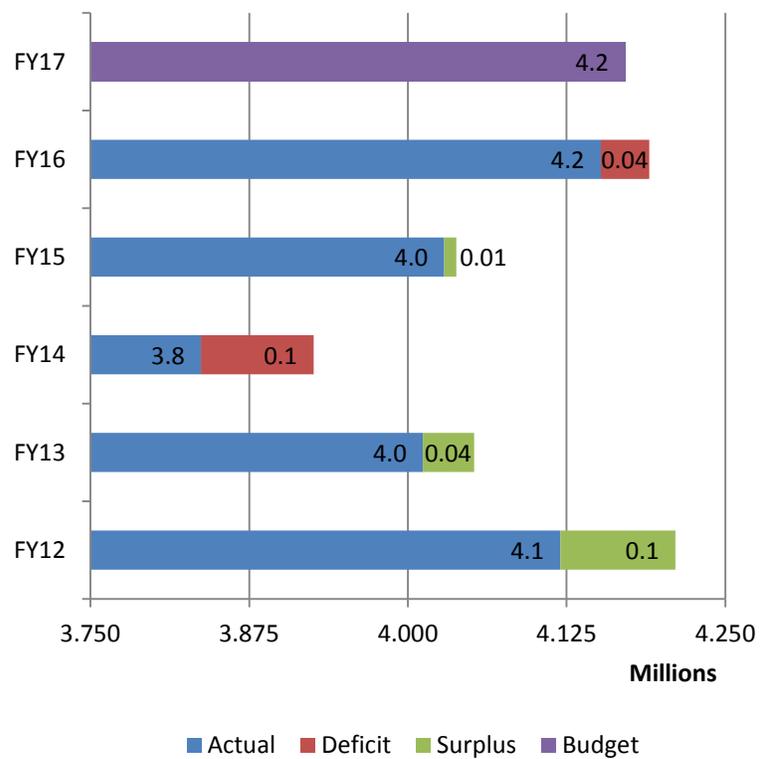
Wages and Benefits	525,074
Services and Supplies	61,000
Total Finance Director	586,074
Wages and Benefits	32,897
Services and Supplies	3,925
Total Data Processing	36,822
Wages and Benefits	770,718
Services and Supplies	123,550
Total Utility Cashier	894,268
Wages and Benefits	202,971
Services and Supplies	2,450,919
Total Assisted Housing	2,653,890

Percentage of Total Budgeted Expenditures



Total Expenditures = \$50,468,864

5-Year Trend Analysis



Department of Public Works

Public Works Administration is the supervising division for the entire department.

Street Maintenance manages construction, repairs, improvements, sweeping, and painting of all streets and sidewalks within city limits. It also coordinates snow and ice removal, storm sewer maintenance, and traffic control.

Solid Waste is responsible for garbage collection and transportation.

Central Garage provides maintenance for all vehicles of the City's fleet.

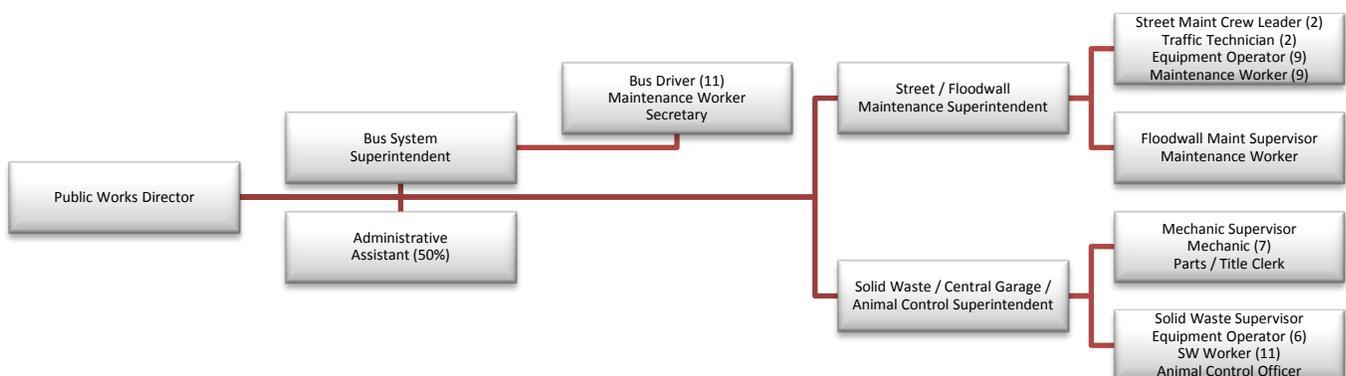
Animal Control enforces ordinances related to the control, impoundment, and disposition of animals.

Municipal Aid Program accumulates costs related to the construction, reconstruction, and maintenance of city streets and sidewalks.

Floodwall Maintenance maintains the city's floodwall, which stretches about 2 miles along the Ohio River from 7th Street to 35th Street.

The Bus System is partially funded by passenger fares, the Federal Transit Authority, and the Kentucky Department of Transportation. It offers both a fixed route service as well as a paratransit service, which allows passengers the opportunity to schedule rides in advance and to be picked up and/or dropped off at their homes.

Operating Indicators	2011	2012	2013	2014	2015
Parking Meter Repairs	162	230	227	162	170
Stop / Traffic Signs Changed	602	660	459	347	245
Tons of Debris Hauled to Landfill	1,160	1,100	1,014	10,433	8,935
Gallons of Road / Curb Paint	950	1,200	1,300	1,290	902
Bus Passengers	169,755	169,249	186,612	172,850	100,714
Paratransit Service Calls	15,091	16,830	16,785	14,781	10,787
75/25 Sidewalk Contracts	6	2	10	13	15



Department of Public Works (Continued)

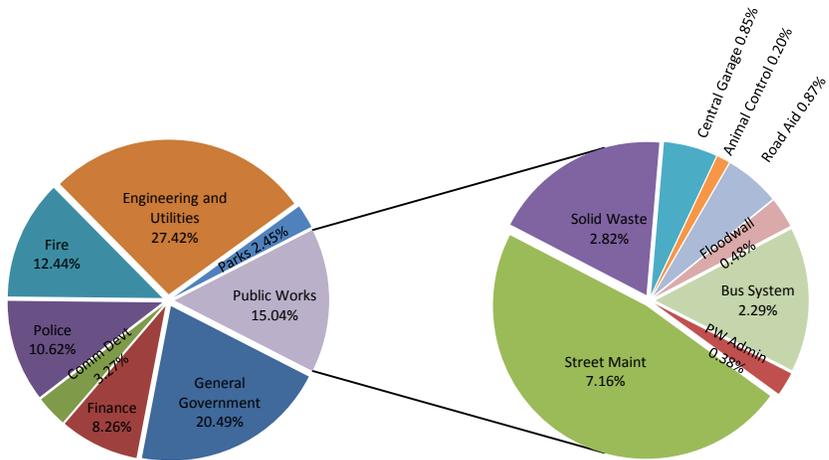
Goals:

- Effectively maintain city streets and sidewalks, especially during inclement weather;
- Replace roof on Street Maintenance sign shop/lunch room;
- Replace roof and siding on salt bin;
- Streetscape improvements for 1700 and 1800 blocks of Winchester Avenue;
- Efficiently collect and dispose of solid waste in compliance with federal and state regulations;
- Replace garbage cans and dumpsters (\$5,000);
- Improve recycling efforts and promote sustainable practices;
- Increase vehicle dependability and service life by developing an in-depth preventative scheduled maintenance program;
- Maximize transit services to provide accessibility to as many citizens and destinations as possible;
- Replace aging bus fleet and lower maintenance costs with new buses—one bus and one minivan (\$135,000);
- Install security cameras on buses;
- Oversee security and software improvements at the Central Garage;
- Replace 100 American flags in poor condition;
- Purchase remote-controlled slope mower (\$50,000);
- Upgrade exterior lighting at bus depot.

Fiscal Year 2017 Budget:

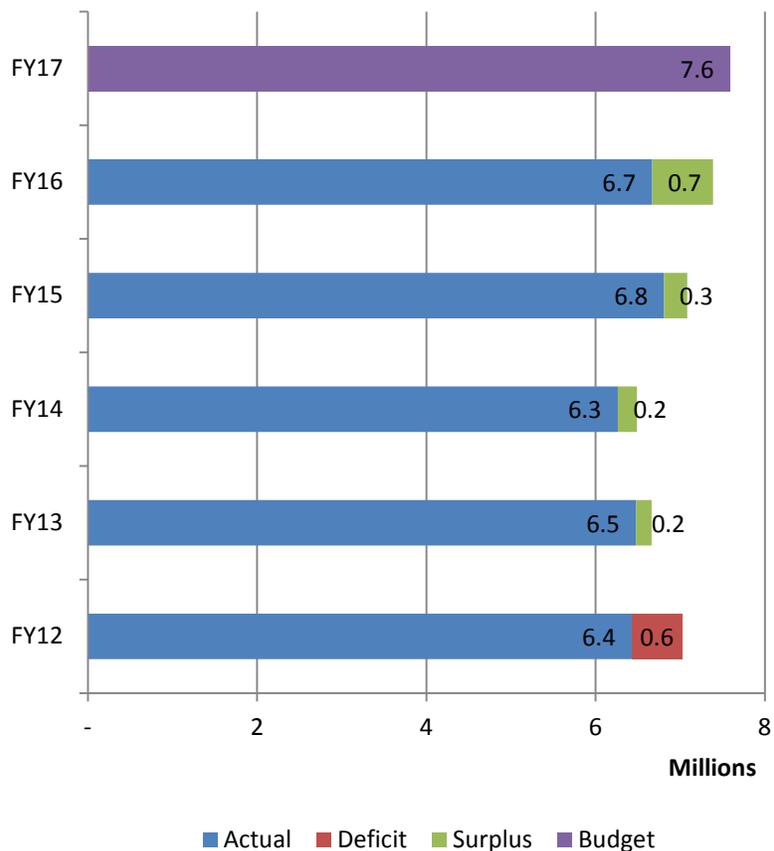
Wages and Benefits	3,123,055
Services and Supplies	1,155,810
Capital Outlay	1,476,000
Total from Gen / Cap Funds	5,754,865
Services and Supplies	750
Capital Outlay	439,265
Total from Road Fund	440,015
Wages and Benefits	139,061
Services and Supplies	52,153
Capital Outlay	50,000
Total from Floodwall Fund	241,214
Wages and Benefits	733,141
Services and Supplies	213,982
Capital Outlay	207,000
Total from Bus Fund	1,154,123

Percentage of Total Budgeted Expenditures



Total Expenditures = \$50,468,864

5-Year Trend Analysis



Department of Community Development

Planning is responsible for short-range and long-range use of land. This division also reviews subdivision plats, site plans, zoning changes, street closings, conditional use permits, and variances in conjunction with the Planning Commission and the Board of Zoning Adjustment.

Code Enforcement issues building, sign, and electrical permits, inspects construction projects to ensure conformance with building codes and zoning requirements, and inspects properties to ensure compliance with property maintenance codes. Although some citizens may consider these duties to be burdensome and/or intrusive, they promote health and safety as well as preserve property values.

The Community Development Block Grant, which is sponsored by HUD, provides communities with resources to address a wide range of needs, such as providing decent housing, suitable living environments, and economic opportunities for low/moderate-income families.

Operating Indicators	2011	2012	2013	2014	2015
Building / Zoning Permits	341	310	283	323	289
Property Inspections	1,389	2,305	2,756	3,015	3,572
Citations Issued	481	993	950	665	582
Condemned Structures	41	43	63	60	67
Demolished Structures	34	39	14	23	19
Rehabilitated Housing	6	3	6	11	9
Code Fines	1,537	2,206	2,211	2,821	3,269



Department of Community Development (Continued)

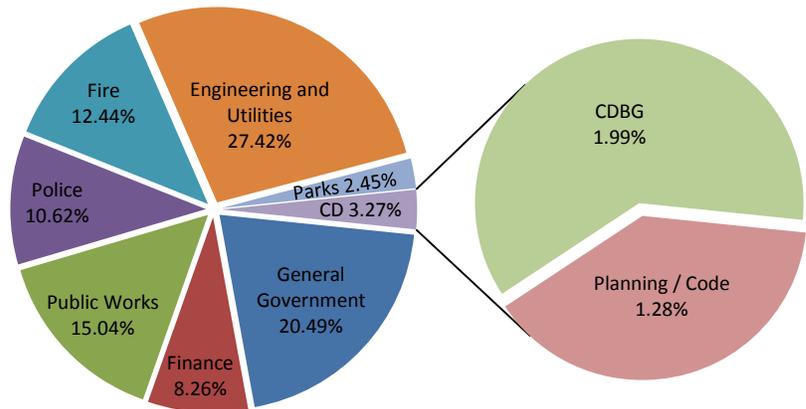
Goals:

- Continue progress with demolition of dilapidated properties;
- Promote public health, safety and welfare by reviewing and inspecting all private construction;
- Ensure that regulated construction activities have licensed contractors with proper permits;
- Rehabilitate qualified low/moderate-income homeowner-occupied houses located within city limits by providing renovations;
- Coordinate with other local agencies, such as CARES, Shelter of Hope, Salvation Army, Safe Harbor, Ashland Community Kitchen, and Ashland Child and Development Center, to provide assistance with food, shelter, and financial counseling for low/moderate-income families, the homeless population, senior citizens, children, and victims of domestic violence;
- Assist Safe Harbor with renovations for a handicap-accessible transitional unit;
- Commit grant funds for sidewalk replacement after waterline extension is installed near ACTC;
- Assist Shelter of Hope to construct a community center and additional housing for the homeless;
- Commit grant funds to the installation of new sewer lines in the East Central target district;
- Offer a minority business loan to new business owners that create at least three low/moderate-income full-time jobs.

Fiscal Year 2017 Budget:

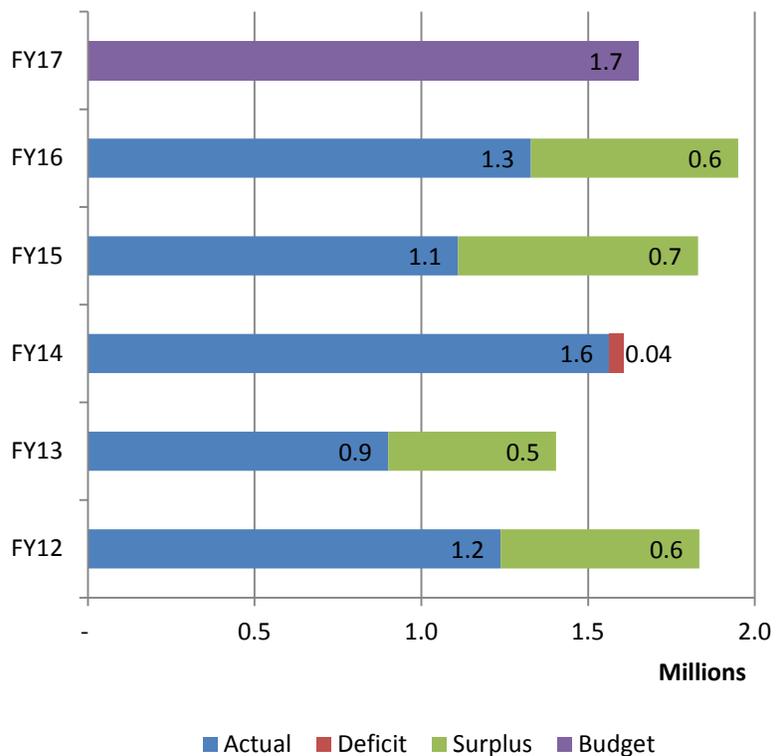
Wages and Benefits	542,184
Services and Supplies	103,475
Capital Outlay	0
Total Planning / Code	645,659
Wages and Benefits	96,142
Services and Supplies	108,208
Grants and Projects	802,500
Total CDBG	1,006,850

Percentage of Total Budgeted Expenditures



Total Expenditures = \$50,468,864

5-Year Trend Analysis

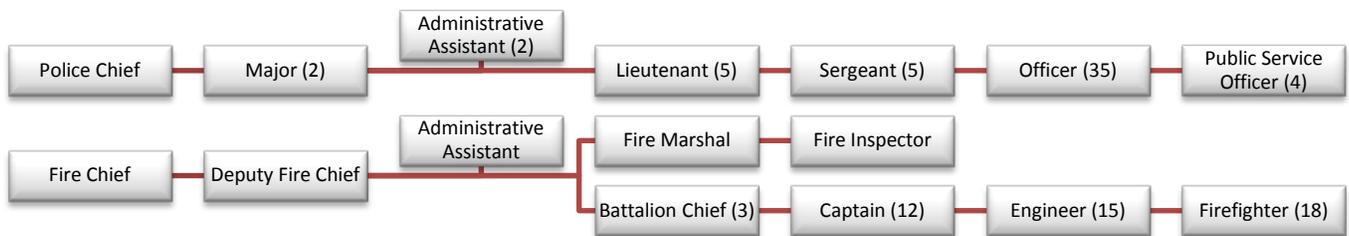


Department of Police and Fire

The Police Department's primary goals include law enforcement, criminal investigation, crime prevention, crowd control, traffic regulation, and maintaining general order throughout the city. Its subdivisions are Technical Services and Field Operations. Technical Services provides administrative support for Field Operations, which patrols the streets and responds to calls. Additionally, Technical Services accumulates costs for the School Resource Officer, the DARE Officer, and the Criminal Investigation Officers. In 2013, the Police Department received its second 5-year accreditation from the Kentucky Association of Chiefs of Police, which is a cost-effective program to evaluate and improve overall performance.

The Fire Department's main focuses are fire suppression and fire prevention. These functions include emergency rescue services, fire investigations, hazardous materials response, and conducting semi-annual life safety inspections of all multi-family and commercial occupancies.

Operating Indicators	2011	2012	2013	2014	2015
Crimes Reported	1,962	1,983	1,902	1,681	1,974
Closed Cases	743	744	667	592	649
Citations Issued	5,130	5,856	5,550	5,606	4,234
Calls for Police Service	26,306	30,477	27,030	26,919	25,230
Fires Extinguished	323	302	261	204	299
Fire Alarms Investigated	286	561	189	162	141
Smoke Detectors Installed	508	170	106	139	159
Fire Training Hours	11,769	4,843	5,000	11,616	12,949
Calls for Fire Service	2,760	2,922	2,184	1,816	1,820



Department of Police and Fire (Continued)

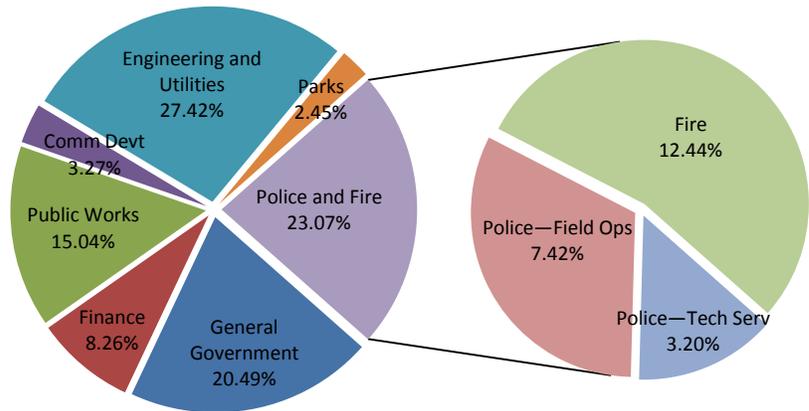
Goals:

- Continue improving relations with the community through the Citizens Police Academy;
- Innovate methods to encourage information sharing by witnesses of criminal activity;
- Establish retention efforts to prevent loss of officers to other law enforcement agencies;
- Increase neighborhood visibility and presence to discourage criminal activity;
- Replace at least two police interceptors each year in accordance with the vehicle replacement plan;
- Acquire digital forensic analyzer to extract cell phone data for criminal investigations;
- Develop and strategy to restore staffing to NFPA standards (four firefighters per engine);
- Follow a fire truck replacement plan to replace one truck every five years;
- Comply with new FCC narrowband requirements;
- Inspect 100% of the city's target fire hazard areas annually;
- Continue promoting fire safety throughout the city and surrounding communities;
- Replace lifesaving vehicle extrication equipment;
- Repair roof at Fire Station 1;
- Replace roof at Fire Station 2;
- Renovate restroom at Fire Station 2.

Fiscal Year 2017 Budget:

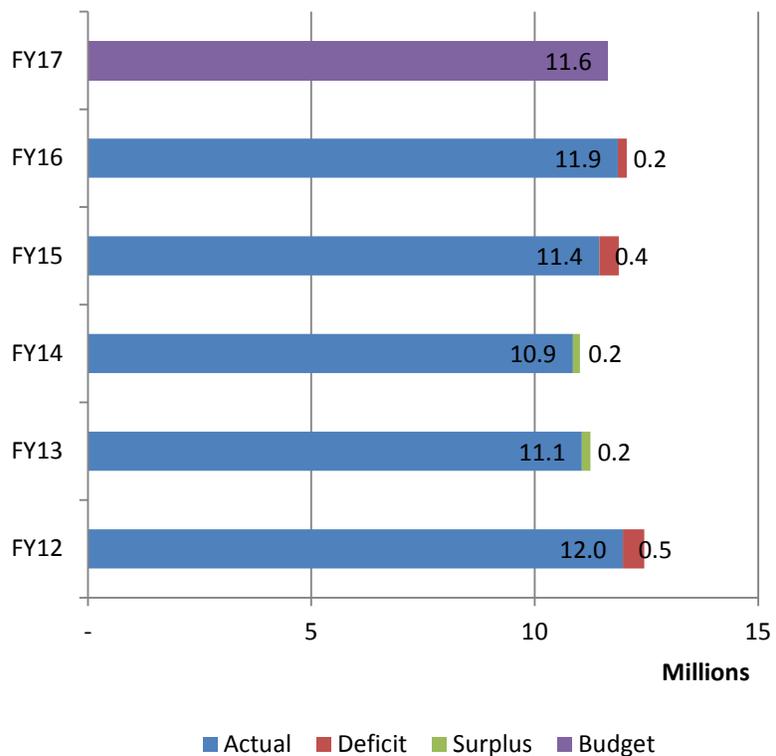
Wages and Benefits	4,827,757
Services and Supplies	438,454
Capital Outlay	94,962
Total Police	5,361,173
Wages and Benefits	5,624,801
Services and Supplies	343,750
Capital Outlay	312,000
Total Fire	6,280,551

Percentage of Total Budgeted Expenditures



Total Expenditures = \$50,468,864

5-Year Trend Analysis



Department of Engineering and Utilities

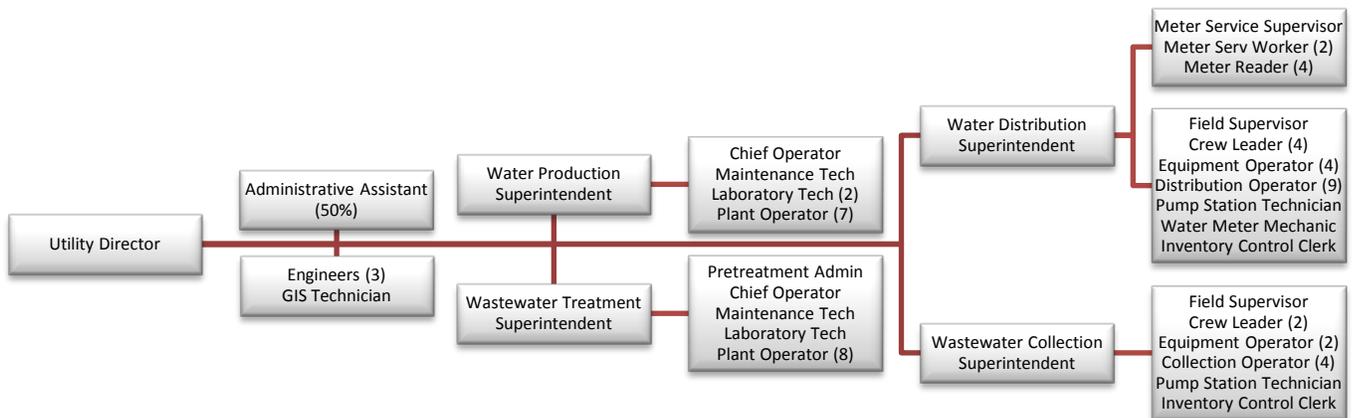
Utility Director is the supervising division for the entire department.

Engineering maintains right-of-way records, updates city maps, prepares plans and drawings for projects, assigns addresses, reviews building plans, and performs surveys for city projects.

Water Production and Distribution provide water for the city and its neighboring communities. The plant averages about 10 million gallons per day with a capacity for 24 million gallons.

Wastewater Treatment and Collection processes all wastewater according to state and federal standards before releasing it into the Ohio River. It also monitors incoming waste before treatment from industrial, commercial, and other sanitation districts to determine the type and strength. Surcharges may be imposed on entities that exceed their permitted usage.

Operating Indicators	2011	2012	2013	2014	2015
Minor / Major Subdivision Review	15	17	17	10	11
Feet of Pipe Installed	1,646	19,935	3,942	9,563	8,100
Billion Gallons of Water Produced	4.2	3.9	3.9	3.6	3.3
Billion Gallons of Sewer Treated	2.1	2.2	1.7	1.8	1.8
Catch Basins	27	22	31	33	21

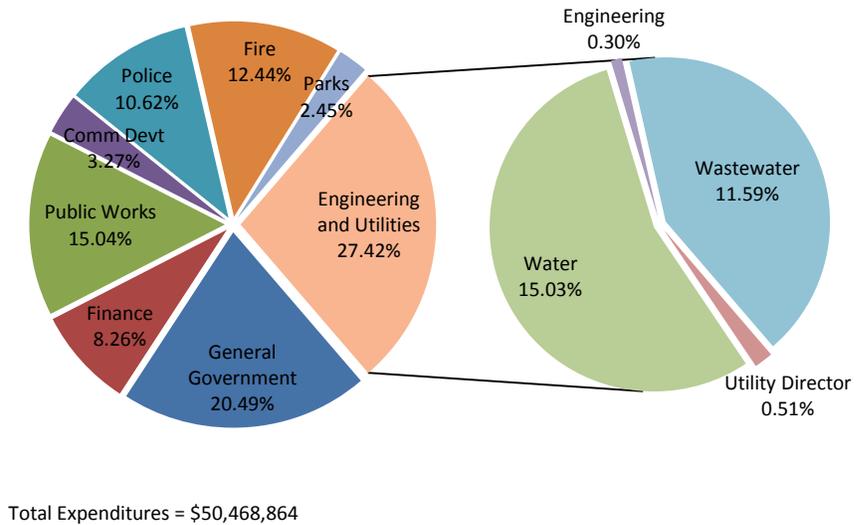


Department of Engineering and Utilities (Continued)

Goals:

- Continue progress on the CSO-LTCP with the 29th street separation project;
- Design upgrade to wastewater treatment plant to accommodate the additional water flows as a result of the CSO-LTCP;
- Establish a team to locate target leaks that have contributed to 47% total unbilled water loss, and reduce this loss to 20% within five years;
- Begin construction on new facility for Water Distribution and Wastewater Collection;
- Replace valve at reservoir to increase current influent rate from 16 to 20+ mgd;
- Repair and paint river intake catwalk before it becomes hazardous;
- Clean and paint Catlettsburg and Summit tanks;
- Replace 30-year old clarifier tubes at Wastewater Plant.

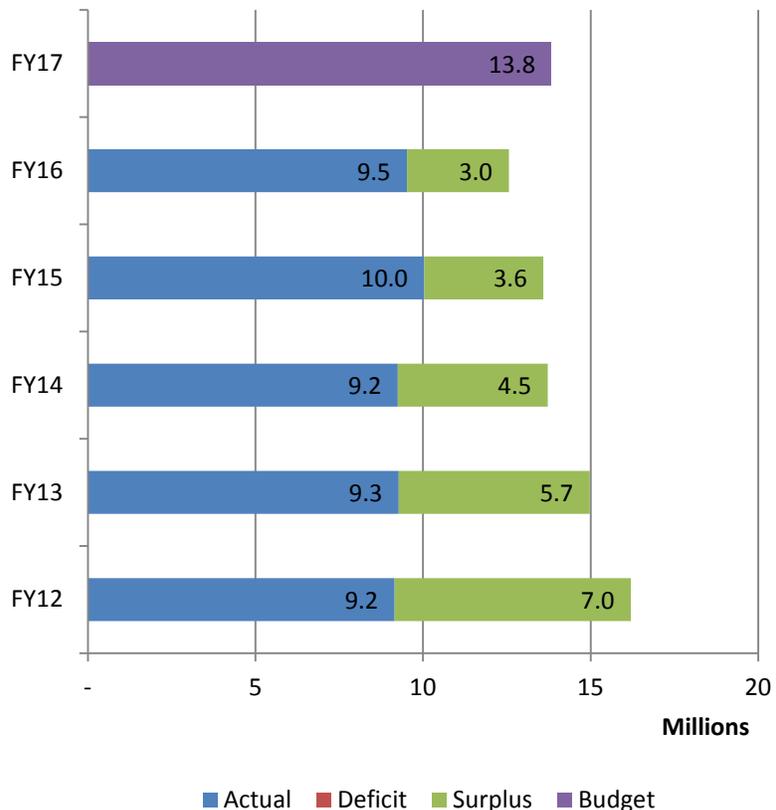
Percentage of Total Budgeted Expenditures



Fiscal Year 2017 Budget:

Wages and Benefits	251,921
Services and Supplies	4,420
Total Utility Director	256,341
Wages and Benefits	2,835,902
Services and Supplies	2,813,500
Capital Outlay	1,934,300
Total Water	7,583,702
Wages and Benefits	1,739,449
Services and Supplies	1,299,550
Capital Outlay	2,810,000
Total Wastewater	5,848,999
Wages and Benefits	127,592
Services and Supplies	22,500
Capital Outlay	0
Total Engineering	150,092

5-Year Trend Analysis



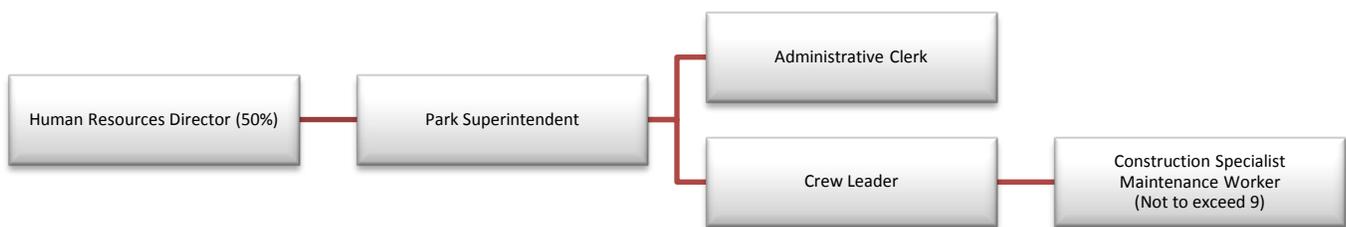
Department of Parks and Recreation

Each division of this department accounts for the operation and maintenance of the city's various parks, including vending and concession activities, and the city's cemetery.

Central Park is the largest park and the primary location of many events throughout the year, such as the Easter Egg Hunt, the Memorial Day concert, Summer Motion, Poage Landing Days, the Labor Day concert, Trick or Treat, Winter Wonderland of Lights, and the New Year's Eve celebration. The round house, the log cabin, and the swimming pool are also available to rent for events. They are most commonly scheduled for meetings, weddings, receptions, birthdays, and reunions.

The Cemetery was acquired in September 2009 for \$1 and has a fixed asset and inventory value of over \$5 million. It was established in 1870 and holds a revolutionary war memorial for two of Ashland's founding fathers: General John Poage and Colonel George Poage.

Operating Indicators	2011	2012	2013	2014	2015
Events	42	44	43	50	32
Weddings	60	60	45	51	35
Ball Games and Practices	1,950	3,152	3,050	3,100	3,050
Dawson Pool Visitors	11,300	10,974	11,000	8,577	10,684
Burials	95	100	100	73	90
Graves / Crypts / Niches Sold	53	52	45	33	57

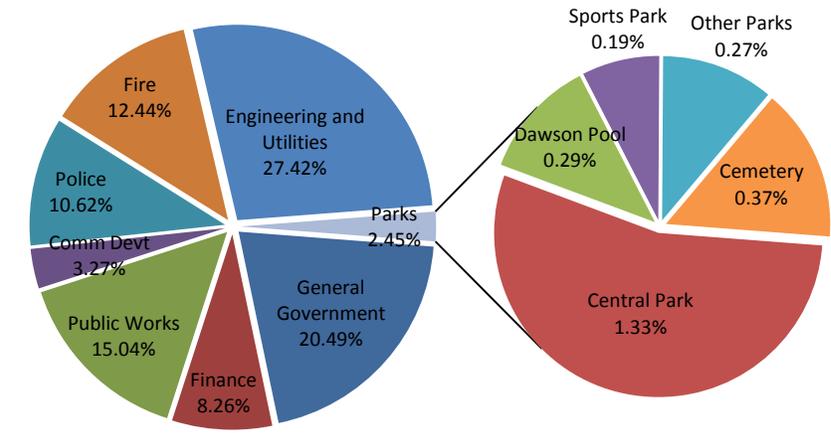


Department of Parks and Recreation (Continued)

Goals:

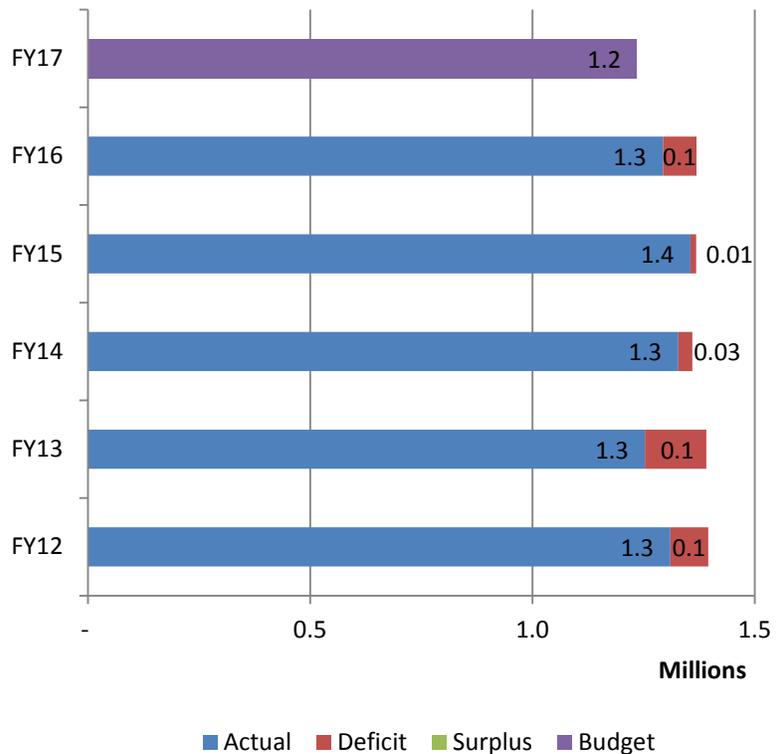
- Perform routine maintenance to maximize safety at all facilities and playing areas;
- Maintain a weekly mowing schedule to preserve the natural beauty of the city's parks;
- Increase cemetery sales through a marketing plan;
- Resurface the tennis courts;
- Develop new strategies to increase admission and concession sales in order to promote fund self-sustainability and to decrease dependence on the General Fund.

Percentage of Total Budgeted Expenditures



Total Expenditures = \$50,468,864

5-Year Trend Analysis



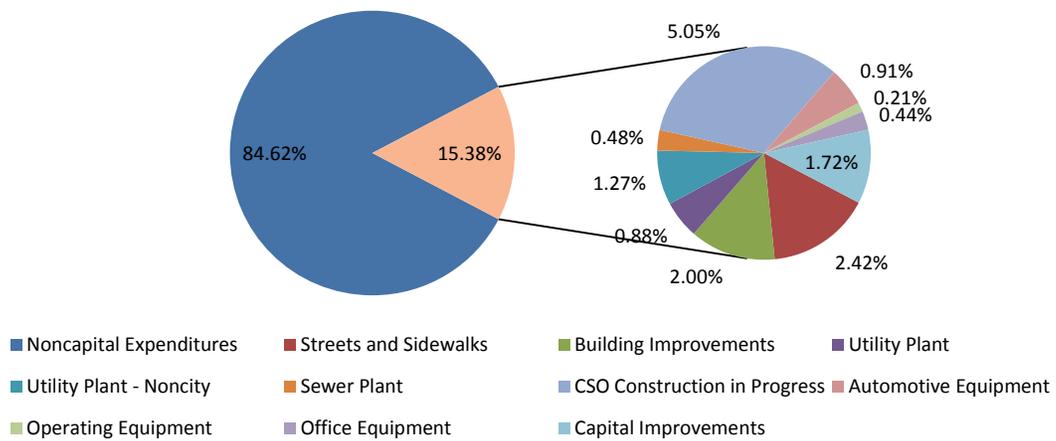
Fiscal Year 2017 Budget:

Wages and Benefits	629,006
Services and Supplies	280,347
Capital Outlay	140,000
Total Recreation	1,049,353
Wages and Benefits	141,796
Services and Supplies	44,499
Grants and Projects	0
Total Cemetery	186,295



Expenditures by Fund / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Street Repairs / Improvements	201,729	299,345	500,000	200,655	67.03%
Sidewalk Repairs / Improvements	61,363	324,140	250,000	(74,140)	(22.87%)
Concrete Cost Share	16,995	55,000	30,000	(25,000)	(45.45%)
Total General Fund	280,087	678,485	780,000	101,515	14.96%
Building Improvements	-	350,000	892,000	542,000	154.86%
Utility Plant	-	1,318,944	444,300	(874,644)	(66.31%)
Utility Plant - Noncity	-	675,718	640,000	(35,718)	(5.29%)
Sewer Plant	-	71,927	240,000	168,073	233.67%
CSO Construction in Progress	-	310,300	2,550,000	2,239,700	721.79%
Automotive Equipment	-	428,843	-	(428,843)	(100.00%)
Operating Equipment	-	257,178	-	(257,178)	(100.00%)
Office Equipment	-	18,712	220,500	201,788	1,078.39%
Capital Improvements	-	15,000	30,000	15,000	100.00%
Total Utility Fund	-	3,446,622	5,016,800	1,570,178	45.56%
Street Repairs / Improvements	648,144	534,530	439,265	(95,265)	(17.82%)
Sidewalk Repairs / Improvements	39,914	-	-	-	0.00%
75/25 Sidewalk Projects	7,132	-	-	-	0.00%
Buildings	191,018	18,374	-	(18,374)	(100.00%)
Building Improvements	5,328	63,000	115,000	52,000	82.54%
Automotive Equipment	124,951	1,013,179	458,388	(554,791)	(54.76%)
Operating Equipment	197,731	190,107	107,574	(82,533)	(43.41%)
Office Equipment	9,799	6,947	-	(6,947)	(100.00%)
Capital Improvements	10,000	172,295	837,000	664,705	385.79%
Total Nonmajor Funds	1,234,017	1,998,432	1,957,227	(41,205)	(2.06%)
Total Expenditures	1,514,104	6,123,539	7,754,027	1,630,488	26.63%

Total Budgeted Capital for Fiscal Year 2017



Capital Outlay Descriptions

An asset will be capitalized if its value meets or exceeds the threshold of \$5,000. Depreciation is then calculated by the straight-line method for the duration of its useful life until the salvage value is \$0. Capital assets are recorded at historical cost or fair market value (if historical cost is unavailable). Maintenance and repair costs that are considered routine in nature and do not add value to an asset or extend its useful life are not included when determining historical cost. Capital outlay for all divisions of the General Fund is recorded in a separate capital project fund, while capital outlay for all other divisions is recorded in their respective funds. Total capital outlay for the upcoming fiscal year is set at \$7,754,027, or 15.36% of total budgeted expenditures.

General Unclassified (\$18,000):

- Exterior cleaning / sandblasting for City Building (\$10,500)—Total estimated cost is \$35,000. The General Fund will pay 30%, and the Utility Fund will pay 70%.
- Canvas awning replacement for City Building (\$7,500)—Total estimated cost is \$25,000. The General Fund will pay 30%, and the Utility Fund will pay 70%.

Street Maintenance (\$1,385,000):

- Street repairs/improvements (\$500,000)—Recurring maintenance on city streets.
- Sidewalk repairs/improvements (\$250,000)—Recurring maintenance on city sidewalks.
- Concrete cost share (\$30,000)—Recurring maintenance on city sidewalks.
- Building improvements (\$30,000)—To replace the roof on the sign shop and lunch room, and to replace the roof and siding on the salt bin.
- Streetscape (\$575,000)—To bury the electrical lines on the 1700 and 1800 blocks of Winchester Avenue.

Central Garage (\$66,000):

- Forklift (\$16,000)—To replace an older model that constantly stalls and requires frequent maintenance.
- Facility improvements and software upgrades (\$50,000)—In order to prevent further loss of assets, the facility must install adequate fencing and upgrade the security system. Additionally, the software system needs to be upgraded to enhance tracking of inventory.

Animal Control (\$25,000):

- Animal shelter (\$25,000)—To house stray animals.

Police – Field Operations (\$94,962):

- Two interceptor utility vehicles and upfitting (\$73,388) – To replace 2 older sedans that require frequent maintenance. New components are needed fit the new body styles, but these components can be re-used for future replacement vehicles. Additionally, if an outside source outfits the new cars before arrival, then they can be placed in service immediately, which will also give the garage more available space and personnel to repair other vehicles in the City’s fleet.
- Three Kustom Signals Eye Witness G3 Vision in-car video systems (\$10,490) – These systems will replace obsolete VHS/analog systems. Kustom Signals is the sole source for integration with the existing server and radars. Video documentation greatly reduces the number of cases that go to trial, thus saving time spent in court, and it’s also a great training tool for new officers.
- Cellebrite digital forensic analyzer (\$11,084)—This device allows detectives to extract, decode, and analyze cell phone data, texts, and photographs for a wide variety of criminal investigations. The US Secret Service provided access to such a device in the past, which was very effective for investigations of threats against local schools and child pornography suspects.



Fire (\$312,000):

- Custom fire pumper (\$250,000)—Down payment to replace a front-line engine that requires frequent maintenance. The life expectancy of a pumper is between 15 and 20 years, and replacement parts become increasingly unavailable as trucks get older.
- Vehicle extrication equipment (\$20,000)—To replace older combination tools, a vehicle stabilization jack kit, and an air pack fill station that no longer meet performance requirements and are also no longer serviceable.
- Building improvements (\$42,000)—To repair / replace the roofs at Central Station and Station 2 and to renovate the restroom at Station 2.

Utility Unclassified (\$272,500):

- Exterior cleaning / sandblasting for City Building (\$24,500)—Total estimated cost is \$35,000. The General Fund will pay 30%, and the Utility Fund will pay 70%.
- Canvas awning replacement for City Building (\$17,500)—Total estimated cost is \$25,000. The General Fund will pay 30%, and the Utility Fund will pay 70%.
- Documatch (\$200,500)—This device is primarily used for mass billing and check printing. The current machine requires frequent maintenance, but parts are becoming increasingly unavailable, and the software is obsolete.
- Postage machine (\$20,000)—The current machine requires frequent maintenance and will be unable to receive updates after the end of the calendar year.
- Pictometry (\$10,000) – Continued updates of aerial images, which are used daily by Engineering.

Water Production (\$90,000):

- 24" Valve at reservoir (\$10,000)—The current valve is aging and not working properly. Its function is necessary to increase flow into the plant. A new valve will increase the current influent rate from 16 to 20+ mgd.
- River intake pump (\$30,000)—One of the three river pumps is out of service.
- Concrete loading skid with containment (\$10,000)—For additional storage of sodium permanganate to be loaded into the feed building.
- Repair / paint river intake catwalk access pier (\$40,000)—The catwalk was originally constructed in 1958. The metal flooring shows significant signs of rust and erosion. The existing paint is also lead based, which will require removal.

Water Distribution (\$1,844,300):

- Building improvements (\$850,000) – Replacement of roof, trusses, gutters, and down spouts. Water is flowing down interior walls and electrical boxes from holes in the roof. Repairs were attempted, but the roof started to collapse under the weight of one man. Puddles frequently form on the floor, and rust and roof particles constantly fall on equipment.
- Reagent less analyzer (\$36,800)—Placing two analyzers at each of the stations located at Providence Hill, Brumfield Estates, Route 5 / Naples, and 55th Street will provide state-required readings from the north, south, east, and west points of the distribution system.
- Providence Hill pump station upgrades (\$48,000)—Install generator, pad, and hookups to keep stations in service during power losses and to meet state requirements.
- Providence Hill pump station upgrades (\$6,500)—Replace 3 stack kits at pump station.
- Providence Hill pump station upgrades (\$7,500)—Replace front panel and doors.
- Roberts Drive pump station upgrades (\$45,000)—Electrical service needs to be updated. All five pumps are the original pumps from installation. The check valves do not seal, and six of the OS&Y valves are broken.
- Sherwood Drive pump station upgrades (\$10,500)—The pumps are outdated, and the VFDs are malfunctioning.



- Brumfield Estates pump station upgrades (\$40,000)—Replace fiberglass building with a larger block or brick structure. The fiberglass is cracked and deteriorating, and the doors do not seal properly. Also, the structure is too small for a larger pump, and it is difficult to work within the tight quarters.
- Equipment for tanks, pumps, sprayers, and blowers (\$200,000)—To keep the system within state requirements for our total trihalomethane levels.
- Catlettsburg and Summit tank cleaning/painting (\$400,000)—Both tanks need to be drained and cleaned of all sediment, sand blasted, and repainted both inside and out. Inside paint should also be tested for lead.
- Waterline replacement (\$200,000)—Nearly half of our 300-mile system is about 100 years old or more. The aging system requires more emergency repairs every year, especially during the winter season. See replacement list on the next two pages.

Wastewater Treatment (\$40,000):

- Clarifier tubes (\$20,000)—The current tubes are over 30 years old and have holes rusted through them, which allow more solids to pass through the system in violation of state requirements.
- Pavement (\$20,000)—The parking lot and the road around the plant have several potholes. The new forklift has become stuck on several occasions because the obstacles are difficult to navigate.

Wastewater Collection (\$2,770,000):

- 39th Street sanitary sewer improvements (\$200,000) – Continuation of ongoing improvements to replace cracked clay tile main and stop infiltration.
- 400 feet of 8-inch sanitary sewer on Dawes Street from Blackburn Avenue to Carroll Street (\$20,000)—Video found roots and revealed that part of this main is underwater.
- CSO-LTCP (\$2,550,000) – Continued construction on 29th Street for the combined sewer overflow long-term control plan as required by the United States Environmental Protection Agency, which will result in the elimination or capture for treatment of 91% of the combined sewage collected during precipitation events on a system-wide annual basis.

Municipal Aid Program (\$439,265):

- Street repair/improvements (\$439,265) – Recurring maintenance on city streets.

Floodwall Maintenance (\$50,000):

- Remote-controlled slope mower (\$50,000)—For personnel safety while mowing the levee slope.

Bus System (\$207,000):

- One bus and one ADA-compliant minivan (\$135,000)—To replace aging fleet.
- Security cameras (\$72,000)—To increase internal security on buses.

Central Park (\$140,000):

- Tennis court resurfacing (\$140,000)—The tennis courts' playing surfaces have deteriorated over the past several years to the point where increasing hairline cracks, prominent surface cracks, and structural cracks have reduced the City's ability to offer a safe recreational facility.





A Proud Past. A Bright Future.

CITY OF ASHLAND

P.O. BOX 1839

ASHLAND, KY. 41105-1839

CAPITAL REPLACEMENT LIST

Distribution mains (replacement or upgrades)

LOCATION	Size
WESTWOOD	
PRICE ST.	2"
2 ND ST.	2"
3 RD ST.	2"
LINDA LN.	2"
UNRUE ST.	2"
NEWSOME ST.	2"
HAMILTON AVE.	2"
FOSSON ST.	2"
MILLS BLVD.	2"
PRICE ST.	2"
McCONNELL ST.	2"
IRONVILLE	
NUNLEY CT.	2"
FORRESTDALE CT.	2"
SUMMITT	
BYBEE RD.	2"
EAST PARK (SECTIONS)	12"
HICKS RD.	FROM 2' TO 6" UPGRADE
THURBURY DR.	2"
W. VAN BIBBER DR	2"

ASHLAND	SIZE
AUTOMOBILE ALLEY	2"
SWORD ST.	2"
S. 29TH S.	8"
MONROE ST.	6"
13TH ST. ACE HARDWARE	2"
DAWES ST. TO HARROD ST,	6"
SLIM ST.	2"
W. ALTAMOMT DR.	FROM 2" TO 6" UPGRADE
FLOYD ST.	10"
JOEL ST.	FROM 2" TO 6" UPGRADE

CATLETTSBURG

MITCHELL ST.	2"
WATKINS	2"
SYCAMORE ST.	6"
38TH ST.	2"
ICE DAM RD.	2"
EWING LN.	2"
BRYAN DR.	2'
36TH ST. AND FLOODWALL	FROM 2" TO 6" UPGRADE
ROCKY ALLEY	2"
SUMMIT ALLEY	2"

REPLACEMENTS FOR PICKUPS AND BACKHOE

REPLACEMENTS FOR - 1970 CAT BACKHOE (GIVEN TO WATER PLANT)

2000 CAT BACKHOE
1996 FORD BACKHOE (USED ONLY ON LOT)
2001 S10 (109206 MILES) METER SERVICES
2001 S10 (115549 MILES) METER SERVICES
1993 INTERNATIONAL (PIPE TRUCK)

NEEDED

2002 GOODWIN 6" PUMP
TAPE MACHINE 4" THRU 12" CAPIBILITY
6' X 10' DOUBLE AXEL PULL BEHIND DUMP TAILER

Expenditures by Fund / Object	Actual 2014-2015	Budget 2015-2016	Budget 2016-2017	Change from Prior Year	Percent Change
Melody Mountain GO Bonds	2,727,380	-	-	-	0.00%
2015 GO Bonds	2,940	201,850	199,900	(1,950)	(0.97%)
Police Station Pool Bonds	312,043	311,881	311,712	(169)	(0.05%)
KBC Revenue Bonds	158,377	92,940	-	(92,940)	(100.00%)
Melody Mountain Phase II	146,128	117,872	116,409	(1,463)	(1.24%)
HRA Allocation	-	-	70,000	70,000	0.00%
Total General Fund	3,346,868	724,543	698,021	(26,522)	(3.66%)
KIA Loan 1	41,700	160,066	159,763	(303)	(0.19%)
KIA Loan 2	72,762	273,032	272,527	(505)	(0.18%)
2013 Series Bonds	103,358	478,205	485,130	6,925	1.45%
2015 Water and Sewer Bonds	33,407	271,938	289,725	17,787	6.54%
Meter Radio Lease	59,228	152,091	151,641	(450)	(0.30%)
HRA Allocation	-	30,000	30,000	-	0.00%
General Fund Repayment	-	450,000	-	(450,000)	(100.00%)
CSO Debt Service Payments	134,720	417,081	416,515	(566)	(0.14%)
Total Utility Fund	445,175	2,232,413	1,805,301	(427,112)	(19.13%)
Total Expenditures	3,792,043	2,956,956	2,503,322	(453,634)	(15.34%)

The City of Ashland's legal debt limit shall not exceed 10% of total assessed property value within city boundaries under Section 158 of the Constitution of the Commonwealth of Kentucky. As indicated in the calculation below, the City is currently utilizing applicable debt at only 0.06% of its assessed property value.

Legal Debt Margin Calculation

Assessed Property Value	985,812,936	100.00%
Debt Limit (10% of Assessed Property Value)	98,581,294	10.00%
Debt Applicable to Limit:		
2015 GO Bonds	199,900	0.02%
Police Station Pool Bonds	311,712	0.03%
Melody Mountain Phase II	116,409	0.01%
Total Applicable Debt	628,021	0.06%
Legal Debt Margin	97,953,273	9.94%



City of Ashland, Kentucky
Debt Service Repayment Schedule
All Outstanding Debt Issues Plus Anticipated Issues

Fiscal Year	Police Station Pool Bonds	Melody Mountain Phase II	2015 GO Bonds MM Phase 1	Utility Bonds 13	KIA Loan	KIA Loan (2)	KIA Loan (4)	Meter Radio Lease	2015 Water & Sewer Bonds	Total
2003					74,107					74,107
2004					163,266					163,266
2005					162,742					162,742
2006					162,542	277,325				439,867
2007					162,334	276,951				439,285
2008					162,118	276,565				438,683
2009	156,008				161,894	276,168				594,070
2010	312,769				161,661	275,759				750,189
2011	312,634				161,420	275,338				749,392
2012	312,494				161,169	274,904				748,567
2013	312,349				160,909	274,456				747,714
2014	312,199	15,427		472,180	160,638	273,995	209,022	145,259		1,588,720
2015	312,043	145,193	165,750	476,243	160,357	273,521	417,635	154,228		2,104,970
2016	311,881	117,872	201,850	478,205	160,066	273,032	417,081	152,091	271,938	2,384,016
2017	311,712	116,409	199,900	485,130	159,763	272,527	416,515	151,641	289,725	2,403,322
2018	311,538	117,030	199,050	491,980	159,449	272,009	415,938	153,485	283,588	2,404,067
2019	311,357	118,438	200,000	493,755	159,122	271,474	415,349	153,084	281,288	2,403,867
2020	311,169	116,862	200,800	495,055	158,783	270,923	414,748	151,755	283,388	2,403,483
2021	310,975	117,079	226,450	506,155	158,432	270,356	414,136	153,275	284,903	2,441,761
2022	310,773	117,660	196,200	511,855	158,066	269,771	413,511	152,549	285,703	2,416,088
2023	310,563	117,299	201,700	512,255	78,892	269,168	412,873	150,775	285,865	2,339,390
2024	310,345	117,710	201,900	521,475		268,548	412,223	151,302	285,475	2,268,978
2025	310,120	117,194	196,950			267,908	411,559	151,114	284,625	1,739,470
2026	309,886	117,443	197,000				410,883	152,796	283,300	1,471,308
2027	309,643	116,764	196,900				410,192	155,010	281,603	1,470,112
2028	309,391	118,886	196,650				409,488	89,993	284,403	1,408,811
2029	309,130	118,646	196,250				408,770		281,653	1,314,449
2030	308,858	117,355	195,700				408,037		283,365	1,313,315
2031	308,577	118,783					407,289		284,488	1,119,137
2032	308,285	119,955					406,526			834,766
2033	307,983	120,940					405,748			834,671
2034	153,874	66,683					202,578			423,135
2035										-
Total	7,766,556	2,349,628	3,173,050	5,444,288	3,207,730	5,460,698	8,240,101	2,218,357	4,535,310	42,395,718



Supplemental Section



Artwork by Janice LeBrun

About Ashland, Kentucky

The City of Ashland, Kentucky began as the Village of Poage Settlement in the early 18th century. In 1854, the name was changed to the Town of Ashland, which was incorporated as a city in 1876. Originally, the



City's council consisted of five trustees, but today, the City operates under the city manager form of government. The City Manager, who is appointed by the Board of Commissioners, is responsible for enforcing ordinances as well as carrying out day-to-day operations. The Board is voted into office by non-partisan elections and is comprised of a mayor, who is elected for a term of four years, and four commissioners, who serve two years each. The Board is responsible for passing ordinances, adopting the budget, designating committees, and employee appointment and termination.



Ashland is part of the “metro triangle” composed of Ironton, Ohio, Huntington, West Virginia, and Ashland, Kentucky. Its borders currently encompass 17.02 square miles with a population of approximately 21,500 citizens as of 2013. We are considered to be eastern Kentucky’s largest urban area and a center for health care, commerce, banking, and recreational activities. Our goal is to continue expanding in the areas of art, entertainment, and cultural events while maintaining an aggressive nature for progression and growth.



Ashland is the epicenter of an unparalleled industrial and technological region. Health care is our leading industry with King's Daughter's Medical Center (KDMC) as our largest employer. Established in 1899, KDMC is a locally controlled, nonprofit, 465-bed regional referral center that covers a 150-mile radius including southern Ohio, eastern Kentucky, and western West Virginia. It offers comprehensive cardiac, medical, surgical, pediatric, rehabilitative, psychiatric, cancer, neurological, pain care, wound care, and home care services in one convenient location. With more than 3,600 team members, KDMC is the largest employer between Charleston, West Virginia and Lexington, Kentucky.

Wal-Mart Stores, Inc. is the city's second largest employer and the anchor store of the Melody Mountain area retailers. Melody Mountain is annexed land that was developed in 2005 and currently includes O'Charley's, Outback Steakhouse, Shogun Japanese Steakhouse, Verizon, and Dick's Sporting Goods. Phase II of this \$30 million construction project should be completed by the autumn of 2014 and will provide an additional 150,000 square feet of retail space as well as an estimated 300 permanent, full-time jobs.

The Ashland Independent School District is the city's third largest employer, which includes eight public schools. The city also has two private schools known as Holy Family School and Rose Hill Christian School. Holy Family is affiliated with the Holy Family Catholic Church and offers K-8 education, while Rose Hill is affiliated with the Rose Hill Baptist Church and offers K-12 education. Post-secondary educational opportunities include the Ashland Community and Technical College (ACTC), which is the fourth largest employer, and the Morehead State University satellite campus. ACTC offers certificates, diplomas, and two-year associate's degrees in over 600 credit programs. The most popular area of study is the baccalaureate transfer program, which allows students to earn an associate's degree and then transfer to a four-year Kentucky institution.

The city is also a major manufacturing town with AK Steel producing various steel products for automobiles, appliances, construction, and manufacturing. Located along the Ohio River, this manufacturer covers almost 700 acres and includes both dock and rail facilities.



The Budget Process and Calendar

The budget process begins in February with the Department of Finance. Finance estimates all revenues and computes all personnel costs, including salaries and wages, benefits, and applicable taxes, based on the most recent authorized position list. These calculations are compiled into a budget worksheet that presents each revenue and expense line item's prior year actual, current year budget and actual, and proposed budget year totals. Initially, most other expense line items are set as equal to the current year's budget. This worksheet is provided to each department's director along with summaries of personnel costs by employee and the budget calendar.

Each director confers with his/her staff and submits an edited budget worksheet to Finance. All travel/training requests, all capital requests, and all increases to noncapital line items of \$5,000 or more must be substantiated on separate special request forms that are designed to allow for more detailed descriptions of such requests. All other modifications are simply noted on the worksheet itself and adjusted accordingly. Once the worksheet reflects the department requests, it is examined by the City Manager along with all personnel cost summaries and special request forms.

The City Manager consults with each department's director, prepares his/her own recommendations, resubmits any additional changes to Finance, and then proposes the budget to the Board of Commissioners. Public hearings are conducted at commission meetings in order to review the proposed budget and to obtain comments from taxpayers and other interested parties. Before July 1, the first day of the upcoming fiscal year, the budget is legally adopted by ordinance for all applicable funds, and a separate budgetary report is published for utilization by the City and for informational purposes of the general public.

Budgetary control is maintained at the department level. The City Manager is authorized to transfer budgeted amounts within any department or fund; however, any revisions that alter the total expenditures of any department or fund must be approved by the City Commission.

This process tentatively follows the calendar detailed below:

February 12, 2016	Budget worksheets provided to departments.
February 26, 2016	Budget worksheets returned to Finance for review.
March 11, 2016	Budget worksheets forwarded to City Manager for review.
March 25, 2016	Final date for City Manager to review budget worksheets.
April 8, 2016	Proposed budget provided to City Commission.
April 22, 2016	City Commission budget session starts.
May 26, 2016	First reading and approval of budget and tax rates.
June 1, 2016	Second reading and adoption of budget and tax rates.



Selected Financial Policies

Budgetary Policies

Basic and essential services shall be given priority for funding. Although measuring the relationship between costs to the public and benefits received—both public and private—can be complex, the City strives to balance the financial burden as fairly as possible between taxpayers and those who benefit directly from such services.

It is the City Manager's responsibility to present a balanced budget to the Board of Commissioners for formal review and adoption. The budget is considered to be balanced when the sum of available fund balances and projected revenues meet or exceed estimated expenditures, both of which must have an objective and reasonable basis of determination.

All budgets shall be adopted in accordance with Generally Accepted Accounting Principles. Budgets for governmental funds are adopted on the modified accrual basis, while budgets for enterprise funds are adopted on the accrual basis. Budgets are not prepared for the City's internal service fund or its fiduciary funds.

Budgetary control will be maintained at the department level. The City Manager is authorized to transfer budgeted amounts within any department or fund; however, any revisions that alter the total expenditures of any department or fund must be approved by the City Commission.

Financial Reporting Policies

A fiscal year begins on July 1 and ends on June 30.

An independent accounting firm will be employed to perform the annual financial audit.

The Department of Finance continuously monitors the City's financial performance throughout the year and provides monthly statements to the Board of Commissioners and all department directors. These reports summarize revenues and expenditures while comparing actual to budgeted and ensure that City management is updated regularly about the City's progress.

Reserve Policies

The Board of Commissioners has the authority to set aside or constrain funds for a specific purpose with the passage of an ordinance.

Each major fund shall reserve a minimum of three months of its operating expenditures in unrestricted fund balance to finance unforeseen opportunities or requirements and to protect against future uncertainties and emergencies.



Revenue Policies

The City endeavors to sustain a solid revenue base by participating in economic and industrial development, recruitment, and retention. Additionally, a broad and diversified revenue base will be maintained to protect against short-term fluctuations in any one revenue source.

Service charges will be established at levels that fully support the cost of providing service. These charges are to be paid by those who directly benefit from the service.

All rates, fees, and charges shall be reviewed periodically. During review, market rates and rates established by other cities of similar size will be taken into consideration.

The City will seek out, apply for, and effectively administer federal, state, and foundation grants that address current priorities and objectives.

Expenditure Policies

When possible, services and supplies shall be purchased from vendors/manufacturers located within city limits or neighboring communities in an effort to actively support the local economy. Price, quality, and the availability of follow-up service shall be factored into this determination.

Every attempt should be made to attain the best possible price and to maximize any and all discounts offered by creditors and vendors. Before payment can be issued, invoices must be accompanied by the following forms and levels of approval:

- A. From \$0.01 to \$2,000.00 – A purchase requisition signed by the department director;
- B. When more than one source is readily available:
 1. From \$2,000.01 to \$5,000.00 – A purchase requisition and three verbal quotes;
 2. From \$5,000.01 to \$20,000.00 – A purchase order signed by both the department director and the Finance Director and three formal, written quotes;
 3. Greater than \$20,000.00 – A purchase order, approval from the Board of Commissioners, and a copy of the contract awarded by competitive bidding.

Procurement shall not be artificially parceled, split, or divided over a period of time in order to satisfy the dollar limitations for small purchase procedures, thus undermining the requirements listed above.

Employee compensation shall be comparable to similar occupations of the private sector, collective bargaining units, and other cities and public agencies.

Policies, programs, and practices will be re-evaluated as necessary to improve productivity. If cost-benefit analysis concludes that an activity has become outdated, ineffective, inefficient, and/or duplicative of another public agency, then it should be restructured, reduced in scope, eliminated, and/or coordinated with another public agency.



Debt Service Policies

Long-term borrowing will be limited to capital improvements that cannot be financed from current revenue sources. It shall not be used to fund operating costs.

The City's primary goals regarding debt include:

- Full disclosure in financial reports and bond requirements;
- Compliance with all applicable state and federal laws;
- Timely repayment to minimize debt service and issuance costs.

Investment Policies

All investments will satisfy the principles of safety, liquidity, and yield, respectively.

Public funds shall only be invested in a manner which provides maximum security for the highest investment return while also meeting daily cash flow demands and conforming to all state statutes and regulations.

Investment funds shall only be placed with the following types of instruments:

- Obligations of/or backed by the full faith and credit of the United States;
- Certificates of deposit or other interest-bearing accounts of any financial institution located within city limits and insured by the Federal Deposit Insurance Corporation;
- Bonds or certificates of indebtedness of the Commonwealth of Kentucky or of its cities, counties, agencies, and instrumentalities.

Capital Outlay Policies

An asset will be capitalized if its value meets or exceeds the threshold of \$5,000. Depreciation is then calculated by the straight-line method for the duration of its useful life until the salvage value is \$0.

Capital assets are recorded at historical cost or fair market value (if historical cost is unavailable). Maintenance and repair costs that are considered routine in nature and do not add value to an asset or extend its useful life are not included when determining historical cost.

Capital assets shall only be disposed by the following methods:

- Sold at public auction;
- Sold by sealed bid in accordance with KRS 45A.365;
- Transferred to another governmental agency with or without compensation;
- In another manner deemed appropriate by the Board of Commissioners.



Fund Accounting

Fund accounting is a system that focuses on accountability instead of profitability. A fund is a self-balancing set of accounts designated for a specific purpose. Fund types are categorized as follows:

Governmental funds are used to account for most typical governmental functions.

A ***general fund*** is used to account for all financial resources that aren't required to be accounted for in another fund.

Special revenue funds are used to account for the proceeds of specific revenue sources, such as taxes or grants, and are legally restricted to expenditures for specified purposes, excluding debt service and capital projects. The City's special revenue funds include the Municipal Aid Road Fund, the Community Development Fund, the Section 8 Voucher Program Fund, and the Floodwall Operating Fund.

Capital project funds are used to account for financial resources to be used in acquiring, constructing, and maintaining capital facilities and assets, except for those assets that are financed by enterprise funds.

Proprietary funds are used to account for a government's activities that are similar to businesses found in the private sector. These funds are considered self-supporting because they are generally financed with user charges or cost reimbursement.

Enterprise funds are used to account for business-like activities in which fees are charged to cover the costs of providing service. The City's enterprise funds include the Utility Fund, the Bus System Fund, the Recreation Operating Fund, and the Cemetery Fund.

Internal service funds are used to account for the provision of goods or services from one department to other departments on a cost reimbursement basis. The City's only internal service fund is the Health Insurance Fund, which is not appropriated.

Fiduciary funds are used to account for assets held by a government unit in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units. The City's fiduciary funds are the Police and Fire Pension Fund and the Utility Pension Fund, which are not appropriated.



Glossary and Common Acronyms

Accrual basis – a system of accounting in which revenues are recognized when earned and expenditures are recognized when incurred, regardless of when cash is exchanged.

Amortization – the gradual reduction of debt through periodic principal and interest payments.

Appropriation – an authorization of a government’s legislative body which permits officials to incur obligations and to make expenditures for specific purposes within a specified period.

Ashland Community and Technical College (ACTC)

Basis of accounting – the standard used to determine when assets, liabilities, revenues, and expenditures are recorded within the accounts of an entity.

Budget – a financial plan for a given period of time that quantitatively defines an entity’s resources and activities; an estimate of revenues and expenditures that guides and measures financial performance.

Calendar year – a 12-month period beginning on January 1 and ending on December 31.

Capital Improvement Program (CIP)

Capital outlay – an expenditure category that accumulates all costs from the acquisition, construction, and maintenance of assets with values that meet or exceed the threshold of \$5,000, such as land, buildings, improvements, equipment, and infrastructure.

Cash basis – a system of accounting in which revenues and expenditures are recognized only when cash is exchanged.

Community Assistance and Referral Service (CAREs)

Community Development Block Grant (CDBG) – funds local community development activities such as affordable housing, anti-poverty programs, and infrastructure development.

Comprehensive Annual Financial Report (CAFR)

Consumer Price Index (CPI) – a statistical description of price levels provided by the U.S. Department of Labor and used as a measure of the increase in the cost of living.

Contingency – a budgetary reserve set aside for unforeseen opportunities or uncertainties.

Cost of Living Adjustment (COLA) – an increase in salaries to offset the adverse effect of inflation on compensation.

Debt service – an expenditure category that accumulates the costs of principal and interest payments.



Deficit – the excess of expenditures over revenues; the excess of liabilities over assets.

Department – the largest organizational unit that provides management for a group of smaller units with similar operations or functions.

Depreciation – the gradual conversion of a capital asset into an expense throughout its useful life; the difference between a capital asset’s historical cost and its current book value due to age, obsolescence, and deterioration.

Division – an organizational unit within a department that performs a specific function.

Emergency Management Services (EMS)

Environmental Protection Agency (EPA)

Expenditure – a decrease in resources from wages, benefits, services, supplies, debt payments, etc.

Fair market value – the probable price of an asset as determined by reasonably knowledgeable buyers and sellers who are behaving in their own interests and free of undue pressure to trade.

Federal Emergency Management Administration (FEMA)

Fiscal year (FY) – a 12-month period beginning on July 1 and ending on June 30.

Fund balance – the excess of revenues over expenditures.

General Obligation (GO)

Governmental Accounting Standards Board (GASB)

Generally Accepted Accounting Principles (GAAP) – the body of standards, conventions, and practices that have been established by the Governmental Accounting Standards Board and the Financial Accounting Standards Board, or for which a consensus exists among accounting professionals at a given point in time. These principles are continually evolving as changes occur in the reporting environment.

Government Finance Officers Association (GFOA) – “. . . founded in 1906, [it] represents public finance officials throughout the United States and Canada. The association's more than 18,000 members are federal, state/provincial, and local finance officials deeply involved in planning, financing, and implementing thousands of governmental operations in each of their jurisdictions” (<http://www.gfoa.org/about-gfoa>).

Grant – an award from another governmental agency to be used for a specific purpose.

Historical cost – the original price of an asset, including all additional direct and indirect costs necessary to make the asset ready for use, but excluding any routine maintenance or repair costs.



Kentucky Infrastructure Authority (KIA)

Kentucky Revised Statutes (KRS)

Modified accrual basis – a system of accounting in which revenues are recognized when they become available and measurable and expenditures are recognized when liabilities are incurred.

National Fire Protection Association (NFPA)

Occupational Safety and Health Act (OSHA)

Ordinance – a formal legislative enactment by the governing board of a municipality.

Other financing sources/uses – the transfer of resources between funds.

Popular Annual Financial Report (PAFR)

Policy – a principle that establishes guidelines for decisions and actions.

Purchase Order (PO)

Purchase Requisition (PR)

Revenue – an increase in resources from taxes, licenses, permits, fees, fines, service charges, etc.

Salvage value – the estimated residual value of a capital asset at the end of its useful life.

Services and supplies – an expenditure category that accumulates costs from most external sources, except for items that are considered to be contributions, debt service payments, grants, projects, or capital outlay.

Straight-line method – a calculation of depreciation that divides a capital asset's historical cost equally between the duration of its useful life.

U.S. Department of Housing and Urban Development (HUD) – oversees home ownership, low-income housing assistance, fair housing laws, homelessness, aid for distressed neighborhoods, and housing development.

Useful life – a period of time for which a capital asset is expected to be in service.

Wages and benefits – an expenditure category that accumulates personnel costs, including salaries, wages, incentives, allowances, income taxes, pension contributions, health insurance, workers compensation insurance, and unemployment insurance.

